

The City of Springfield plans to use HUD Section 108 funding as a financing resource to reach its goals and objectives outlined in this Consolidated Plan.

Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Springfield works to create and sustain a healthy, vibrant City that stimulates balanced growth through economic development, housing options, neighborhood stabilization, community development and support for Springfield residents. The City receives significant funding from the U.S. Department of Housing and Urban Development (HUD) that it uses to carry out this work.

The City of Springfield is a federal entitlement community, which means that it receives an annual allotment of federal funds to carry out economic development, community development, and housing activities under several HUD programs. Annual funding amounts are determined by a formula and are dependant on annual federal budget allocations. The City expects that, over the next five years, it will receive approximate annual allocations of \$3.5 million in CDBG funds, \$1 million in HOME funds, and \$325,000 in ESG funds. The City also receives approximately \$450,000 annually for addressing the housing needs of persons with AIDS in the three-county (Hampden, Hampshire, Franklin) eligible metropolitan statistical area (EMSA). The City also plans to use HUD Section 108 funding as a financing resource to reach its goals and objectives.

Every five years, the City, through its Development Services Division, undertakes a planning process in which it assesses its community needs, seeks input from citizens, and devises a strategy to accomplish priority projects. The outcome of the planning process is the setting of priorities and a spending plan for HUD funds the City expects to receive, as well as a description of how the HUD funds will be integrated with other funding sources to accomplish the identified goals.

During each year of the Consolidated Plan, the City publishes an Annual Action Plan, which indicates the annual budget for HUD funds and the programs to be carried out during the year.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

This document is the result of the planning process and provides the roadmap for city strategies to accomplish Consolidated Plan goals over the next five years. Following collection and review of the data

presented in this document, as well as the input received through an extensive community engagement process, the City has established the following four goals to guide its strategies during program years 2015-2019. The outcomes listed are what the City expects to fund exclusively with the federal funds received under the Community Development Block Grant (CDBG) program, the HOME Partnerships Investment program, the Emergency Solutions Grant (ESG) program, and the Housing Opportunities for Persons with AIDS (HOPWA) program. The City hopes to leverage these funds with other programs to have a greater impact.

Economic Development Over the next five years the City will expand job training, job development, and job readiness programs to effectively develop a competitive workforce. It will promote an environment that encourages entrepreneurship and small business growth, strengthens existing businesses, and expands economic opportunities. The City will support organizations that contribute to the revitalization of neighborhood commercial districts. In addition, Springfield will promote sustainability and smart growth development through improvements in transportation choices of all modes, brownfields remediation, and historic preservation.

Outcomes: Assistance provided to 75 Businesses; creation of 25 Jobs; redevelopment of 10 historic structures.

Neighborhood Stabilization and Housing The City will improve the quality of the City's housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes.

Outcomes: Development or rehabilitation of 159 Housing Units, assistance provided to 400 Households, 375 Persons Assisted

Community Development The City will work to improve the physical environment through enhancement of streets, parks, streetscapes, open space, and remediation of blight. It will strive to create and maintain appropriate community facilities, to provide support and increased opportunities for residents of Springfield with particular focus on City's youth, and to design and implement projects which will increase the City's resilience to natural disasters.

Outcomes: 150,000 Persons Assisted, 50 Buildings, 1,750 Housing Units Assisted, 125 Businesses, 70 Organizations

Homeless and Special Needs Populations The City will continue to undertake coordinated strategies to end homelessness. It will support special needs populations with housing options, supportive services and facilities as appropriate.

Outcomes: Prevention and rental assistance provided to 700 Households; shelter and emergency services provided to 6,750 Persons

3. Evaluation of past performance

As part of the planning for this 5-year plan, Springfield's Development Services Division reviewed the goals and actual outcomes from the last consolidated plan. The Division eliminated the Neighborhood Targeted Improvement Program, which provided grants to neighborhood resident organizations to fund neighborhood improvements, after determining that the program was not well-used. The Division worked to free up funds from this and other programs in order to be able to provide additional funding for economic development activities, which was widely identified as a large unmet need. The internal evaluation supplemented the feedback received from the survey and public meetings held during the Consolidated Plan planning process to provide guidance as to goals that have the most impact and are achievable over a five-year period.

In the last several years there has been an increased focus on the steps the City is taking to affirmatively further fair housing. As a result of data analysis on segregation from 2010 census data, regional sustainability planning, and City review of racially and ethnically concentrated areas of poverty, the City has more clearly targeted distressed areas for investment intended to provide improved neighborhood conditions and economic opportunity for residents of these areas. At the same time, the City has retained the format of its first-time homebuyer downpayment assistance program, which allows income-eligible households to receive assistance to purchase a home in any City neighborhood. Analysis of past performance indicates that this program has specifically enabled people of color to move to higher-opportunity neighborhoods.

Following multiple natural disasters over the last five years, especially the 2011 tornado, plus education the City has been exposed to through its 2015 participation in the National Disaster Resilience Competition, the City is expanding its use of federal funds to enhance the City's resiliency to future climate change and natural disasters. While the City will specifically seek funds for green interventions through NDRC, the City has identified that bringing opportunity to neighborhoods of deep poverty is critical to the City's future resiliency. This conclusion reinforces the City's determination to affirmatively further fair housing, and supports the City's decision to target the majority of HUD funds to the City's most economically challenged neighborhoods.

This plan does not detail the City's spending of \$21.9 million in CDBG-Disaster Recovery funds allocated in 2013 and which will be fully-expended by the end of 2018. The City conducted an extensive planning process for those funds in 2013, and plans for these funds are described in CDBG-DR Action Plan A and further Action Plans. The City did, however, take into consideration the plan for spending of those funds in its planning for spending other federal funds in 2015-2019. The different funding sources and plans are designed to complement each other.

4. Summary of citizen participation process and consultation process

The City encourages and creates numerous opportunities for citizens to participate in the development of the Consolidated Plan, the Annual Action Plan, any substantial amendments to the Consolidated Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER).

The City initiated the planning process by holding community meetings seeking citizen input regarding what should be prioritized. It received additional input through an online and paper survey which generated almost 2000 responses. The City consulted with over 100 partners and stateholders, including City departments, neighboring communities, local and regional planning bodies, and non-profit and for-profit entities working in the community. The City created a draft plan which incorporated this input and extensive data review, and made the draft available for public review and feedback. The draft plan was posted online and distributed in paper form to numerous City locations on April 10, 2015, and the City accepted comments on the plan until May 9, 2015. A number of people requested copies of the full plan and the City printed and distributed copies. The City provided a summary of the plan in Spanish, along with the name and phone number of a bilingual staff person who would provide information about the plan and answer questions for any Spanish-speaking person seeking the plan. The City accepted written comments on the draft plan throughout the public comment period, and also held two public hearings to receive verbal comment on the plan.

5. Summary of public comments

No comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted.

7. Summary

Springfield has undertaken an extensive planning process to guide its investment of federal HUD funds over the next five-year period. The process has included citizen participation, review of data, consultation with various stakeholders, and the expertise and learning of City staff, resulting in definition of priorities for spending of federal HUD funds.

The plan that follows explains the process undertaken by the City, data used for analysis of needs in the City, a and summary of resources available to address these needs. Following these informational sections are the City's strategic plan for the 2015-2019 period, and the annual plan indicating what the City will undertake in fiscal year July 1, 2015 through June 30, 2016.

HUD requires that the City use a formatted online process for presenting the plan, with pre-populated section titles, charts and questions to be answered. The format is as follows:

Section ES: Executive Summary

Section PR: Process Detailed information on the consultation and community engagement process used in development of the Consolidated Plan.

Section NA: Needs Assessment Data regarding housing needs, disproportionately greater need among certain populations, public housing needs, needs regarding homeless and non-homeless special population needs, and non-housing community development needs. Unless otherwise indicated, the data reported is data that HUD pre-populated into the form, which is 2011 ACS 5-year estimates. This data set is available at www.hudexchange.info/manage-a-problem/acslow-modsummary-data-block-groups.

Section MA: Market Analysis Description of the existing resources and assets that are available to meet the needs identified in the previous section. Section MA includes the number of housing units in the City, cost of housing, public and assisted housing in the City, homeless facilities and services, special needs facilities and services, barriers to affordable housing, and non-housing community development assets.

Section SP: Strategic Plan Description of the conclusions reached through citizen participation, consultation, and review of needs and existing resources; as well as the City's identified priorities, funds available to address the priority needs, the structure that will be used to provide identified activities, and the specific activities and projected 5-year numerical outputs associated with each of the City's goals. This section also provides information on strategies related to public housing, affordable housing, homelessness, lead-based paint hazards, and anti-poverty goals and strategies. The section describes how the City monitors performance and outcomes.

Section AP: Annual Plan Specific programs, associated budget amounts, and one-year projected outcomes for the period July 1, 2015 through June 30, 2016.

In addition to the Five Year Consolidated Plan, the City completes two additional documents annually to provide information about its spending of federal housing and community development funds. The City will complete an Annual Action Plan every year during the five-year period; the Annual Plan will detail the activities that will be carried out in a single year. The Annual Action Plan is completed each spring for the fiscal year that begins July 1. The City also completes the Consolidated Annual Performance and Evaluation Report (CAPER) each year. This document reports how the City has spent its federal funds for the previous year, along with the outcomes achieved. The CAPER is compiled each year following the June 30 end of the fiscal year. A draft is published for public comment in late August or early September, and the document is submitted annually to HUD by September 30.

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	SPRINGFIELD	Office of Community Development
HOPWA Administrator	SPRINGFIELD	Office of Housing
HOME Administrator	SPRINGFIELD	Office of Housing
ESG Administrator	SPRINGFIELD	Office of Housing

Table 1 – Responsible Agencies

Narrative

The Development Service Division is the lead agency responsible for administering the programs covered by the Consolidated Plan, Annual Action Plan and any other HUD related documents. This Division is made up of the following departments: Community Development (OCD), Planning and Economic Development (OPED), Housing, Code Enforcement, and Neighborhood Services. The Division administers funds provided to other City Departments to carry out the plan, which includes Parks and Recreation, Public Works, Elder Affairs, and Health and Human Services. The Division also administers grant funding to various agencies and nonprofit organizations.

Consolidated Plan Public Contact Information

Cathy Buono, Director of Administration & Finance, Office of Community Development, can be reached at cbuono@springfieldcityhall.com for any questions regarding the 2015-2019 Consolidated Plan or any other HUD related documents.

PR-10 Consultation - 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Springfield consulted with many stakeholders and citizen groups in the City and region to understand local needs as it creates its Consolidated Plan.

The City conducted a survey of non-profit and for-profit housing industry professionals, sought input from the Continuum of Care regarding housing and homeless needs, coordinated an economic development focus group, and held community meetings and focus groups. Two community meetings were held in the City's current Neighborhood Strategy Revitalization Area (NRSA) neighborhoods; Brightwood/Memorial and South End.

The City distributed over 500 surveys to residents and organizations. The surveys were also available on survey monkey by linking onto <http://www.surveymonkey.com/springfieldconplanespanol> and <https://www.surveymonkey.com/springfieldconplan>. The survey was used to determine and establish community goals, needs and priorities for the next five years, 2015-2019. The results of the surveys were used to determine these needs and priorities. The survey has been completed by 1925 people.

Springfield also obtained valuable information from the recently-completed Sustainable Communities Regional Planning process led by the Pioneer Valley Planning Commission. The 2014 regional plan *Our Next Future*, along with its supplemental plans, provided extensive information and guidance in Springfield's planning process.

The City conducted initial public input hearings and a hearing on the initial draft of the plan, and sought written comment at the beginning of the planning process and again in response to its initial draft plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Springfield works to enhance coordination among agencies from multiple sectors in a number of efforts, some of which are place-based, and some of which are focused on issues or populations.

Place-based initiatives include:

- The North End C3 Initiative, which includes weekly problem-solving meetings attended by residents, police, New North Citizens Council, Springfield Housing Authority, subsidized landlords, business owners, social service agencies and others to respond to neighborhood needs
- C3 Initiatives that are beginning in the South End, Mason Square and lower Forest Park

- A Choice Neighborhoods Planning Initiative and Byrne Criminal Justice Initiative based in the South End

Other coordination initiatives that the City leads or participates in include:

- The Mayor's Violence Task Force
- Cherish Every Child - Reading Success by 4th Grade
- LiveWell Springfield
- Springfield Food Policy Council
- Mason Square Health Task Force
- YEAH Network (teen pregnancy initiative)

In 2014 the City engaged cross-sector partners to plan for an application for Promise Zone designation. While the City did not receive the highly-competitive designation, the coordination it took to produce the application enhanced collaboration among entities that work in the City's very low-income neighborhoods.

The City's leadership and involvement in these initiatives provided information that has been incorporated into this Consolidated Plan.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Springfield Office of Housing is the Collaborative Applicant and Grant Administrator for the Springfield/Hampden County Continuum of Care (CoC), and it is also the Homeless Management Information System (HMIS) Lead for the CoC. City and CoC efforts are closely aligned and coordinated.

Chronic Homelessness Springfield has been guided since 2007 by a Ten-Year Plan to End Long-Term Homelessness, and many of the goals of the plan are carried out by the CoC. Both the City and the CoC are committed to ending chronic homelessness by the end of 2016, and the City has dedicated staff and coordinated with the Springfield Housing Authority in order to reach this goal. The CoC is a member of the national Zero 2016 campaign, which is providing technical assistance and support to the CoC and the City to reach the chronic homelessness goal.

Veteran Homelessness Springfield's Mayor has joined the Mayor's Challenge to End Veteran Homelessness by 2015, and the Zero 2016 campaign is also providing technical assistance and support in reaching this goal. The City is convening veteran agencies and the CoC to collaborate toward improving the homelessness response system for veterans and assisting the City's homeless veterans into permanent housing.

Homeless Unaccompanied Youth There is less information available about homeless youth than there is about other homeless subpopulations. The City and the CoC participated in statewide youth counts which took place during the 2014 and 2015 point-in-time counts in order to collect better data. The youth counts included additional outreach measures to find homeless and doubled-up youth, as well as a survey to learn more about the youth's circumstances and needs. The City and the CoC will use the data produced to plan for interventions that will assist youth.

Homeless Families with Children The Commonwealth of Massachusetts provides diversion assistance and emergency shelter for families in a closed system. Springfield and the City participate in a Family Services Committee coordinated by the Western Massachusetts Network to End Homelessness in order to coordinate local resources with the state system. The City provides Emergency Solutions Grant (ESG) funds for programs that serve homeless families that are not eligible for the state benefit.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City's response to homelessness and the Continuum of Care are both operated by the City's Office of Housing, which ensures that City and CoC closely coordinate strategies.

For the ESG program, the Office of Housing seeks information from CoC members regarding funding priorities and performance standards, and creates draft priorities and standards, which are reviewed again with the CoC. Individual ESG programs are selected for funding using a request for proposals (RFP) process, and CoC members are part of the review committee.

The CoC includes a Data and Performance Committee, which has set performance standards for ESG and CoC programs. The standards are reviewed annually and adjusted when warranted. Performance results are used as part of the annual process of deciding which programs will receive funding.

The City's Office of Housing is the CoC's Homeless Management Information System (HMIS) Lead. The CoC has an HMIS Governance Agreement which identifies the City as the lead, and determines roles and responsibilities. The CoC, working with the CoC HMIS Committee, created HMIS Policies and Procedures, which have been reviewed and voted on by the CoC Board of Directors.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	SQUARE ONE
	Agency/Group/Organization Type	Services-Children Services-homeless Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Public Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Square One hosted a community meeting to obtain input from residents of the South End. Surveys were distributed to families and staff. The data collected will be used determine needs and priorities for the City of Springfield.
2	Agency/Group/Organization	NEW NORTH CITIZENS' COUNCIL
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with HIV/AIDS Services-homeless Services-Health Services-Education Services-Employment Grantee Department Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Families with children Non-Homeless Special Needs HOPWA Strategy Economic Development Public Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	New North hosted a community meeting at Edgewater Apartments to obtain input from residents of the Brightwood/Memorial Square neighborhood. The participants at the meeting were from the apartment building. Surveys were distributed at New North for the residents. The data collected will be used to determine needs and priorities for the City of Springfield.

3	Agency/Group/Organization	ARISE
	Agency/Group/Organization Type	Community advocacy/organizing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Arise attended a public hearing. The surveys were filled out by residents and their organization. The data collected will be used determine needs and priorities for the City of Springfield. Arise also submitted two reports: Reimagining Springfield: Land Trusts, Worker-Cooperatives and the Arts as Economic Development, and Springfield City of Homes Project. The reports were reviewed in development of the plan.
4	Agency/Group/Organization	SPRINGFIELD VIETNAMESE AMERICAN CIVIC ASSOCIATION
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-homeless Services-Health Services-Employment Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Public Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Clients filled out the survey. The data collected will be used determine needs and priorities for the City of Springfield.
5	Agency/Group/Organization	HUNGRY HILL SENIOR CENTER
	Agency/Group/Organization Type	Services-Elderly Persons Services-Health Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Elderly Services
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Office of Neighborhood Services held a community meeting for the neighborhood organizations. The meeting was held at the Office of Neighborhood Services.
6	Agency/Group/Organization	SPRINGFIELD BUSINESS DEVELOPMENT CORPORATION
	Agency/Group/Organization Type	Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Springfield Business Development Corporation attended the Economic Development Focus group that was held.
7	Agency/Group/Organization	Creative Strategy Agency
	Agency/Group/Organization Type	Business Leaders Private not for profit
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Creative Strategy Agency attended the Economic Development focus group.
8	Agency/Group/Organization	SPRINGFIELD LIBRARY & MUSEUM
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group.
9	Agency/Group/Organization	ROCA
	Agency/Group/Organization Type	Services-homeless Services-Education Services-Employment Services - Victims
	What section of the Plan was addressed by Consultation?	Economic Development Public Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
10	Agency/Group/Organization	HAP,INC
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Families with children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
11	Agency/Group/Organization	CONCERNED CITIZENS FOR SPRINGFIELD
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Neighborhood Needs/Beautification
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
12	Agency/Group/Organization	Multi Cultural Resource Center of MA
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-homeless Services-Employment
	What section of the Plan was addressed by Consultation?	public service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Russian Organization to assist the Russian refugees. Attended public hearing at Chestnut Accelerated School, January 21, 2015.
13	Agency/Group/Organization	Old Hill Neighborhood Council
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood council Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhood Beautification
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
14	Agency/Group/Organization	MCKNIGHT NEIGHBORHOOD COUNCIL
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood Council Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhoods

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
15	Agency/Group/Organization	BAY AREA NEIGHBORHOOD COUNCIL
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood Council Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhoods
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
16	Agency/Group/Organization	Develop Springfield
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
17	Agency/Group/Organization	SPRINGFIELD BUSINESS IMPROVEMENT DISTRICT
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
18	Agency/Group/Organization	Associated Industries of Massachusetts
	Agency/Group/Organization Type	Business Leaders

	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
19	Agency/Group/Organization	Common Capital
	Agency/Group/Organization Type	Business Leaders Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Economic Development non-profit Lender
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
20	Agency/Group/Organization	PIONEER VALLEY PLANNING COMMISSION
	Agency/Group/Organization Type	Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
21	Agency/Group/Organization	Upper Hill Neighborhood Council
	Agency/Group/Organization Type	Business and Civic Leaders Neighborhood Council Community Development Financial Institution Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhoods

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended public hearing at Chestnut Accelerated School, January 21, 2015.
22	Agency/Group/Organization	NAI Plotkin
	Agency/Group/Organization Type	Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
23	Agency/Group/Organization	Springfield Cultural District
	Agency/Group/Organization Type	Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
24	Agency/Group/Organization	Western Mass Economic Development Council
	Agency/Group/Organization Type	Regional organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
25	Agency/Group/Organization	Artist Square Group gallery
	Agency/Group/Organization Type	Business and Civic Leaders

	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
26	Agency/Group/Organization	Boyton Development
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Attended Economic Development Focus Group on February 13, 2015.
27	Agency/Group/Organization	South End Public Safety Office
	Agency/Group/Organization Type	Other government - Local Outreach office for Community Development and Public Safety
	What section of the Plan was addressed by Consultation?	Public Safety
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City Department engaging in outreach for community development and public safety to make the neighborhood safer.
28	Agency/Group/Organization	Center for Human Development
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-homeless Services-Health Health Agency Regional organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan.
29	Agency/Group/Organization	MASS FAIR HOUSING CENTER
	Agency/Group/Organization Type	Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Fair Housing
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan.
30	Agency/Group/Organization	OPEN PANTRY COMMUNITY SERVICES
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
31	Agency/Group/Organization	FRIENDS OF THE HOMELESS
	Agency/Group/Organization Type	Housing Services-homeless

	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
32	Agency/Group/Organization	SPRINGFIELD NEIGHBORHOOD HOUSING SERVICES, INC
	Agency/Group/Organization Type	Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
33	Agency/Group/Organization	SPRINGFIELD PARTNERS FOR COMMUNITY ACTION
	Agency/Group/Organization Type	Housing Services-Persons with Disabilities Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

34	Agency/Group/Organization	MENTAL HEALTH ASSOCIATION INC
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homelessness Needs - Veterans CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
35	Agency/Group/Organization	YWCA OF WESTERN MA
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
36	Agency/Group/Organization	HUMAN RESOURCES UNLIMITED
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-homeless Services-Employment Regional organization

	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
37	Agency/Group/Organization	Behaviorial Health Network
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
38	Agency/Group/Organization	Gandara Mental Health Center
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

39	Agency/Group/Organization	PROVIDENCE MINISTRIES
	Agency/Group/Organization Type	Housing Services-homeless Regional organization CoC
	What section of the Plan was addressed by Consultation?	Homelessness Strategy CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
40	Agency/Group/Organization	US Veterans Administration
	Agency/Group/Organization Type	Services - Housing Services-homeless Services-Health Other government - Federal Regional organization
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
41	Agency/Group/Organization	MA Department of Housing & Community Development
	Agency/Group/Organization Type	Housing Other government - State
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

42	Agency/Group/Organization	ELIOT COMMUNITY HUMAN SERVICES
	Agency/Group/Organization Type	Services-homeless Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
43	Agency/Group/Organization	CATHOLIC CHARITIES OF SPRINGFIELD, MASS
	Agency/Group/Organization Type	Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
44	Agency/Group/Organization	MA Department of Transitional Assistance
	Agency/Group/Organization Type	Services - Housing Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

45	Agency/Group/Organization	River Valley Counseling Center
	Agency/Group/Organization Type	Services - Housing Services-Persons with HIV/AIDS Services-Health Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless HOPWA Strategy CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
46	Agency/Group/Organization	HIV/AIDS Law Consortium
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	HOPWA Strategy CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
47	Agency/Group/Organization	United Way of Pioneer Valley
	Agency/Group/Organization Type	Regional organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

48	Agency/Group/Organization	Hampden County Sheriff
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
49	Agency/Group/Organization	Milestone Ministries
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
50	Agency/Group/Organization	Horizons for Homeless Children
	Agency/Group/Organization Type	Services-Children Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
51	Agency/Group/Organization	Community Legal Aide
	Agency/Group/Organization Type	Legal services
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
52	Agency/Group/Organization	Soldier On
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
53	Agency/Group/Organization	Valley Opportunity Council
	Agency/Group/Organization Type	Services - Housing Services-homeless Regional organization
	What section of the Plan was addressed by Consultation?	CoC
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
54	Agency/Group/Organization	Christ Church Cathedral
	Agency/Group/Organization Type	Faith-based
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
55	Agency/Group/Organization	Rental Housing Association of Greater Springfield
	Agency/Group/Organization Type	Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
56	Agency/Group/Organization	Bilingual Veterans Outreach
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
57	Agency/Group/Organization	Springfield Rescue Mission
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
58	Agency/Group/Organization	SPRINGFIELD HOUSING AUTHORITY
	Agency/Group/Organization Type	Housing PHA Other government - Local
	What section of the Plan was addressed by Consultation?	Public Housing Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
59	Agency/Group/Organization	MARTIN LUTHER KING FAMILY SERVICES
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Persons with Disabilities Services-homeless Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children CoC and Public Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
60	Agency/Group/Organization	Revitalize CDC
	Agency/Group/Organization Type	Services - Housing Civic Leaders Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
61	Agency/Group/Organization	Health Care for the Homeless
	Agency/Group/Organization Type	Services-homeless Services-Health Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy CoC

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
62	Agency/Group/Organization	Tapestry
	Agency/Group/Organization Type	Services-homeless Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan
63	Agency/Group/Organization	MA Department of Mental Health
	Agency/Group/Organization Type	Services-Health Publicly Funded Institution/System of Care Other government - State
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	An online survey was done assessing housing and homelessness needs and the data was incorporated throughout the plan

Identify any Agency Types not consulted and provide rationale for not consulting

All relevant agencies were consulted.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	City of Springfield Office of Housing	Create permanent supportive housing for chronically homeless persons. Prioritize and fund rapid rehousing and prevention activities.
Ten-Year Plan to End Chronic Homelessness	City of Springfield Office of Housing	Create permanent supportive housing for chronically homeless persons. Prioritize and fund rapid rehousing and prevention activities.
Our Next Future	Pioneer Valley Planning Commission	Revitalize center city neighborhoods: rehabilitate housing, support homeownership, remove blight, conduct housing code enforcement proactive sweeps. Affirmatively further fair housing. Public infrastructure which addresses walkability, multi-modal accessibility, and provides water management support.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))

The City of Springfield and adjacent communities actively collaborated in creation of the regional plan *Our Next Future*, completed in 2014 through the support of the HUD Sustainable Communities Regional Planning initiative. This plan provided considerable guidance in development of this Consolidated Plan. The City shared a draft of its Consolidated Plan with adjacent jurisdictions and the state as part of development of the plan.

Narrative (optional):

PR-15 Citizen Participation

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Springfield encourages input from low- and moderate-income residents by (1) outreach to the public through mailings, (2) conducting public hearings at various stages of the planning and (3) accepting and responding to written comments from citizens. To ensure participation among low- and moderate- income residents, public hearings are held in areas where funds are mostly spent and are accessible to public housing residents. The City posts notices and summaries of information at neighborhood councils, civic associations, and other places frequently patronized by residents, and the City conducts hearings at locations within those areas. The city uses the city's website to gather information and to disseminate plans. The City also uses *The Republican* and the Spanish newspaper, *LaVoz*.

For this 2015-2019 Consolidated Plan, the City used a Community Needs Assessment survey, and received almost 2000 survey responses. The survey was available in both English and Spanish, and both paper and online versions.

In this Consolidated Planning process, the City received extensive comment about increasing economic activity for residents. As a result, the City is placing greater emphasis on these activities for the next five-year period.

The following is a summary of themes from the participation process:

Housing: Vacant and abandoned buildings lead to higher crime. Take vacant and abandoned houses/buildings in neighborhoods and turn them into affordable housing.

Economic Development: City has a lack of employment opportunities and employment programs; lack of opportunities for job training for youth.

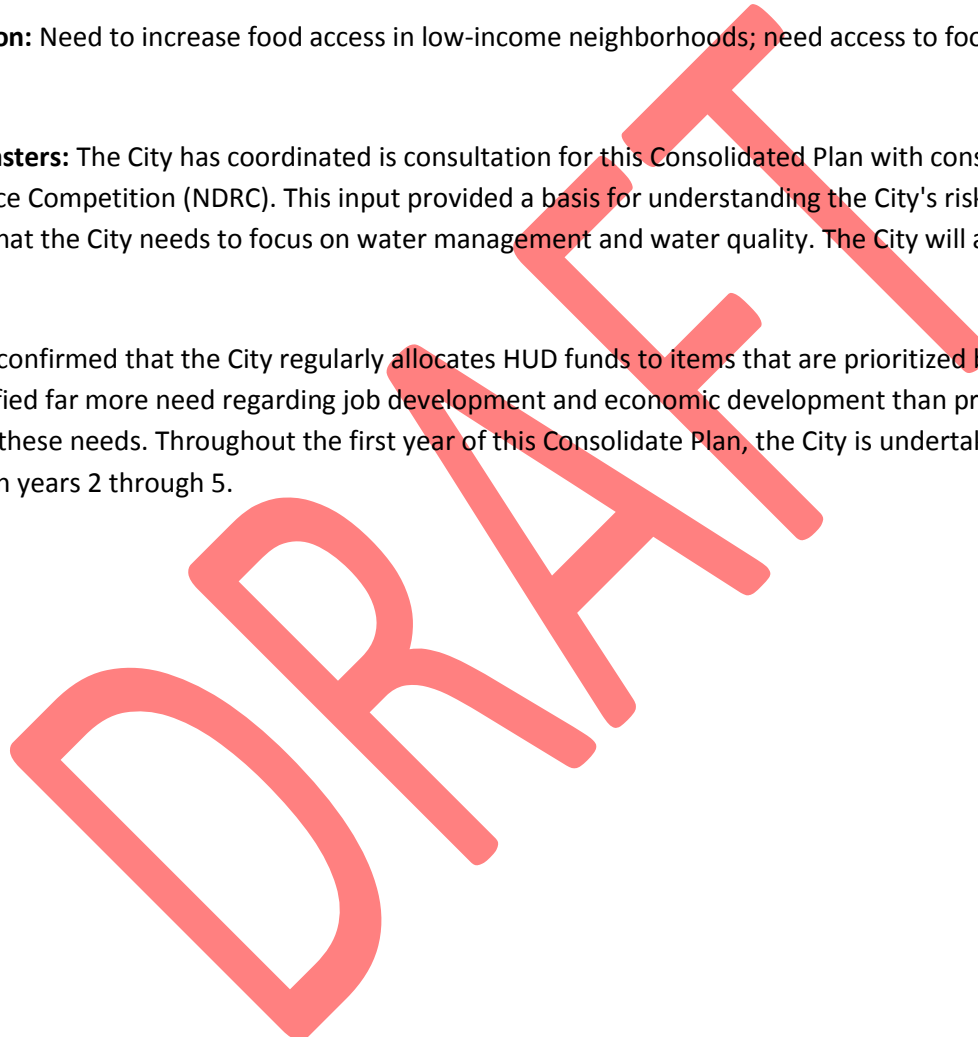
Infrastructure and Parks: Concerns with accessibility; maintenance and appearance; need for improvement of open space; need for repair of streets and sidewalks.

Public and social services: Need more support for youth programs, including after school and developmentally appropriate summer programs; need for parent and child parenting support programs.

Neighborhood Stabilization: Need to increase food access in low-income neighborhoods; need access to food pantries; concerns with public safety.

Resilience to Natural Disasters: The City has coordinated its consultation for this Consolidated Plan with consultation and engagement for the National Disaster Resilience Competition (NDRC). This input provided a basis for understanding the City's risks and vulnerabilities to climate change, and recognition that the City needs to focus on water management and water quality. The City will address these issues with NDRC funds.

The engagement process confirmed that the City regularly allocates HUD funds to items that are prioritized by the community. However, this year's engagement identified far more need regarding job development and economic development than previously. As a result, the City is placing higher priority on these needs. Throughout the first year of this Consolidated Plan, the City is undertaking planning that will enable it to fund new jobs initiatives in years 2 through 5.



Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Minorities Non-English Speaking - Specify other language: Hispanic Persons with disabilities Residents of Public and Assisted Housing City of Springfield, MA residents	23 in attendance- Rebecca Johnson School, January 13, 2015	The legal notice did not require public comments. The Office of Community Development used the Republican and the Spanish newspaper, LaVoz to advertise for public hearings, RFP release and the availability of the DRAFT ConPlan and DRAFT Action Plan.	The City accepted all comments and considered them with all other input and analysis that contributed to the final versions of the ConPlan and Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Hearing	Minorities Non-English Speaking - Specify other language: Hispanic Persons with disabilities Residents of Public and Assisted Housing City of Springfield, MA residents	11 in attendance- Chestnut Accelerated School, January 21, 2015	The legal notice did not require public comments. The Office of Community Development used the Republican and the Spanish newspaper, LaVoz to advertise for public hearings, RFP release and the availability of the DRAFT ConPlan and DRAFT Action Plan.	The City accepted all comments and considered them with all other input and analysis that contributed to the final versions of the ConPlan and Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Mailing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Hispanic</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p> <p>City of Springfield, MA residents</p>	<p>The OCD has an extensive mailing list. The list includes residents of the City of Springfield, neighborhood councils, City Counselors, businesses and public service agencies.</p> <p>Flyers are sent and reminders for any of the public hearings being held, RFP release, DRAFT availability of the ConPlan, 2015-2019 and the Action Plan for 2015-2016.</p>	<p>The mailing did not require public comments. The City of Springfield used mailings along with other advertising for public hearings, RFP release and the availability of the DRAFT ConPlan and Action Plan.</p>	<p>The City accepted all comments and considered them with all other input and analysis that contributed to the final versions of the ConPlan and Action Plan.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Mailing	Minorities Non-English Speaking - Specify other language: Hispanic Persons with disabilities Residents of Public and Assisted Housing City of Springfield, MA residents	Surveys were distributed to public service agencies, City of Springfield residents, internet, City of Springfield website, City of Springfield employees, Springfield businesses. Surveys were available in English and Spanish.	1925 responses were received	The City used survey results to help establish the objectives for next five years 2015-2019 that are being set out in this plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Public Meeting	Minorities Non-English Speaking - Specify other language: Hispanic Persons with disabilities Residents of Public and Assisted Housing City of Springfield, MA residents	The City of Springfield held community meetings at Square One, located in the South End and at Edgewater apartments, located in Brightwood Memorial Square. These meetings were used to receive input from the residents as to how the funds should be spent over the next five years. The meetings also were used to discuss what is needed in low income neighborhoods. The City held two focus groups; Economic Development and Neighborhoods.	Comments received at the meetings are attached as part of this document.	The City accepted all comments and considered them with all other input and analysis that contributed to the final versions of the ConPlan and Action Plan.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
6	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Hispanic</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p> <p>City of Springfield, MA residents</p>	7 in attendance. The hearing was held at City Hall, Room 220, April 21,2015	The legal notice did not require public comments. The Office of Community Development used the Republican and the Spanish newspaper, LaVoz to advertise for public hearings, RFP release and the availability of the DRAFT ConPlan and DRAFT Action Plan.	The City accepted all comments and considered them with all other input and analysis that contributed to the final versions of the ConPlan and Action Plan.	

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

The Needs Assessment of the Consolidated Plan, in conjunction with information gathered through consultations and the citizen participation process, provides a picture of Springfield's needs related to affordable housing, special needs housing, community development, and homelessness. The Needs Assessment includes the following sections:

- Housing Needs Assessment
- Disproportionately Greater Need
- Public Housing
- Homeless Needs Assessment
- Non-Homeless Special Needs Assessment
- Non-Housing Community Development Needs

The Needs Assessment identifies those needs with the highest priorities which form the basis for the Strategic Plan section and the programs and projects to be administered. Most of the data tables in this section are populated with default data from the Comprehensive Housing Affordability Strategy (CHAS) developed by the Census Bureau for HUD based on 2007-2011 American Community Survey (ACS) Census. Other sources are noted throughout the Plan.

As defined by HUD, housing problems include:

- Units lacking a complete kitchen or plumbing facilities;
- Housing cost burden of more than 30 percent of the household income;
- Severe housing cost burden of more than 50 percent of gross income; and
- Overcrowding which is defined as more than one person per room, not including bathrooms, porches, foyers, halls, or half-rooms.

The following income categories are used throughout the Plan:

- Extremely low: households with income less than 30 percent of Area Median Income (AMI)
- Very low: households with income between 30 and 50 percent of AMI
- Low: households with income between 51 and 80 percent of AMI
- Moderate: households with income between 81 and 120 percent of AMI
- Above moderate: households with income above 120 percent of AMI

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

Data presented in tables below indicates that there are 152,992 people residing in the City of Springfield comprising 56,211 households. Of these households, 28,385 households (50%) are considered “extremely-low or very low-income” per HUD definitions (0 – 50% HAMFI). According to the 2007-2011 American Community Survey (ACS) 5-year Estimates, occupied housing units in Springfield are almost evenly split with 48.5 percent of occupied housing units being owner-occupied and 51.5 percent renter-occupied. The data also indicates that 52% of the rental units are occupied by households reporting as Hispanic or Latino, which is 75% of the Hispanic or Latino population of Springfield. The data shows that approximately 15,794 renter-households and 15,214 owner-households have some type of housing problem. That is equivalent to 55 percent of the households in the City of Springfield.

Demographics	Base Year: 2000	Most Recent Year: 2011	% Change
Population	152,082	152,992	1%
Households	57,178	56,211	-2%
Median Income	\$30,417.00	\$35,603.00	17%

Table 5 - Housing Needs Assessment Demographics

Data Source: 2000 Census (Base Year), 2007-2011 ACS (Most Recent Year)

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households *	18,635	9,750	7,985	4,905	14,940
Small Family Households *	7,135	4,130	3,815	2,425	8,365
Large Family Households *	1,290	1,105	705	390	1,325
Household contains at least one person 62-74 years of age	3,210	1,835	1,400	800	2,475
Household contains at least one person age 75 or older	2,335	1,400	980	495	780
Households with one or more children 6 years old or younger *	4,275	2,265	1,850	870	1,470

* the highest income category for these family types is >80% HAMFI

Table 6 - Total Households Table

Data Source: 2007-2011 CHAS

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	455	175	45	55	730	60	15	30	45	150
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	310	145	15	0	470	0	40	0	10	50
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	310	340	260	4	914	65	80	20	95	260
Housing cost burden greater than 50% of income (and none of the above problems)	7,010	685	0	10	7,705	2,265	1,215	480	105	4,065
Housing cost burden greater than 30% of income (and none of the above problems)	2,825	2,385	655	110	5,975	710	1,405	1,805	1,050	4,970

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Zero/negative Income (and none of the above problems)	585	0	0	0	585	205	0	0	0	205

Table 7 – Housing Problems Table

Data 2007-2011 CHAS
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	8,085	1,345	315	75	9,820	2,390	1,345	530	255	4,520
Having none of four housing problems	6,355	3,985	3,210	1,125	14,675	1,015	3,075	3,925	3,445	11,460
Household has negative income, but none of the other housing problems	585	0	0	0	585	205	0	0	0	205

Table 8 – Housing Problems 2

Data 2007-2011 CHAS
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	4,890	1,680	425	6,995	760	1,180	1,245	3,185
Large Related	900	355	14	1,269	254	340	205	799

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Elderly	2,015	445	100	2,560	1,415	890	420	2,725
Other	2,930	855	140	3,925	670	330	435	1,435
Total need by income	10,735	3,335	679	14,749	3,099	2,740	2,305	8,144

Table 9 – Cost Burden > 30%

Data 2007-2011 CHAS
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	3,520	310	0	3,830	715	670	240	1,625
Large Related	765	65	10	840	250	100	0	350
Elderly	1,270	115	15	1,400	920	280	115	1,315
Other	2,085	220	0	2,305	495	220	120	835
Total need by income	7,640	710	25	8,375	2,380	1,270	475	4,125

Table 10 – Cost Burden > 50%

Data 2007-2011 CHAS
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	510	460	210	0	1,180	65	80	10	25	180
Multiple, unrelated family households	85	25	60	4	174	0	40	10	80	130
Other, non-family households	35	0	0	0	35	0	0	0	0	0
Total need by income	630	485	270	4	1,389	65	120	20	105	310

Table 11 – Crowding Information – 1/2

Data 2007-2011 CHAS
 Source:

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	0	0	0	0	0	0	0	0

Table 12 – Crowding Information – 2/2

Data Source

Comments: Springfield does not have this data. It is not available from the U.S. Census at the census tract level.

Describe the number and type of single person households in need of housing assistance.

Springfield does not collect specific data on single person households nor is this data provided by HUD in the eCon Planning Suite. To estimate the number of single person households in need of housing assistance, Springfield gathered data from the American Community Survey 2007-2011 B11001 table.

Data indicates an estimated 16,821 single person households, accounting for 83.0% of all Springfield non-family households during 2007-2011 and 29.9% of all Springfield households.

Applying this share (83%) to the “Other” category, the category for non-family households, in the cost burdened tables, we have calculated that more than 1191 single-person households (83% of the 1435 total cost burdened “Other” category) in the City are cost-burdened and may require some level of housing assistance. Among this population, 693 are severely cost-burdened (housing cost is greater than 50% of income). This problem is most prevalent for extremely-low income households.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

According to the American Community Survey 2009-2011 S1810 table that estimates the total number of individuals who are disabled in Springfield, an estimated 28,192 individuals are non-institutionalized and living with a disability, accounting for 18.5 percent of the total population in Springfield:

- Population under 5 years old with a disability – 280 individuals or 2.4% of the population within this age range
- Population 5 to 17 years old with a disability – 3,994 individuals or 13.5% of the population within in this age range
- Population 18 to 64 years old with a disability – 16,827 individuals or 17.8% of the population within this age range
- Population 65 years old and over with a disability – 7,091 or 43.0% of the population within this age range

Springfield does not have an estimate of the number and type of households in need of assistance who are victims of domestic violence, dating violence, sexual assault and stalking. The City works closely with service providers in the region who provide these services and are aware of short- and long-term housing assistance programs in the City that potential victims can access.

What are the most common housing problems?

Lower income households have higher rates of housing problems. This relationship between low incomes and housing problems holds true for both renters and owners, although the number of renters experiencing one or more housing problems in Springfield exceeds the number of owners experiencing them by almost double: 9,820 renter households as opposed to 4,520 owner households.

The vast majority of households in Springfield with a housing problem have a housing affordability problem, with 41 percent of all low- moderate-income renter households (0 – 80% HAMFI) paying over 30% of their income for housing costs, and 22 percent of all low- moderate-income renter households paying over 50 percent of their income for housing costs. Overcrowding and substandard units are less common, but according to Census data, renter households are more likely to have overcrowding issues.

As part of the resident survey, over 86% (1,320 respondents) of residents also cited that foreclosed and vacant properties presented a major issue in the City of Springfield and needed to be addressed. In comments in the same resident survey, numerous residents cited issues and concerns with the quality of housing stock. While a small amount of Springfield's housing stock meets HUD's strict definition of substandard housing, a much larger share of housing is in disrepair and may require rehabilitation and code enforcement to improve the housing stock. In consultation meetings with key stakeholders, housing units in lower-income neighborhoods are more likely to be in some form of exterior or interior disrepair and require rehabilitation that the homeowner or renter is unable to afford.

Are any populations/household types more affected than others by these problems?

Renter households are most affected by housing problems, with 60% of renters experiencing one or more problems, compared with only 40% of owners. Extremely low-income renter and owner households are the most affected by housing problems.

- 89% (34,375 households), including both renters and owners, are cost burdened. This is the most common housing problem while overcrowding, substandard housing, and zero/negative income complete the other 11 % (4,888 households).
- Among renters, households earning less than 30% AMI experience the greatest incidence of cost burden (12,620 households). The next highest rates of cost burden for renters occurs for those earning 30-50% AMI (6,585 households), followed by those earning 50-80% AMI (4,345 households) and those earning 80-100% AMI (645 households).
- Cost burden follows a similar pattern for homeowners, with the highest rates occurring for those earning 0-30% AMI (4,750 households), followed by those earning 50-80% AMI (4,099

households), those earning 30-50% AMI (3,610 households) and last those earning 80-100% AMI (1,595 households).

- Other category renters and Elderly homeowner households experience cost burdens greater than 30% and less than 50% of income more than other family types surveyed. Other households represent 40% of all renters with a cost burden greater than 30% of income and 39% of the Elderly homeowners, respectively. While cost burden households greater than 50% of income account for 64% of other category renters and 38% of elderly owners.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

Continuum of Care information indicates that that families with incomes at or below 15% area median income are most at risk of homelessness. Additional risk factors are rents that are more than 50% of income, the presence of only one adult in the family, a family head of household under 30 years old, pregnancy or the presence of one or more children 6 years old or younger. For individuals, those with incomes at or below 15% area median income are most at risk of homelessness. Additional risk factors are high ongoing medical costs, recent release from incarceration or serious criminal history, and behavioral health issues that interfere with the ability to meet lease requirements.

While rapid rehousing provides immediate assistance to help households exit or avoid homelessness, it does not solve the affordability problem that results from a mismatch between income and market housing cost. In order to achieve lasting stable housing, households need to obtain a housing subsidy/public housing unit or increase family income. In addition, some households manage the affordability problem through shared housing, usually roommates for individuals and multi-generational households for families. Because the wait for public and subsidized housing is so long, a key need for households in rapid rehousing programs is assistance to obtain education and employment in order to increase income.

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Springfield does not have data that identifies the number of households at risk of homelessness.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

Housing that is in poor condition leads to an increased risk of homelessness. Springfield's Code Enforcement Department condemns many housing units because they do not meet minimum health and safety standards. The City provides assistance to many households displaced for poor conditions, including both owners and renters. The households most likely to be displaced due to condemnation are those with very low income and those with disabilities or behavioral health conditions which make them unable to care for a housing unit without assistance.

Discussion

The City's housing programs focus on the needs of the populations represented in the tables in this section. HUD and regulatory requirements restrict assistance to households at 80% of the median income or lower. Even with funding limitations and cutbacks, the City will continue to focus its HUD Community Planning and Development (CPD) funds to support activities across the housing needs spectrum, seeking to increase and improve affordable housing stock, preserve existing affordable rental housing, rehabilitate existing single and multi-family housing, provide down payment assistance to first time home buyers, and to affirmatively further fair housing.

DRAFT

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

According to HUD, disproportionately greater need refers to any need for a certain race/ethnicity that is more than ten percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level. The tables below indicate the share of households by race/ethnicity and income level experiencing one or more of the four housing problems. The four housing problems are: 1) lacks complete kitchen facilities; 2) lacks complete plumbing facilities; 3) more than one person per room (overcrowding); and 4) cost burden greater than 30% (share of income devoted to housing costs).

To calculate disproportionately greater need for each race/ethnicity, Springfield has calculated the share of the total number of households with one or more housing problems that is from a particular race/ethnicity and compared that figure to the share of all Springfield households at that income level that experience the problem. (Share of Race/Ethnicity = # of households for that race/ethnicity with one or more housing problem / total # of households for that race/ethnicity.)

According to the 2010 Decennial Census, the total population of Pacific Islanders in Springfield is 128 people (0.1% of the total population) and the total population of American Indian and Alaska Natives is 987 people (0.6% of the total population). Given the low share of these populations, the estimates from the American Community Survey and Comprehensive Housing Affordability Strategy data sets for specific income levels present skewed data with relatively large margins of error. As such, these populations are not included in the analysis.

The data tables for each area median income (AMI) level (0-30%; 30-50%; 50-80% and 80-100%) are presented below. A summary of the findings for each data table is included in the discussion section below each table.

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	13,345	3,500	600
White	3,985	995	185
Black / African American	2,795	675	190
Asian	220	20	40
American Indian, Alaska Native	15	0	0

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Pacific Islander	0	0	0
Hispanic	6,230	1,775	175

Table 13 - Disproportionally Greater Need 0 - 30% AMI

Data Source: 2007-2011 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

Discussion

Of all residents at 0-30% AMI, 76.5% of these households experience at least one housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 77.15%; Black/African-American 76.37%; Asian 78.7%; and Hispanic 76.16%.

While a large share of households experience at least one housing problem, no race/ethnicity experiences a disproportionately greater need.

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,600	3,360	0
White	2,125	1,710	0
Black / African American	1,315	525	0
Asian	150	65	0
American Indian, Alaska Native	0	10	0
Pacific Islander	0	0	0
Hispanic	1,940	1,020	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data Source: 2007-2011 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

Discussion

Of all residents at 30-50% AMI, 62.5% of these households experience at least one housing problem. The ratio for experiencing housing problems for each race/ethnicity is: White 55.41%; Black/African-American 71.47%; Asian 69.77%; and Hispanic 65.54%.

While a large share of households experience at least one housing problem, no race/ethnicity experiences a disproportionately greater need. However, the African-American data indicates that it is nearly a difference of 10 percentage points.

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	4,420	5,890	0
White	1,965	3,345	0
Black / African American	1,015	1,170	0
Asian	105	75	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	1,185	1,200	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data Source: 2007-2011 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

Discussion

Of all residents at 50-80% AMI, 42.87% of these households experience at least one housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 37.01%; Black/African-American 46.45%; Asian 58.33%; and Hispanic 49.69%.

As indicated in the data above, the Asian category demonstrates a disproportionately greater need with a difference of nearly 16 percentage points greater than the ratio for the jurisdiction as a whole. It should be noted that the Asian population at this income level is very small (180 households) and may be representative of sampling error in the American Community Survey.

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,725	3,915	0
White	955	2,460	0
Black / African American	355	695	0
Asian	0	80	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	330	615	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data Source: 2007-2011 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

Discussion

Of all residents at 80-100% AMI, 30.59% of these households experience at least one housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 27.96%; Black/African-American 33.81%; Asian 0.0%; and Hispanic 34.92%.

At this income level, there is no disproportionately greater need for any race or ethnicity.

Discussion

Data analysis does not provide a clear indication that any racial or ethnic group has a disproportionately greater need in comparison to the needs of the category as a whole. However, in the income category of 30-50% AMI, the Black/African American racial group comes very close to meeting the description of having disproportionately greater need. There is also indication that Asians in the income category of 50-80% AMI meet the criteria for disproportionate need, but this population is so small (180 households) that it is difficult to determine if this is meaningful or is the result of sampling error in the American Community Survey.

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

According to HUD, disproportionately greater need refers to any need for a certain race/ethnicity that is more than ten percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level. The tables below indicate the share of households by race/ethnicity and income level experiencing one or more of the four severe housing problems. The four severe housing problems are: 1) lacks complete kitchen facilities; 2) lacks complete plumbing facilities; 3) more than 1.5 person per room (severe overcrowding); and 4) cost burden greater than 50% (share of income devoted to housing costs).

To calculate disproportionately greater need for each race/ethnicity, Springfield has calculated the share of the total number of households with one or more housing problems that is from a particular race/ethnicity and compared that figure to the share of all Springfield households at that income level that experience the problem. (Share of Race/Ethnicity = “# of households for that race/ethnicity with one or more housing problem / total # of households for that race/ethnicity.”)

According to the 2010 Decennial Census, the total population of Pacific Islanders in Springfield is 128 people (0.1% of the total population) and the total population of American Indian and Alaska Natives is 987 people (.6% of the total population). Given the low share of these populations, the estimates from the American Community Survey and Comprehensive Housing Affordability Strategy datasets for specific income levels present skewed data with relatively large margins of error. As such, these populations are not included in the analysis.

The data tables for each area median income (AMI) level (0-30%; 30-50%; 50-80% and 80-100%) are presented below. A summary of the findings for each data table is included in the discussion section below each table.

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	9,930	6,920	600
White	2,890	2,085	185
Black / African American	2,340	1,125	190

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Asian	210	30	40
American Indian, Alaska Native	4	10	0
Pacific Islander	0	0	0
Hispanic	4,380	3,625	175

Table 17 – Severe Housing Problems 0 - 30% AMI

Data Source: 2007-2011 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

Of all residents at 0-30% AMI, 56.91% of households experience at least one severe housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 56.01%; Black/African-American 64.02%; Asian 75.00%; and Hispanic 53.55%.

More than half of all households at this income level experience at least one severe housing problem. The Asian category demonstrates a disproportionately greater need as 75% of Asian households experience at least one severe housing burden compared to just under 57% for the population as a whole. The number of Asians experiencing a housing problem is relatively small (210) and may be representative of a sampling error within the American Community Survey.

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,500	6,460	0
White	985	2,855	0
Black / African American	570	1,270	0
Asian	100	120	0
American Indian, Alaska Native	0	10	0
Pacific Islander	0	0	0
Hispanic	795	2,160	0

Table 18 – Severe Housing Problems 30 - 50% AMI

Data Source: 2007-2011 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

Of all residents at 30-50% AMI, 27.9% of households experience at least one severe housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 25.65%; Black/African-American 30.98%; Asian 45.45%; and Hispanic 26.90%.

Similar to above, the Asian category demonstrates a disproportionately greater need as more than 45% of Asian households experience at least one severe housing problem compared to just under 28% for the jurisdiction as a whole. The number of Asian households experiencing a housing problem is relatively small (100 households) and may be representative of sampling error within the American Community Survey.

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,200	9,105	0
White	485	4,825	0
Black / African American	465	1,720	0
Asian	15	165	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	230	2,155	0

Table 19 – Severe Housing Problems 50 - 80% AMI

Data Source: 2007-2011 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

Of all residents at 50-80% AMI, 11.64% of households experience at least one severe housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 9.13%; Black/African-American 21.28%; Asian 8.33%; and Hispanic 9.64%.

While no race or ethnicity is greater than 10 percentage points than the jurisdiction as a whole, the African American category nearly demonstrates a disproportionately greater need as more than 21% of low-income African American households experience at least one severe housing problem (representing a difference of 9.64 percentage points).

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	355	5,280	0
White	105	3,310	0
Black / African American	105	945	0
Asian	0	80	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	110	835	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data Source: 2007-2011 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than 1.5 persons per room,
4. Cost Burden over 50%

Discussion

Of all residents at 80-100% AMI, 6.3% of households experience at least one severe housing problem. The ratio for experiencing housing problems for each race/ethnicity is White 3.07%; Black/African-American 10.00%; Asian 0.0%; and Hispanic 11.94%.

At this income level, there is no disproportionately greater need for any race or ethnicity.

Discussion

There is indication that Asians at the income levels of 0-30% AMI and at 30-50% AMI disproportionately experience at least one severe housing problem. The combined populations of Asians in these two income groups with a severe housing problem is 310. The small size of this number may indicate a sampling error in the American Community Survey, or may indicate that there is a small Asian population that is experience disproportionate housing problems. The City will conduct further outreach too the Asian community to determine the level of housing need within this community.

Among the population with income that is 50-80% AMI, the Black/African-American population comes very close to meeting the criteria for disproportionately experiencing a severe housing problem.

DRAFT

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

According to HUD, disproportionately greater need refers to any need for a certain race/ethnicity that is more than ten percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level. The tables below indicate the share of households by race/ethnicity and income level who are cost burdened and severely cost burdened (paying between 30% and 50% of income for housing and paying more than 50% of income for housing respectively).

To calculate disproportionately greater need for each race/ethnicity, Springfield has calculated the share of the total number of households that are cost burdened and severely cost burdened for each race/ethnicity and compared that figure to the share of all Springfield households who are cost burdened or severely cost burdened (Share of Race/Ethnicity = # of households for that race/ethnicity that are cost burdened / total # of households that are cost burdened)

According to the 2010 Decennial Census, the total population of Pacific Islanders in Springfield is 128 people (0.1% of the total population) and the total population of American Indian and Alaska Natives is 987 people (.6% of the total population). Given the low share of these populations, the estimates from the American Community Survey and Comprehensive Housing Affordability Strategy datasets for specific income levels present skewed data with relatively large margins of error. As such, these populations are not included in the analysis.

The data tables for each area median income (AMI) level (0-30%; 30-50%; 50-80% and 80-100%) are presented below. A summary of the findings for each data table is included in the discussion section below each table.

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	30,390	12,375	12,665	620
White	17,535	5,140	4,100	185
Black / African American	5,430	2,375	3,160	190
Asian	415	180	295	40
American Indian, Alaska Native	10	10	4	0
Pacific Islander	0	0	0	0
Hispanic	6,620	4,435	4,950	195

Table 21 – Greater Need: Housing Cost Burdens AMI

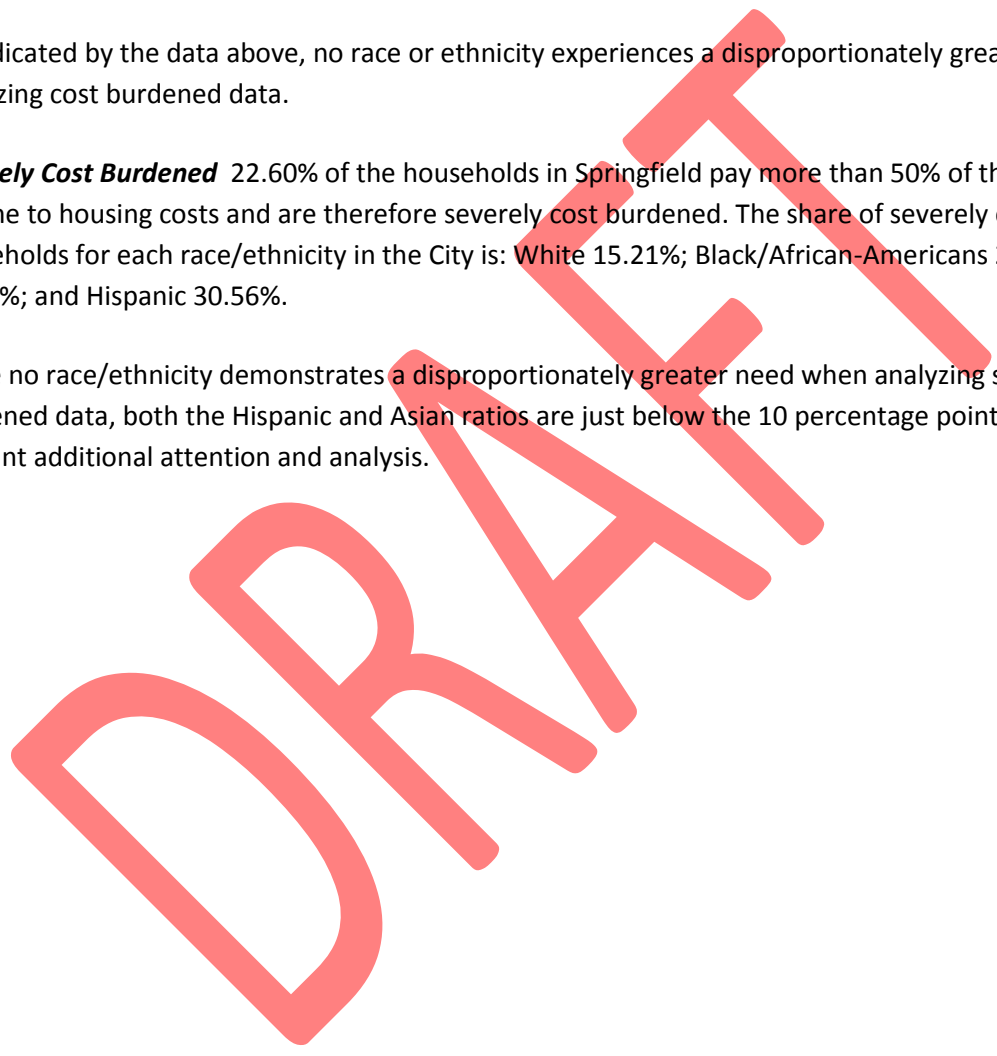
Discussion:

Cost Burdened 22.08% of the households in Springfield pay between 30% and 50% of their household income to housing costs and are therefore cost burdened. The share of cost burden for each race/ethnicity in the City is: White 19.07%; Black/African-American 21.29%; Asian 19.35%; and Hispanic 27.38%.

As indicated by the data above, no race or ethnicity experiences a disproportionately greater need when analyzing cost burdened data.

Severely Cost Burdened 22.60% of the households in Springfield pay more than 50% of their household income to housing costs and are therefore severely cost burdened. The share of severely cost burdened households for each race/ethnicity in the City is: White 15.21%; Black/African-Americans 28.33%; Asian 31.72%; and Hispanic 30.56%.

While no race/ethnicity demonstrates a disproportionately greater need when analyzing severely cost burdened data, both the Hispanic and Asian ratios are just below the 10 percentage point threshold and warrant additional attention and analysis.



NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

Based on the analysis in screens NA-15, NA-20, and NA-25, the following disproportionately greater needs were identified.

Housing Problem

- 50-80% AMI – Asian population

Severe Housing Problem

- 0-30% AMI – Asian population
- 30-50% AMI – Asian population

In addition, the following populations are very near to the threshold for having a disproportionate housing problem:

- 30-50% AMI - Black/African-American population - for any housing problem
- 50-80% AMI - Black/African-American population - for severe housing problem
- Hispanic population - for severe cost burden
- Asian - for severe cost burden

If they have needs not identified above, what are those needs?

No specific needs for the groups cited above were identified, but throughout the Needs Assessment and in the consultation and public outreach components of this plan, the City has identified a broader profile of housing needs within Springfield.

Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

Census data indicates that the highest proportion of the Asian population lives in the Forest Park and east Forest Park neighborhoods, with the greatest cluster in lower Forest Park. While 2.19% of Springfield's population is Asian, the census tract 80220 in lower Forest Park is 12.54% Asian.

Census data indicates that Black/African-Americans live throughout the City, but the highest percentages of the Black/African-American population live in Six Corners, Old Hill, Upper Hill, Bay, McKnight, Pine Point and the Boston Road neighborhoods. The highest percentage lives in the Bay neighborhood.

Overall, the data indicates that there are very high housing needs throughout the City of Springfield. More than half of the City's population is non-white, so the City has an overall high level of housing need among Blacks, Asians and Hispanics. If looked at on a regional basis, these populations have disproportionate needs and are located primarily in the City and adjacent cities, but not in suburban surrounding communities.

Census data indicates that Hispanics live throughout the City, but the greatest concentrations are in the Brightwood and Memorial Square neighborhoods and, to a lesser degree, Liberty Heights, Metro Center, the South End and Six Corners.

DRAFT

NA-35 Public Housing – 91.205(b)

Introduction

The Springfield Housing Authority provides housing to the City's low-income population. The mission of SHA is to promote adequate and affordable housing, economic activity, and a suitable living environment free from discrimination. The agency is governed by a Board of Commissioners: four members are appointed by the Mayor of Springfield and confirmed by the City Council, and one member is appointed by the Governor of Massachusetts.

The City of Springfield is also served by the nonprofit regional housing organization HAP Housing. HAP Housing's mission is to provide affordable housing opportunities, education and support; enabling people to achieve a better future and promoting vibrant, diverse communities. It is governed by a fourteen-member Board of Directors, and is designated as a Community Housing Development Organization (CHDO).

Springfield has a set-aside of HUD-VA Supportive Housing (VASH) vouchers through the Northampton Housing Authority (NHA). NHA currently administers 113 VASH vouchers in Springfield, and has available vouchers that may be used by Springfield homeless veterans and their families. Data in the tables below reflects only the population served by SHA.

Totals in Use

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers in use	86	7	1,724	2,810	0	2,751	0	23	0

Table 22 - Public Housing by Program Type

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Data Source: PIC (PIH Information Center)

Characteristics of Residents

	Program Type							
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher	
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program
Average Annual Income	9,746	7,277	12,947	14,536	0	14,436	0	16,045
Average length of stay	1	2	6	7	0	7	0	7
Average Household size	1	1	2	2	0	2	0	4
# Homeless at admission	30	1	100	7	0	7	0	0
# of Elderly Program Participants (>62)	3	1	509	360	0	356	0	0
# of Disabled Families	42	3	586	1,021	0	997	0	12
# of Families requesting accessibility features	86	7	1,724	2,810	0	2,751	0	23
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Race of Residents

Race	Certificate	Mod-Rehab	Public Housing	Program Type					
				Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	56	6	1,385	2,206	0	2,161	0	17	0
Black/African American	30	0	322	537	0	523	0	6	0
Asian	0	1	2	54	0	54	0	0	0
American Indian/Alaska Native	0	0	0	4	0	4	0	0	0
Pacific Islander	0	0	15	9	0	9	0	0	0
Other	0	0	0	0	0	0	0	0	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Ethnicity of Residents

Ethnicity	Certificate	Mod-Rehab	Public Housing	Program Type					
				Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	42	7	1,198	2,058	0	2,026	0	9	0
Not Hispanic	44	0	526	752	0	725	0	14	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

DRAFT

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

The SHA currently has 36 applicants (this includes new applicants and existing tenants who have applied to be transferred to a handicapped accessible unit) on the waiting list for federally-aided public housing. On this waiting list, 27 applicants require a one-bedroom unit (elderly/handicapped), 4 require a two-bedroom unit, 3 require a three-bedroom unit, and 2 require a 4 bedroom unit. The SHA currently has 13 applicants requiring a one-bedroom accessible unit on its waiting list for state-aided public housing.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

The Springfield Housing Authority has 2081 households on its waiting list for public housing. The majority, 90.7%, are extremely low income, with household income below 30% area median income (AMI); 7.7% are very low income (30-50% AMI), and 1.5% are low income (50-80% AMI). Waiting list household types are: 40.6% families with children, 14.8% elderly, and 44.4% disabled. The majority, 53.7%, are in need of a one-bedroom unit, 28.0% need a two-bedroom units, 15.7 % need a three-bedroom unit. Only 2.5% of the wait list is made up of large families needing four or more units. SHA has 11,370 households on its section 8 wait list.

The most immediate needs of residents of public housing and the Housing Choice Voucher programs include access to adult basic education, higher education, job training, employment at a living wage rate, health care, and residence in neighborhoods and communities of opportunity. In addition to the programs and services described above concerning public housing, the SHA has established a Participant Services Department this fiscal year within its Rental Assistance Division. This Department includes a HCV Homeownership Program (the largest in Massachusetts); a new Family Self-Sufficiency Program, and a HCV Mobility Counseling Program.

How do these needs compare to the housing needs of the population at large

Households seeking public housing are the City's lowest-income residents. A comparison between the City's population living below the poverty level and the households on the SHA public housing wait list are similar. A key exception is that very low income persons with disabilities are over-represented on the SHA public housing wait list. Persons with disabilities make up 20.7% of persons living below the poverty level in Springfield, but make up 44.4% of the public housing waiting list. Because the wait list for accessible units is small (36 applicants) in comparison to the number of disabled persons on the wait list (925), the majority of households with persons with a disability do not appear to be persons with a physical disability requiring unit modifications or accessibility. Families with children are also over-represented on the wait list. Families with children make up 20.7% of Springfield households living under the poverty level, but make up 41% of the public housing wait list. Elderly households make up 15.9% of Springfield, and 14.8% of people on the wait list for public housing.

Characteristics of Springfield's residents with income below poverty level include low levels of educational attainment (for 78%, the highest level of education attained was a high school diploma or GED), and low levels of employment (2.8% work full-time and 24.2% worked part-time). These indicators suggest the need for education and job training. The high rate of disability suggests the need for health care, although widespread health insurance coverage may enable that need to be met in existing programs.

Discussion

Springfield has a 29.4% poverty rate, which translates into many households that are unable to afford market rent. The housing authority serves over 5000 low-income households through its public housing and section 8 housing programs, but waiting lists indicate that there is still extensive demand for deeply subsidized housing. Households with particularly high need are extremely low-income families, and person with disabilities. However, there is no indication of high unmet need for accessible units.

DRAFT

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

Springfield participates in the Springfield/Chicopee/Holyoke/Westfield Continuum of Care (CoC), which collects data on homelessness for all of Hampden County and which coordinates efforts to end homelessness. The CoC's work is aligned with the federal *Opening Doors* plan to prevent and end homelessness, and the CoC has adopted the federal goals: 1. End veteran homelessness by 2015; 2. End chronic homelessness by 2016; 3. End youth and family homelessness by 2020; and 4. Set a path to ending all homelessness.

In 2014, the CoC committed to be part of the national Zero 2016 campaign, which aims to end veteran homelessness by the end of 2015 and chronic homelessness by the end of 2016. The national campaign is sharing best practices and providing technical assistance, and joining the campaign has energized local providers who work to assist homeless people attain stable housing. Springfield's Mayor, Doimenic Sarno, has signed on to the Mayor's Challenge to End Veteran Homelessness.

Starting in 2014, the CoC has expanded efforts to outreach during the point-in-time count to homeless and doubled-up youth, in order to have a better understanding of the number of homeless youth and their needs.

The CoC collects data, plans, and creates strategy for all of Hampden County. In this Consolidated Plan, all data related to homelessness is reported for all of Hampden County.

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	0	2,628	2,320	243	0	365
Persons in Households with Only Children	0	1	0	0	0	0
Persons in Households with Only Adults	10	360	1,492	1,086	0	23
Chronically Homeless Individuals	4	65	90	21	60	0
Chronically Homeless Families	0	62	0	0	0	0
Veterans	0	38	110	0	0	0
Unaccompanied Child	0	1	0	0	0	0
Persons with HIV	0	6	0	0	0	0

Table 26 - Homeless Needs Assessment

Alternate Data Source Name:
2015 Point-in-Time Count

Data Source Comments: All data is for the CoC, which covers all of Hampden County. Estimates of chronically homeless and veterans becoming homeless each year: analysis by Community Solutions, Inc, as part of Zero 2016 campaign. Remaining estimates created through analysis of CoC HMIS data. A number of data elements are not available.

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Families with Children The state of Massachusetts operates the emergency shelter system for families, and does not have high quality data, so it is difficult to calculate families becoming and exiting homelessness. The state reports that the average shelter stay is 7 months, but analysis of local HMIS data indicates that average stays are a full year.

Chronically Homeless The Zero 2016 campaign has assisted the CoC in analyzing the number of individuals who will be chronically homeless over the course of a year--in addition to the 69 at the beginning of the year, the CoC expects an additional 21 to be added over the course of the year. The CoC houses an average of 5 chronically homeless individuals per month, so it is expected that 60 chronically homeless individuals exit homelessness each year. The CoC does not have good data on chronically homeless families and is unable to make estimates regarding persons entering and exiting chronic family homelessness or length of stay for these families.

Veterans The Zero 2016 campaign has assisted the CoC in analyzing the number of individual veterans who will be homeless over the course of a year--the estimate is that 68 veterans will become homeless in Hampden County in 2015. At the beginning of 2015, the CoC is assisting an average of 4 veterans a month to exit homelessness, but needs to house a greater number to reach the goal of ending veteran homelessness in 2015. The CoC is coordinating with veteran services agencies to improve veteran exits from homelessness.

Unaccompanied Youth The CoC has very limited data regarding unaccompanied youth and is unable to provide estimates regarding this population. The CoC is focused on improving data and increasing services for youth.

Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	2,263	8
Black or African American	655	2
Asian	30	0
American Indian or Alaska Native	3	0
Pacific Islander	10	0
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	1,265	8
Not Hispanic	1,727	2

Alternate Data Source Name:
2015 Point-in-Time Count

Data Source

Comments: Data is for all of Hampden County.

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

Families The 2015 point-in-time count identified 756 homeless families with children residing in shelter units and motels in Hampden County. National research indicates that the primary issue for the majority of these households is affordability, which indicates that their housing instability can be resolved through rapid rehousing financial assistance or long-term rental assistance. The 2015 point-in-time count identified 62 chronically homeless families in Hampden County, and it is expected that many of these families are in need of supportive housing.

Veteran Families Each year, the point-in-time count identifies a small number of homeless families which include a veteran. The 2015 point-in-time count identified 5 veteran families in Hampden County. These families need rapid rehousing assistance or permanent supportive housing.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

Hispanics are over-represented in Hampden County's homeless population. Springfield's population is 21% Hispanic, but the homeless population is 60% Hispanic.

Hampden County'ss population is 9% Black, and 20.5% of the homeless population is Black.

75.1% of homeless persons are White, compared to 77% of Hampden County'ss population. The majority of the homeless white population are Hispanic white.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The total number of homeless people identified in Springfield on the night of the 2015 point-in-time count was 3002.

Unsheltered Homeless The 2015 point-in-time count identified 10 individuals and no families on the street. Four of these individuals met the definition of chronically homeless. Because the CoC prioritizes housing unsheltered persons, this number has stayed low multiple years. Among the unsheltered population, 9 were male, 1 female; 9 were aged 25 or older, and 1 was in the age category of 18-24. Five unsheltered persons were characterized as seriously mentally ill, and eight were characterized with chronic substance abuse. There were no unsheltered veterans.

Sheltered Homeless Individuals The 2015 point-in-time count identified 363 homeless individuals without children. Of these persons, 250 were in emergency shelter and 113 were in transitional housing or safe havens. 88% were age 25 or older. The individual homeless population included 1 person under 18, and 46 individuals aged 18-25. The individual sheltered population included 65 chronically homeless individuals; out of this number, 6 are veterans.

Sheltered Homeless Families The 2015 point-in-time count identified 787 homeless families--with a total of 1605 children and 1023 adults. Of the families, 756 were in emergency shelter and 31 were in transitional housing. Of the adult heads of households, 322 (31.5%) were aged 18-24.

Proportion and Extent of Family and Individual Homelessness In Hampden County, 87.5% of people identified at the 2015 point-in-time count were persons in families. Only 12.5% of homeless persons were individuals without children. These numbers reflect the very high rate of family homelessness throughout Massachusetts, which is in contrast to national rates. According to the 2014 national Annual Homeless Assessment Report (AHAR), 37% of all people experiencing homelessness throughout the nation at a point-in-time were persons in families.

Discussion:

The number of people who experience homelessness is dependent on a number of factors, including level of poverty, the number of households that experience a housing crisis, how many of those people have their own resources or the help of friends and family to avoid homelessness, and whether assistance available to prevent homelessness meets the needs of the at-risk households in order to keep them from being homeless. How many are homeless at a point in time is also dependent on how long households remain homeless once they lose their housing.

The Springfield/Chicopee/Holyoke/Westfield/Hampden County CoC and City of Springfield emphasize both prevention of homelessness and rapid rehousing for people who become homeless. The City and its partners are working to create a system that prevents households from becoming homeless and can rehouse anyone displaced by a housing crisis within thirty days, thereby greatly reducing homelessness

and the practice of emergency shelters functioning as ongoing housing for people who lose their housing.

Although the City has been able to prioritize prevention, rapid rehousing and a Housing First philosophy for homeless individuals, the City has very little control over the state system, which has complete control of the family homelessness system. The City seeks to collaborate with state agencies to improve the system for families experiencing housing crisis.

DRAFT

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

Due to lower incomes and the need for supportive services, people with special needs are more likely than the general population to encounter difficulties securing and retaining adequate housing, and often require enhanced support services.

HOPWA

Current HOPWA formula use:	
Cumulative cases of AIDS reported	2,418
Area incidence of AIDS	60
Rate per population	10
Number of new cases prior year (3 years of data)	178
Rate per population (3 years of data)	10
Current HIV surveillance data:	
Number of Persons living with HIV (PLWH)	1,811
Area Prevalence (PLWH per population)	289
Number of new HIV cases reported last year	0

Table 27 – HOPWA Data

Data Source: CDC HIV Surveillance

HIV Housing Need (HOPWA Grantees Only)

Type of HOPWA Assistance	Estimates of Unmet Need
Tenant based rental assistance	11
Short-term Rent, Mortgage, and Utility	100
Facility Based Housing (Permanent, short-term or transitional)	0

Table 28 – HIV Housing Need

Data Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

Describe the characteristics of special needs populations in your community:

Elderly According to ACS 2013 5-Year Estimates, 23.3% percent, or 14,044, of Springfield households include one or more people 65 and over, and 10.8%, or 6,057, are made up of a householder 65 or over living alone. Forty-six percent of elderly persons have a disability, with the most common disabilities leading to ambulatory or independent living difficulty. ACS 2013 data indicates that 2,645 (15.9%) elderly persons in Springfield have annual incomes below the poverty level. Sixty-three percent live in owner-occupied housing, and 37% in renter occupied housing. Among Non-Hispanic Whites, 61% are elderly, among Blacks, 19% are elderly, and among Hispanics, 17% are elderly. Forty

percent of elderly homeowners and 58% of elderly renters pay more than 30% of their income for housing costs.

Persons with Disabilities ACS 2013 5-Year Estimates indicate that 18.9%, or 28,793, Springfield residents have a disability. Among non-elderly adults the most common disabilities are related to ambulatory, cognitive or independent living difficulties. Among these adults, 11,956 are not in the labor force, and 1,587 are unemployed. Thirteen percent of all children aged 5-17 are disabled, and the majority of those children (8,648) have a cognitive disability. Among Non-Hispanic Whites, Blacks, and Hispanics, 18-21% of the population is disabled.

Persons with Substance Abuse Disorders The Substance Abuse and Mental Health Services Administration (SAMSHA) tracks substance abuse prevalence. According to SAMSHA's 2013 National Household Survey on Drug Use and Health (NHSDUH), 8.2% of the population 12 and older, and 5.2% of adolescents 12-17, has a substance abuse disorder. Applying these national standards to Springfield's ACS 2013 5-Year population estimates indicates that 10,397 Springfield residents are expected to have substance abuse disorders; 823 of these persons are youth aged 12-17.

Victims of Domestic Violence The Center for Disease Control track prevalence rates for intimate partner violence through phone surveys. The most recent survey, which was conducted in 2011 and had results published in 2014, indicates that 4% of women experience some form of physical violence by an intimate partner over a 12-month period; 31.5% of women have experienced such an act in their lifetime. For men, the 12-month prevalence of intimate partner violence was 4.8% and the lifetime prevalence was 27.5%. Applying these national figures to the ACS 2013 5-Year estimated population for Springfield results in estimates that 3210 women and 3512 men are victims of intimate partner violence each year.

What are the housing and supportive service needs of these populations and how are these needs determined?

The City has reviewed data and consulted with the community to determine the housing and supportive needs of these populations.

Elderly The City includes 1666 elderly homeowners living below poverty level, and 979 elderly renters living below the poverty level. The homeowners need assistance with home repairs and physical modifications to their homes. Renters need affordable rental units. All seniors may need assistance in their home to live independently, or may be in need of assisted living.

Persons with Disabilities Twenty percent of persons living below the poverty level in Springfield are disabled. These households are in need of affordable housing. Many are also in need of accessible units/housing modifications, and many need supportive services to assist them to live independently.

Persons with Substance Abuse Disorders Springfield does not have sufficient treatment capacity for persons with substance abuse disorders, resulting in difficulty in locating available treatment beds. People in recovery may need supportive housing or sober housing, and they need employment.

Victims of Domestic Violence This population often needs assistance with safety planning, and may need access to a safe emergency shelter that is targeted toward their needs. Domestic violence often includes financial control, leaving many who experience it with no or very low income. As a result, persons who have experienced domestic violence may be in need of employment training/support, as well as rental assistance. Trauma may delay the time required before employment is possible, meaning longer terms of rental assistance.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

The Eligible Metropolitan Statistical Area (EMSA) is made up of Hampden, Hampshire and Franklin Counties. Within the EMSA, the majority of persons living with HIV/AIDS reside in Hampden County. According to the 2013 Massachusetts Regional HIV/AIDS Epidemiological Profile, the EMSA has 1900 persons living with HIV/AIDS. Of these, 84.% are in Hampden County, 7.8% are in Hampshire County, and 3.6% are in Franklin County. Of the total EMSA persons living with HIV/AIDS, 1050 live in the City of Springfield. The City has an average rate of 32 new cases per year.

In the EMSA, 63% percent of persons living with AIDS are men and 37% women. Hispanics are over-represented among the population: 50% of persons living with HIV/AIDS are Hispanic, 28.6% are Non-Hispanic White, and 18.6% are Black. The highest contributing factor to HIV infection is injection drug use, which is the mode of exposure for 31% of persons with HIV/AIDS in Hampden County. Other modes of exposure are male-to-male sex (25.1%), heterosexual sex (17.9%), and undertermined (21.7%), the combination of injection drug use and male-to-male sex (2.8%) and other (2.7%). Eighty-two percent of those living with HIV/AIDS are 40 years old or older.

Discussion:

The state of Massachusetts provides significant support for special needs populations. However, there are significant and growing gaps.

In 2014, the Massachusetts Governor declared a statewide public health emergency due to an epidemic of heroin use and overdoses. The local police and health department indicate that the epidemic has hit Western Massachusetts particularly hard. This epidemic has increased the need for drug treatment, and because much heroin use is intravenous, it is likely to increase HIV rates.

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

During the Consolidated planning process the need for funding for non-profit agencies to rehab their buildings was identified as a priority. The age of the City's infrastructure as well as the limited funding available has left many of the agencies with buildings that are in substandard condition. Most funding for these agencies is program specific and leaves little room for upgrades and improvement to facilities. These agencies are located in and service low-income neighborhoods. These particular neighborhoods struggle with blight, high vacancy, and deteriorating buildings.

A neighborhood community center was destroyed when the City was hit by a tornado in 2011. The City expects to be able to rebuild the South End Community Center using Federal Emergency Management Agency (FEMA) funds. The City is also in need of an accessible Senior Center, and is developing a new facility with FEMA funds.

How were these needs determined?

The needs for public facilities was identified during the Consolidated Planning process through a combination of public input, a community needs survey and a review of past performance.

Describe the jurisdiction's need for Public Improvements:

Public improvements to City's streets, sidewalks, parks and open spaces is aimed at assuming community, neighborhood, park/open spaces are safe and well maintained. The selection of streets/sidewalks will be undertaken in a systematic process giving priority to NRSA and areas and neighborhoods that compliment previous CDBG projects; including targeted business assistance and affordable housing production. Community parks can contribute to neighborhood revitalization. CDBG funds will be used to support upgrades to parks to provide recreational opportunities and enhance City neighborhoods.

The creation of stable neighborhoods and economic opportunity for all residents provides support for individuals who live in the City and also supports creation of an over all healthy vibrant community. The City undertakes its quality of life street-sweeps, which are proactive code enforcement sweeps that take place in targeted neighborhoods.

Because blight undermines a community's quality of life, depresses property values and creates a perception that an area is unsafe and unclean, the City's Community Development activities include a strong focus on improving the physical environment.

How were these needs determined?

The needs for public improvements were determined through a combination of input from department heads, including DPW and Parks and Recreation Management; public input, community survey and a review of past performance.

Describe the jurisdiction's need for Public Services:

The strategy associated with public service is aimed at achieving family self-sufficiency by assisting organizations in providing supportive services for low and moderate income youth, seniors, and people experiencing homelessness. Services include but are not limited to; recreational activities, after school programs, summer activities, employment training and senior services.

During the next five years, the City of Springfield will continue to promote family self-sufficiency by funding public supportive service activities.

How were these needs determined?

The needs for public services were determined through a combination of public input, a community survey and a review of past years' performance. It is also included as an assumption that available federal funds will decline in each year to follow.

NA-50 Non Housing Community Development

The City of Springfield was impacted by multiple Presidentially-Declared Disasters in 2011 and 2013, the most severe of which was a June 1, 2011 F3 tonado. In 2013 the City of Springfield was allocated \$21,896,000 of CDBG-DR funds.

The tornado path encompassed portions of eight neighborhoods; the majority of residential damage took place in five: South End, Six Corners, Old Hill, East Forest Park and Six Acres.

Following the tornado, in 2011 and 2012, the City, the Springfield Redevelopment Authority (SRA), and DevelopSpringfield undertook a master planning process using a planning consultant and involving over 3000 city residents. The plan grouped the tornado-impacted neighborhoods into three districts, each of which has different characteristics and needs.

District 1: Metro Center and South End.

Metro Center and South End neighborhoods include a combination of commercial and residential uses. In the South End, 30 structures with 242 housing units were condemned following the tornado; 99 housing units were destroyed. The buildings housing the South End Community Center and Zanetti School were severely damaged. The South End has been designated as an NSP area and a 2010-2014

NRSA neighborhood. These designations indicate that this neighborhood is the focus of the City's sustained and targeted spending.

District 2: Six Corners, Old Hill, Upper Hill and Forest Park.

The majority of the tornado damage took place in Old Hill and Six Corners neighborhoods. Within District 2, 79 residential structures with 227 housing units were condemned following the tornado; 119 units were destroyed. Among the destroyed units, 50 are subsidized housing units and 12 public housing units; Elias Brookings School as damaged beyond repair and two parks were impacted.

District 3: East Forest Park and Sixteen Acres.

In this district, 146 single family homes were condemned following the tornado; 56 destroyed. East Forest Park and Sixteen Acres also experienced extensive damage to two schools. The area lost extensive amounts of trees and damages to parks and open space.

Upon the City's 2013 allocation of \$21.9 million of CDBG-DR funds, the City undertook an analysis of unmet need from the disasters and a broad planning process to prioritize uses for the disaster recovery funds. The planning process and funding decisions are described in the City's CDBG-DR Action Plan A and subsequent CDGB-DR Action Plans. The City of Springfield's CDBG-DR Action Plan A is available at: http://www3.springfield-ma.gov/planning/fileadmin/Planning_files/Community_Development/11-27-13_CDBG_DR_Action_Plan_FINAL.pdf

The plans are implementing many of the interventions identified in the master planning process that took place immediately following the tornado. The majority of CDBG-DR funds are being spent in the South End, Six Corners, and Old Hill neighborhoods, which are very high-need low-income neighborhoods.

In 2015, the City is undertaking further planning and submitting an application for additional disaster recovery funds in the National Disaster Resilience Competition. If awarded NDRC funds, the City will invest them in green solutions to infrastructure and housing needs, as well as to economic development.

The disaster recovery plans and funds have been considered throughout the Consolidated Plan process, and programs set forth in this Consolidated Plan complement programs funded with CDBG-DR funds.

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

The Housing Market Analysis of the Consolidated Plan provides information about the existing resources available in Springfield to meet the needs identified in the Needs Assessment Sector. The Housing Market Analysis includes the following sections:

- Number of Housing Units
- Cost of Housing
- Condition of Housing
- Public and Assisted Housing
- Homeless Facilities and Services
- Special Needs Facilities and Services
- Barriers to Affordable Housing
- Non-Housing Community Development Assets

Most of the data tables in this section are populated with default data from the Comprehensive Affordability Housing Strategy (CHAS) developed by the Census Bureau for HUD based on 2007-2011 American Community Survey (ACS) census. Other sources are noted throughout the plan.

It is important to note that Springfield was hit by a EF-3 tornado in June 2011, which destroyed a portion of the City's housing stock. Much housing has been rebuilt, but rebuilt units may have different characteristics than the previous housing (e.g., number of units, number of bedrooms). For this reason, the City has replaced the prepopulated 2011 ACS data with 2013 ACS data for the section on housing units. The destruction and replacement of some older housing stock has improved the overall condition of housing units located in the neighborhoods along the tornado path.

MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

This section compares numbers of housing units to numbers of households in order to determine if the City has an adequate supply of housing units. In this section, pre-populated data from the 2011 ACS 5-year estimates were replaced with data from 2013 ACS 5-year estimates. The later data is used for analysis because the number of units in the community changed as a result of the 2011 tornado, and the analysis is meant to reflect the market that exists post-tornado.

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	27,137	45%
1-unit, attached structure	2,471	4%
2-4 units	17,667	29%
5-19 units	5,371	9%
20 or more units	6,685	11%
Mobile Home, boat, RV, van, etc	609	1%
Total	59,940	100%

Table 29 – Residential Properties by Unit Number

Alternate Data Source Name:

2013 ACS 5-year estimates

Data Source Comments:

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	178	0%	2,921	11%
1 bedroom	1,536	6%	13,142	47%
2 bedrooms	12,522	45%	20,580	73%
3 or more bedrooms	41,338	149%	19,888	71%
Total	55,574	200%	56,531	202%

Table 30 – Unit Size by Tenure

Alternate Data Source Name:

2013 ACS 5-year estimates

Data Source Comments:

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

According to the Massachusetts Department of Housing and Community Development (DHCD) Chapter 40B Subsidized Housing Inventory (2014), the City of Springfield has 9970 affordable housing units,

which represents 16.63% of the City's housing stock. In addition, 5584 Springfield households have rental subsidies through the Housing Choice Voucher Program or the Massachusetts Rental Voucher Program. About 55% of Springfield's rental units have some form of rental subsidy.

The majority of affordable units and subsidies, including the 2336 public housing units and 5584 rental assistance vouchers, may be used by households with incomes up to 80% area median income but data indicates that the majority of units and subsidies are used by households with incomes at or below 30% area median income. Because rents for these units and subsidies are set at 30% of the household's income, they provide a deep subsidy that make it possible for very low-income households to be able to afford housing.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

pSpringfield does not expect to lose units from the affordable housing inventory due to expiring use restrictions. Experience is indicating that properties nearing expiration of subsidies are being redeveloped with new or continuing use restrictions.

The City expects that the Springfield Housing Authority will demolish the obsolete Marble Street Apartments (46 units of federal public housing) by 2017 and replace these units with Section 8 Housing Choice Vouchers.

Does the availability of housing units meet the needs of the population?

The number of housing units is sufficient to house the number of households in the City. There are 62,926 housing units and 55,894 households, and the number of households has had a small decline over the last several years, so there is no indication that numbers of units and households will become unbalanced in the near future. The numbers lead to the conclusion that the City does not have a substantial need for new construction. However, because there are indications that units are aged and distressed, there is significant need for housing rehabilitation.

Further, the adequate supply of units does not mean that all households can secure housing. The very low incomes of many City residents preclude them from being able to rent any housing that is unsubsidized.

Describe the need for specific types of housing:

Data analysis indicates that the City has more single-person households (20,027) than 0- and 1-bedroom units (8,898). These households, particularly owner households, may choose to live in larger units. However, for renters, an inability to find a 0 or 1-bedroom unit may lead to a need to rent a unit larger than needed. Given the challenges many residents have with affordability, this mismatch may cause

single-person households to have housing cost burdens. It points to a need for development of efficiency or 1 bedroom units.

There appears to be an adequate supply of larger units. The City has 47,230 units that are two bedrooms or larger, and 35,865 households made up of two or more persons.

Springfield is very affordable for homeownership, and experienced consistent demand for homeownership units through the 2007-2009 housing crisis and on a continuing basis.

Discussion

The analysis of number of housing units indicates that the City has an overall sufficient number of housing units. However, there is a gap in the number of housing units sized appropriately for one-person households. However, as is described in the next section, the availability of units does not mean that all households can afford the existing units.

DRAFT

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

This section reviews housing costs in Springfield, as well as the match between housing costs and the incomes of residents. While the cost of housing in Springfield makes it one of the more affordable markets in Massachusetts, the very low incomes of many residents mean that even this affordable housing is out of reach. Extremely low-income households in the City cannot afford housing in the private market.

Cost of Housing

	Base Year: 2000	Most Recent Year: 2011	% Change
Median Home Value	86,500	156,200	81%
Median Contract Rent	448	633	41%

Table 31 – Cost of Housing

Data Source: 2000 Census (Base Year), 2007-2011 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	10,357	37.3%
\$500-999	15,474	55.8%
\$1,000-1,499	1,541	5.6%
\$1,500-1,999	184	0.7%
\$2,000 or more	183	0.7%
Total	27,739	100.0%

Table 32 - Rent Paid

Data Source: 2007-2011 ACS

Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	7,615	No Data
50% HAMFI	18,040	4,465
80% HAMFI	24,510	11,030
100% HAMFI	No Data	15,700
Total	50,165	31,195

Table 33 – Housing Affordability

Data Source: 2007-2011 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	624	748	935	1,167	1,330
High HOME Rent	634	761	951	1,187	1,353
Low HOME Rent	634	761	951	1,120	1,250

Table 34 – Monthly Rent

Data Source: HUD FMR and HOME Rents

Is there sufficient housing for households at all income levels?

Despite a sufficient supply of units, Springfield has an affordability gap. While there are 28,385 households with incomes at or below 50% area median income, there are 22,505 units available in the price range that these households can afford, leaving a gap of 5880 households unable to rent units that cost no more than 30% of their income. The gap is wider among the very lowest-income households, which are those households with incomes at or below 30% area median income.

Slightly over half of the City's rental units have some form of government subsidy and are subject to regular inspections and requirements to meet housing quality standards. However, among the remaining units, many have deficiencies. The age of Springfield's housing, combined with the City's weak housing market, result in many rental units not receiving adequate upkeep and repair. This puts renter households at risk of both unsafe conditions, and also of displacement due to condemnation for health and safety violations.

How is affordability of housing likely to change considering changes to home values and/or rents?

The combination of more housing units than households and a large percentage of the population with low incomes has meant that there is little ability for property owners to increase rents or home sales prices. The exception is in newer or high-quality housing; the more limited supply for higher-quality housing has increased the price of this stock compared to typical units.

There are numerous private and public projects underway in Springfield, including a new multi-model Union Station and an MGM Springfield casino and hotel. These projects have the potential to increase demand in the future, which would increase housing prices.

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

HOME rents and Fair Market Rents and Area Median Rents track each other very closely. The large number of Section 8 Housing Choice Vouchers and Massachusetts Rental Vouchers in use in Springfield

has resulted in a market where property owners set rents at a level that tenants that have sources of public rental assistance will be able to rent units. Springfield is a weak housing market where income from production/maintenance of housing units is not sufficient to cover the costs of production/maintenance.

The fact that HOME and FMR rents closely match market rents means that our City is not threatened with loss of affordable housing units. Because property owners will not attract higher rents by letting restrictions expire, there is no incentive for them to do so. Property owners who are able to generally seek public subsidies to renovate units and are not negatively impacted by affordability requirements.

Discussion

Springfield housing costs are affordable compared to other cities, and the city includes a large stock of public and subsidized housing. However, the City's very low income population is larger than the number of units which are deeply subsidized, which leaves 22% of the population severely housing cost burdened (that is, paying more than 50% of their income for housing costs).

The need to relieve housing costs burdens for very low income households is a regional issue. With the support of HUD Sustainable Communities Regional Planning Grant, the Pioneer Valley Planning Commission has undertaken a regional housing process, resulting in the 2014 Pioneer Valley Regional Housing Plan. That plan notes an over-concentration of income-restricted housing in the City of Springfield, which contributes to the high level of racial and ethnic segregation in the Springfield metropolitan area. The plan specifically recommends that new affordable rental units be developed outside Springfield to address this inequity.

Because development of new affordable rental housing in the City only exacerbates the problem of low-income people of color being segregated from the rest of the region, as well as the fact that there is not a shortage of housing units, the City supports development of new affordable housing within the City only in limited circumstances--specifically, replacement of demolished units (especially those lost due to natural disaster), or units developed as part of an overall neighborhood revitalization plan.

Springfield supports efforts to encourage mobility of low-income households to less segregated areas by using HOME funds for tenant-based rental assistance, which tenants can use to rent in any community. The City participates in an ongoing regional inclusive communities workgroup, which seeks to expand affordable housing opportunities outside Springfield. Within the City, a key city strategy to address the affordability gap is to provide assistance to low-income residents to increase their income and assets.

MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

This section of the Housing Market Analysis reviews the physical condition of the housing units in Springfield.

Definitions

The City of Springfield considers a building to be in substandard condition if it fails to comply with the minimum standards of habitability set out in the Commonwealth of Massachusetts' State Sanitary Code, M.G.L. c.111, section 127 A-I. A building that is suitable for rehabilitation is one where the overall building condition is in violation of the sanitary code but does not have severe structural issues and is not a threat to public safety. The structure's overall condition makes it economically feasible to rehabilitation. In order to determine if a building is in substandard condition but suitable for rehabilitation, the Building Department completes a detailed multi-point checklist, referred to as an "ATC-45" evaluation. This evaluation rates as Minor/Moderate/Severe in the following areas: overall hazards, structural hazards, non-structural hazards, and geo-technical hazards. The inspector also comments on the percentage of damage to the building to the best of his/her ability to determine same.

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	10,396	37%	14,677	53%
With two selected Conditions	336	1%	1,158	4%
With three selected Conditions	55	0%	166	1%
With four selected Conditions	0	0%	0	0%
No selected Conditions	17,685	62%	11,738	42%
Total	28,472	100%	27,739	100%

Table 35 - Condition of Units

Data Source: 2007-2011 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	735	3%	814	3%
1980-1999	2,341	8%	2,587	9%
1950-1979	11,754	41%	8,441	30%
Before 1950	13,642	48%	15,897	57%
Total	28,472	100%	27,739	99%

Table 36 – Year Unit Built

Data Source: 2007-2011 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	25,396	89%	24,338	88%
Housing Units build before 1980 with children present	865	3%	740	3%

Table 37 – Risk of Lead-Based Paint

Data Source: 2007-2011 ACS (Total Units) 2007-2011 CHAS (Units with Children present)

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	724	72	796
Abandoned Vacant Units	0	0	0
REO Properties	204	21	225
Abandoned REO Properties	0	0	0

Table 38 - Vacant Units

Alternate Data Source Name:

Distressed Property Identification/Revitalization

Data Source Comments:

The City does not have data on the number of vacant units not suitable for rehabilitation--the number provided is an estimate by City staff. The City does not have data that reflects whether a particular vacant or REO property can be characterized as "abandoned."

Need for Owner and Rental Rehabilitation

The City's housing stock is aged and there is a high need for rehabilitation. 53% of units were built before 1950, and 38% of owner-occupied units and 58% of renter-occupied units have a least one housing condition.

Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

The City has a total of 1605 family housing units at risk of lead-based paint hazard, and 59% of all City households are low to moderate income. Applying the 59% to the 1605 units yields the estimate that 947 units occupied by low to moderate income families contain lead-based paint hazards.

Discussion

Springfield's housing stock is aged and there is significant unmet need for housing rehabilitation.

DRAFT

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

The Springfield Housing Authority provides a total of 2,336 public housing units--1,812 federal units and 524 state-aided units--plus 38 units of permanent supportive housing operated in collaboration with community social services agencies. In addition, SHA administers 2,810 Housing Choice Vouchers and 115 in the Massachusetts Rental Voucher Program (MRVP).

The City of Springfield is also served by the nonprofit regional housing organization HAP Housing. In Springfield, HAP administers 2,528 Housing Choice Vouchers and 381 MRVP vouchers. In addition, HAP administers 409 units of HUD's Moderate Rehabilitation program subsidies in the City.

Springfield has a set-aside of HUD-VA Supportive Housing (VASH) vouchers through the Northampton Housing Authority (NHA). NHA currently administers 113 VASH vouchers in Springfield, and has available vouchers that may be used by Springfield homeless veterans and their families.

According to the Massachusetts 40B housing inventory, there are 7187 privately-owned affordable housing units in Springfield, which are in addition to the public housing stock.

Data in the chart below reflects only the inventory of the Springfield Housing Authority.

Totals Number of Units

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project -based	Tenant -based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available	85	7	1,809	2,574	58	2,516	0	306	295

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers					
				Total	Project -based	Tenant -based	Special Purpose Voucher		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of accessible units									
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

Table 39 – Total Number of Units by Program Type

Data Source: PIC (PIH Information Center)

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The Springfield Housing Authority operates 1812 federal public housing units in 19 developments. Seven developments are for elderly and disabled individuals, and eleven are for families. SHA also operates 524 state-aided public housing units in 9 developments. Six of these developments are for elderly and disabled individuals and three are for families.

The Springfield Housing Authority units are generally in good condition. However, the 46-units at Marble Street Apartments are obsolescent, and SHA is seeking authorization from HUD to demolish them and replace them with section 8 voucher assistance. Demolition of the Marble Street Apartments is part of the community's South End Transformation Plan, which was created following a broad-based public planning process funded by a HUD Choice Neighborhoods Initiative Planning Grant. Demolition of the project enables development of a new South End Community Center and a critically needed road connection in the South End's residential section.

Public Housing Condition

Public Housing Development	Average Inspection Score
Central Elderly/Disabled Apartments	90c
Jennie Lane Elderly/Disabled Apartments - formerly Christopher Court Apartments	95b
John I. Robinson Gardens Family Apartments	86b
John J. Duggan Park Family Apartments	86c
John L. Sullivan Family Apartments	91b
Johnny Appleseed Elderly/Disabled Apartments	90c
Katherine H. Jones Elderly/Disabled Apartments	76c
Manilla Family Apartments	95b
Marble Street Family Apartments	95b
Morgan Manor Elderly/Disabled Apartments	91b
Moxon Family Apartments	76c
Patrick W. Harrigan Elderly/Disabled Apartments	90c
Pendleton Family Apartments	95b
Pine-James Family Apartments	61c
Pine-Renee Apartments	61c
Reed Village Family Apartments	97c
Riverview Elderly/Disabled and Family Apartments	74c
Stephen J. Collins Elderly/Disabled Apartments - Twin Towers and Tri-Tower	95b
Turnkey Family Apartments - Central Street, Bay Street, Sherman Street, Ashley Street, Gerrish Court	61c

Table 40 - Public Housing Condition

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

The SHA engages in a Physical Needs Assessment (PNA) planning process to assess its capital needs over a twenty-year span and has a rolling, five-year plan for addressing these needs. The SHA receives \$2.3 million in capital funds annually from HUD. The total value of capital improvement needs in accordance with the SHA's PNA during the next twenty years is \$88,736,000; the need is \$33,053,000 for the current five-year period.

The SHA is engaged with the MA Department of Housing and Community Development to assess and prioritize its capital needs for state-aided public housing through the Capital Improvement Plan (CIP) process. The SHA receives \$1.1 million annually from the Commonwealth to address capital needs.

Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

The SHA partners with a wide-range of city, state and local agencies and organizations to bring an array of services and programs to residents to prevent homelessness, promote strong families and foster self-sufficiency. These programs include, but are not limited to: literacy and education; job training; workforce readiness; financial literacy; counseling and mental health services; recreation; and healthy youth development. The SHA is a founding member of an initiative known as Talk.Read.Succeed, or TRS. TRS has been implemented at two of the SHA's family developments to foster early childhood education and literacy, as well as to promote healthy parenting skills. The SHA also partners with the Massachusetts Department of Housing and Community Development to administer a Housing First Program. This program provides intensive support and case management for families (40 at any one time) entering public housing after a period of homelessness. The SHA is also in a partnership with Springfield Technical Community College to administer ESL and GED Programs. In addition, the SHA has a Resident Services Department that provides case management and referral services to families, persons with disabilities, and elders.

Through its Public Safety and Investigative Services Department, the SHA works with a range of law enforcement agencies to address and prevent crime in and around public housing neighborhoods. This department includes public safety officers who patrol all of the SHA's public housing communities in collaboration with Springfield Police Department officers. The SHA purchases supplemental policing services from the City of Springfield and has a contract for these services in an annual amount of \$150,000. Throughout the year, the SHA's Public Safety and Investigative Services Department provides workshops and outreach to residents and staff to provide information about issues such as elder abuse and exploitation, recognizing and responder to domestic violence, gang prevention and child protection.

Discussion:

The City and the Springfield Housing Authority partnered from 2012-2015 to undertake a Choice Neighborhood Planning Initiative for the City's South End neighborhood, which includes SHA's 46-unit Marble Street Apartments. After a lengthy planning process which engaged the entire community, especially SHA residents, the plan has recommended demolition fo the public housing units in order to make way for critical neighborhood improvements, namely a community center and road realignment to improve neighborhood safety.

MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

The Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care (CoC) undertakes an annual inventory of facilities and housing for persons who are homeless; the most recent inventory was completed January 29, 2015. Data is compiled and reported for all of Hampden County, and several programs operate on a scattered site basis and across multiple cities, so the data reported here is for the full county.

Since 2007, the CoC has worked locally to transform the system for individuals without children into a Housing First model, where the primary forms of assistance are permanent supportive housing (PSH) and rapid rehousing assistance (RRH). PSH provides housing and support services together and is targeted to people with disabilities, where the disability interferes with the ability to live independently. RRH provides financial assistance and services to people who have become homeless due to financial issues and do not need intensive services. The CoC has sufficient shelter capacity for individuals so it focuses new resources on PSH and RRH.

The state of Massachusetts provides shelter to all eligible families who seek it, and expands capacity once shelters are full by using motels for shelter. In the data below, the 911 overflow family emergency shelter beds reflect persons sheltered in motels. Previously, the motel numbers were much higher; in 2014 the state greatly expanded dedicated shelter capacity so that families were able to move out of motels and into shelters. The state has a goal to provide shelter to families in proximity to where they became homeless, but the statewide system means that families are frequently placed in different communities. A number of families sheltered in Hampden County are from the eastern part of the state, where rents are much higher than in Springfield. The state's shelter system leads to very long shelter stays--the average stay in family shelter is 7 months--which contributes to Massachusetts having very high rates of family homelessness.

In addition to providing services tailored for people who are homeless or at risk of homelessness, the CoC strives to connect people with mainstream services in the community--that is, services available to people whether they are homeless or not. Critical mainstream services include public/subsidized housing, Medicaid, health and behavioral health care, food stamps, child care and Transitional Assistance for Needy Families (TANF).

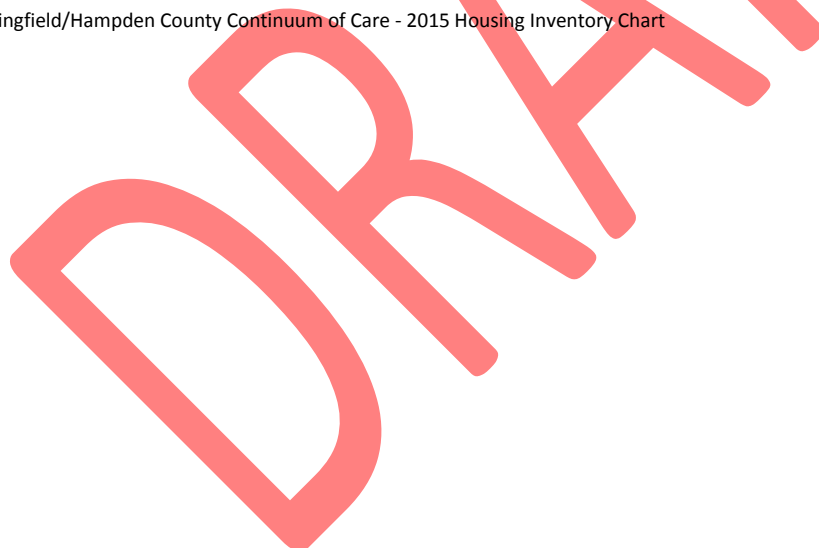
Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	1,686	911	85	350	8
Households with Only Adults	185	37	128	520	38
Chronically Homeless Households	0	0	0	354	46
Veterans	0	0	12	113	20
Unaccompanied Youth	4	0	8	0	0

Table 41 - Facilities and Housing Targeted to Homeless Households

Alternate Data Source Name:
2015 Housing Inventory Chart

Data Source Comments: Springfield/Hampden County Continuum of Care - 2015 Housing Inventory Chart



Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Health Massachusetts has had near-universal health care coverage since 2006, so many people experiencing homelessness have health coverage. Mercy Hospital's Health Care for the Homeless program is co-located with the region's largest shelter for homeless individuals, Friends of the Homeless, and clinic staff provide health care outreach to other locations throughout Hampden County that serve people who are homeless. A key focus of Health Care for the Homeless' work is ensuring that people have health coverage and are able to access mainstream health care providers.

Mental Health The Mental Health Association is a large mental health provider which has focused a division of its agency on housing homeless mentally ill individuals. MHA pioneered a program in 2007 which combined housing voucher subsidies (funded by the City through the HOME program) with supportive services funded by Medicaid. In 2015, MHA will begin a permanent supportive housing program under a social impact bond model; this program will also use Medicaid coverage to pay for supportive services. Other mental health agencies that work directly and in a focused way with mentally ill homeless individuals and their families include Human Resources Unlimited, Behavioral Health Network and the Center for Human Development. Funding sources include the Department of Mental Health and Medicaid.

Employment The Regional Employment Board of Hampden County (REB) operates two federally-funded one-stop career centers (FutureWorks in Springfield and CareerPoint in Holyoke), and these programs are readily available to persons experiencing homelessness. Local providers have pioneered a Secure Jobs program, which provides families and individuals with a housing subsidy benefit, while also providing support to guide them through working with FutureWorks/CareerPoint and into stable employment. This program leverages the expertise of the career centers while also providing support for people who may need help with trouble-shooting and addressing barriers in order to become and stay employed.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Chronically Homeless Individuals and Families Hampden County has 870 permanent supportive housing beds for chronically homeless individuals and families, with another 46 under development. Units are provided by the Mental Health Association, Friends of the Homeless, Human Resources Unlimited, the Springfield Housing Authority, the HUD-VA Supportive Housing (VASH) program, Valley Opportunity Council, Domus, River Valley Counseling Center, Gandara, HAP, Martin Luther King Jr. Family Services, and Open Pantry/South Middlesex Opportunity Council.

In 2015, the Springfield/Chicopee/Holyoke/Westfield/Hampden County CoC is initiating use of a coordinated entry system, which will prioritize chronically homeless households for PSH units by their level of need for services, as well as length of homelessness.

Families with Children The state of Massachusetts provides emergency shelter and rapid rehousing to homeless families meeting the state's eligibility criteria--the state expands its system to meet need by using motels for overflow shelter. Local agencies that provide services in the state system are HAP, New England Farmworkers Council, and the Center for Human Development. Catholic Charities and HAP use additional funding sources to provide rapid rehousing assistance for families who do not meet eligibility requirements for the state's program.

Veterans and their Families Homeless veterans and their families in Springfield can access HUD-VA Supportive Housing (VASH) voucher through the Springfield VA office and its outreach workers, and can access Supportive Services for Veteran Families (SSVF) through Springfield Partners for Community Action. In addition, veterans are eligible for state Chap. 115 cash benefits, which they can access through the City of Springfield's Veteran Services office. In 2015, homeless service providers and veteran service providers are collaborating closely to identify every homeless veteran in Hampden County and connect them with the available veteran-specific services. The CoC also recognizes that some veterans are not eligible for VA services, and is working to use CoC resources to house these individuals. The Veterans Center is conducting street outreach in an attempt to locate unsheltered homeless veterans and connect them to housing and services.

Unaccompanied Youth Homeless youth in Springfield can access emergency housing through the Center for Human Development's Safety Zone program, and are also served by Gandara's Shine transitional housing program.

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

The City will support special needs populations with housing opportunities, supportive services, and facilities as appropriate.

HOPWA Assistance Baseline Table

Type of HOWA Assistance	Number of Units Designated or Available for People with HIV/AIDS and their families
TBRA	27
PH in facilities	0
STRMU	84
ST or TH facilities	0
PH placement	0

Table 42– HOPWA Assistance Baseline

Data Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

Special needs populations often have need for supportive housing, where services to address their particular needs are provided on site at their home. For elderly, frail elderly, persons with disabilities, and persons with AIDS, supportive housing may enable independent living while ensuring that health and physical needs are met. For persons with mental illness, cognitive disabilities, and/or substance abuse disorders, supportive services not only provide assistance in managing behavioral issues, but they may also be necessary in order to be accepted into housing programs.

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

Mercy Hospital coordinates seven area hospitals in a high-utilizers workgroup, which identifies individuals who are frequent users of emergency department and inpatient hospital care and are unstably housed. The group works collaboratively with providers of supportive housing to identify housing opportunities and matches for the target individuals.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with

respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The City will provide supportive housing for 27 persons with HIV/AIDS and their families in the next year to further its goal related to the Homeless and Special Needs Population. This assistance will be provided throughout the EMSA of Hampden, Hampshire and Franklin Counties.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

N/a

DRAFT

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

Springfield policies of zoning, land use, and public financing, combined with the City's status as a weak housing market, has made it attractive for development of affordable housing. Zoning ordinances allow for the creation of multi-family structures in four different zoning areas; combined, these areas comprise more than a third of all residential zoned parcels in the city, and include parts of all of the City's 17 neighborhoods. The City uses its tax title program and federal funds to develop affordable homeownership opportunities. The City maximizes its federal and state funding to preserve and redevelop existing affordable housing. The City provides down-payment assistance and eligible forms of development subsidies to expand affordable homeownership.

The City's history of low barriers to development of affordable housing has resulted in a concentration of low-income housing in the City. According to the Commonwealth of Massachusetts' Department of Housing and Community Development, Springfield ranks 5th in the state, with 17.4% of its housing stock dedicated to affordable housing. In addition, the 2014 *Pioneer Valley Regional Housing Plan*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, indicates that 60% of all Section 8 mobile housing voucher households in the Springfield metropolitan area use their voucher assistance within the City of Springfield. The City estimates that 55% of all renter households in Springfield are in public or subsidized housing or receive Section 8 voucher assistance.

The lack of barriers to affordable housing in Springfield (combined with the existence of barriers in communities outside the City) has contributed to racial segregation in the region. Springfield updated its *Analysis of Impediments to Fair Housing (AI)* in 2013, and this analysis noted how the concentration of affordable housing in Springfield, and the lack of affordable housing outside Springfield, are major contributors to the status of the Springfield Metropolitan Area as the most segregated metro in the nation for Hispanic-White segregation, and the 22nd most segregated for Black-White segregation. Springfield is a minority-majority City with overall low incomes, adjacent to higher-income suburban communities which are predominantly white. The 2014 *Knowledge Corridor Fair Housing and Equity Assessment*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, identifies several factors related to housing policy which have contributed to segregation: concentration of public and subsidized rental housing in urban areas, exclusionary zoning, and the history of redlining and use of restrictive covenants.

The large stock of affordable housing is a contributing factor to a lack of tax base in the City, which makes it more difficult for the City to provide high-quality public services to community residents. Increasing taxes, or providing a less than ideal level of services, drives people with resources out of the City, which further contributes to City decline.

Springfield now has ten census tracts which meet the definition of racially/ethnically concentrated areas of poverty--areas in which the poverty rate exceeds 40% and the non-white population exceeds 50%.

Research indicates that these neighborhood characteristics have detrimental impact on resident health, education, and employment outcomes.

DRAFT

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

The City of Springfield foresees significant economic development over the next five years. Through the priorities and goals outlined in this plan we hope to better prepare our workforce and our city residents for the future.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	180	0	3	0	-3
Arts, Entertainment, Accommodations	524	0	9	0	-9
Construction	202	0	3	0	-3
Education and Health Care Services	774	0	13	0	-13
Finance, Insurance, and Real Estate	734	0	12	0	-12
Information	132	0	2	0	-2
Manufacturing	1,129	0	19	0	-19
Other Services	196	0	3	0	-3
Professional, Scientific, Management Services	467	0	8	0	-8
Public Administration	0	0	0	0	0
Retail Trade	656	0	11	0	-11
Transportation and Warehousing	460	0	8	0	-8
Wholesale Trade	500	0	8	0	-8
Total	5,954	0	--	--	--

Table 43 - Business Activity

Data Source: 2007-2011 ACS (Workers), 2011 Longitudinal Employer-Household Dynamics (Jobs)

Business Analysis

Business Activity Table is incomplete due to the fact that Longitudinal Employer-Household Dynamics (LEHD) does not provide data for Massachusetts.

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Labor Force

Total Population in the Civilian Labor Force	67,581
Civilian Employed Population 16 years and over	58,346
Unemployment Rate	13.67
Unemployment Rate for Ages 16-24	29.14
Unemployment Rate for Ages 25-65	7.30

Table 44 - Labor Force

Data Source: 2007-2011 ACS

Occupations by Sector	Number of People
Management, business and financial	9,419
Farming, fisheries and forestry occupations	2,436
Service	9,398
Sales and office	14,086
Construction, extraction, maintenance and repair	3,543
Production, transportation and material moving	3,594

Table 45 – Occupations by Sector

Data Source: 2007-2011 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	42,732	77%
30-59 Minutes	10,198	18%
60 or More Minutes	2,464	4%
Total	55,394	100%

Table 46 - Travel Time

Data Source: 2007-2011 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	5,991	1,205	8,851
High school graduate (includes equivalency)	15,164	2,139	6,755
Some college or Associate's degree	15,205	1,478	3,857

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Bachelor's degree or higher	11,083	595	1,805

Table 47 - Educational Attainment by Employment Status

Data Source: 2007-2011 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	1,276	1,126	1,517	3,983	3,350
9th to 12th grade, no diploma	3,889	2,534	2,611	4,276	2,575
High school graduate, GED, or alternative	5,818	6,328	6,586	11,170	6,057
Some college, no degree	8,482	4,577	3,947	6,188	2,204
Associate's degree	435	1,568	1,068	3,211	630
Bachelor's degree	675	2,843	2,229	3,752	979
Graduate or professional degree	145	1,169	849	2,646	1,184

Table 48 - Educational Attainment by Age

Data Source: 2007-2011 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	17,652
High school graduate (includes equivalency)	28,750
Some college or Associate's degree	32,935
Bachelor's degree	45,465
Graduate or professional degree	57,298

Table 49 – Median Earnings in the Past 12 Months

Data Source: 2007-2011 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

Springfield has a few prominent industries that are driven by significant employers that not only employ a great number of people in the region but also create spinoff business to smaller related trade businesses in the city and the region. The most prominent industries are Finance, Health Care, and Manufacturing as well as a significant core of education related employment. The sectors are driven through employers like MassMutual Finance, Smith & Wesson and Baystate Health, the region's largest

hospital. These entities employ tens of thousands in Springfield and the region through both direct and indirect employment.

Describe the workforce and infrastructure needs of the business community:

Skilled workforce and educational attainment is the most challenging need of the business community. The region offers lower costs in terms of land, housing and utilities than nearby employment centers like Boston, MA,. The challenge is finding qualified employees in the region. The city has worked closely with its trade schools and in funding workforce training programs to try and assist in meeting those needs. Although the city has made gains in the areas of high school graduation rate the district is still challenged with a greater than average dropout rate. As Table 48 indicates there is a clear correlation between educational attainment and median earnings. This is not only a business and workforce issue but a larger community development issue.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

While Springfield has been a fairly strong tourism center in the region for many decades, this status will be further cemented through the current construction of some major projects in the city's downtown. Springfield is the first city in Massachusetts to have successfully attained a gaming license through the Massachusetts Gaming Commission. The licensee, MGM Springfield, plans an \$800 million mixed use entertainment facility on the border of the city's Downtown and South End neighborhoods. This project will include new retail, restaurants, apartments, movie theatres, bowling alley, skating rink, and a 290 room four-star hotel tower and is expected to be complete in 2017. In addition, MGM Springfield will use existing Springfield entertainment venues, the MassMutual Center, Symphony Hall, and City Stage, to program its entertainment offerings. The project will deliver approximately 2,000 construction jobs along with 3,000 permanent jobs, and with it will come 54 apartments and over 50,000 square feet of new retail and restaurant space. On the north end of the downtown is the ongoing construction of Union Station, the \$84 million restoration of the historic Union Station terminal building as well as the construction of a new 26 bay local and intercity bus station and 377 space parking garage. The new Union Station will align with expanded commuter rail to Hartford and New Haven, set to debut in late 2016, and will also serve the existing and ongoing Amtrak service to cities throughout the region and country. Union Station will include over 60,000 square feet of commercial space, a large majority of which is upper story office space along with service retail aimed at the travel passengers. On the East edge of downtown is Springfield's renowned collection of museums, the Springfield Museums, also known as the Quadrangle. The Museum is home to the Dr. Seuss National Memorial Sculpture Garden and in 2015 the Springfield Museums announced they will be constructing a new Dr. Seuss Museum in honor of Theodore Geisel, one of Springfield's most well-known residents. In the center of downtown, Develop Springfield – a nonprofit that works closely with the city on economic development issues, is creating a \$2 million innovation center to help spur innovation and entrepreneur activity in partnership

with Valley Venture Mentors. This center will be a hub for creative ideas and companies looking to take the next step from prototype to production. Another significant project underway is CNR Railways, a Chinese company that recently won a nearly \$600 million contract to construct subway cars for the MBTA and will do so at its first North American facility, in Springfield's East Springfield neighborhood. This is expected to employ at least 150 new positions in skilled assembly and manufacturing.

These major projects will significantly increase opportunities in the city creating the need for a pipeline of trained employees for which our workforce partners have begun to prepare.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

As mentioned earlier there is a skills gap for many of the higher wage positions in finance, health care, education, and skilled manufacturing. For example, while there are hundreds of opportunities in nursing at our three major hospitals, the industry standard is becoming closer to a Bachelor's Degree as a minimum standard rather than Associates. Raising the bar in educational attainment and skills development for higher wage career paths does create a greater skills gap.

In another sector key to Springfield's economy, precision manufacturing, a similar gap exists. This industry represents approximately half of all manufacturing jobs in the Springfield region, creating an array of components for the supply chain in the aerospace and automotive industries. In Massachusetts overall, it is expected that over 44,000 jobs will go unfilled in the next 10 years due to lack of qualified candidates, and these are positions that can average an annual salary of \$75,000.00

The City is currently examining a Center for Excellence for Workforce Development that would target not only the workforce side of providing skills training to residents, but also the business development side where companies could test prototype products to assist them in growing to the next level.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Most recently the city has dedicated CDBG-Disaster Recovery funding towards workforce training, partnering with Training Resources of America for a workforce training program and the Springfield Technical Community College on a customer service training program. This program is aimed to prepare residents for positions at a variety of companies in the region including hotels, call centers, restaurants, and the upcoming casino positions. In recent years the city has also partnered with private companies such as Smith & Wesson and non-profits such as the American Red Cross in doing targeted skills training. The Regional Employment Board of Hamden County has several industry specific initiatives including the Healthcare Workforce Partnership of Western Massachusetts which has a significant impact on Springfield as the majority of regional healthcare positions are located in the city. In addition, the city recently opened a new \$114 Putman Vocational Technical Academy to better prepare high school

students in the city for a variety of vocations. In addition to these, other entities such as the STCC Enterprise Center, Future Works, and our four year colleges all participate in a variety of training activities.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The city does participate in the Comprehensive Economic Development Strategy (CEDS) through the Pioneer Valley Planning Commission (PVPC). The city has made much of its recent years priorities surrounding transportation, and transportation of all modes, including developing the Union Station intermodal transit center – currently under construction. Increasing residents ability to move easily through the city and region whether via car, rail, bus, bicycle, or by foot increases the ability to get to workforce training and job opportunities.

The regional CEDS outlines a host of strategies to advance the region on a number of fronts, which is in concert with the regional “Plan for Progress” planning initiative that has been ongoing since 2004. The Plan for Progress helps inform the CEDS in targeted initiatives including strategies of small business development, workforce development, cluster development, education of all levels, leadership development and a host of other initiatives. The majority of these strategies align with the goals of the City of Springfield and its Consolidated Plan. On such strategy is the need for flexible risk capital in promoting small business development, something we work on through our CDBG allocation through programs such as the Small Business Loan Program and the Neighborhood Storefront Improvement Program.

Discussion

Overall we see a significant amount of economic activity in the city over the next 2-4 years, and through the Consolidated Plan goals we hope to better prepare our workforce to be ready for the opportunities that these projects and spinoff projects will create. Beyond workforce training for our own city residents other areas that will be key to this economic revival include small business and entrepreneur development, transportation and infrastructure improvements, as well as insuring that we have a quality housing product for employees to live close to their job.

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

There are 14 census tracts in Springfield where more than 30% of all households have severe housing problems. The neighborhoods are: the North End (tracts 8006 and 8008), Metro Center (tracts 80011 and 8012), South End (8020), Forest Park (tracts 8021 and 8022), Old Hill (8018), Six Corners (8019), Upper Hill (8017), McKnight (8013), Bay (8014), and Indian Orchard (8001).

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

According to ACS 2013 5-Year data, Springfield has ten census tracts in which more than 40% of the population has income below the federal poverty level, and more than 50% of the population are racial or ethnic minorities. These Racially/Ethnically Concentrated Areas of Poverty (R/ECAPs) are located in the following neighborhoods: North End (tracts 8006 and 8007), lower Liberty Heights (8009), Metro Center (8011 and 8012), South End (8020), lower Forest Park (8022), Six Corners (8019.01 and 8019.02), and Old Hill (8018).

What are the characteristics of the market in these areas/neighborhoods?

The vast majority (>80% in some) of residential real estate in these very-low income neighborhoods is occupied by renters. Properties are mostly 1-4 unit buildings, but there are a significant number of larger (8 plus units) in some, particularly in the North & South Ends, as well as Lower F.P. Residential vacancy rates in these areas range from 10% - 17%. While the city-wide Median Home Value is \$147,000, the homes in these tracts are older, often quite small, usually on smaller lots, and suffer from deferred maintenance. There are numerous vacant houses, as well as vacant lots where distressed houses have been demolished. Construction costs exceed home values city-wide, but the impact is far more drastic in these neighborhoods, with Median Values of \$103,000 to \$132,000. Such market conditions contribute to a cycle of disinvestment, lack of maintenance by investor-owners and abandonment, with the greatest impact felt in these R/ECAP neighborhoods. Given these circumstances, private investment is limited, and often must be subsidized in some manner.

Are there any community assets in these areas/neighborhoods?

North End and lower Liberty Heights This neighborhood includes BayState Medical Center, the region's only trauma center, as well as Mercy Medical Center. The neighborhood is centered along a traditional Main Street, with retail on the ground level and housing above, and is on major bus lines. The North End is served by the Community-Based Development Organization (CBDO) New North Citizens Council.

Metro Center Metro Center is the City's Central Business District, with multiple businesses, and includes City Hall. A new multi-modal Union Station is under construction and is scheduled to open in 2016. MGM Springfield is building a casino, hotel and entertainment center in Metro Center, scheduled to open in 2017. The neighborhood includes the main Springfield Library, and numerous cultural and civic institutions.

South End and lower Forest Park These neighborhoods are adjacent to downtown and linked to it by Main Street, which has retail on the first floor and housing above. The South End includes a newly-renovated 7-acre park, Emerson Wight, as well as the Outing Park District, a historic district comprised of 23 masonry walk-up apartment buildings. The neighborhood is served by Caring Health Center, a federally qualified health center. The South End also includes the Basketball Hall of Fame and three hotels. The South End was hit by a tornado in 2011 which destroyed the South End Community Center. A new Center is planned for the neighborhood.

Six Corners and Old Hill These near-downtown neighborhoods are primarily residential, and are bordered by the State Street Corridor, which has been the subject of a 5-year revitalization effort. Old Hill is bordered by Springfield College. Both these neighborhoods were badly damaged by a tornado in 2011, and are subject to rebuilding. There is a new state-of-the-art elementary school, Brookings Elementary, and new housing construction.

Are there other strategic opportunities in any of these areas?

North End and Lower Liberty Heights - The existence of two major hospitals in these neighborhoods are providing opportunity. There is opportunity for housing for hospital employees as well as job opportunities for neighborhood residents.

Metro Center – The strategic location of the downtown, along with development of a new multi-modal Union Station with increased train service, make metro center ideal for transit-oriented housing development. This area of the City is ideal for market-rate housing of which there is insufficient supply in the City.

South End and Lower Forest Park – These neighborhoods, adjacent to downtown, have been the subject of focused redevelopment since 2007, which will continue.

Six Corners and Old Hill – Damage from the 2011 tornado, along with significant FEMA and CDBG-DR funds, provide an opportunity to renew housing and public facilities in these neighborhoods.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

This strategic plan is the result of the planning process and provides the roadmap for the City to accomplish Consolidated Plan goals over the next five years. Following collection and review of the data presented in this document, as well as the input received through an extensive community engagement process, the City has established the following four goals to guide its strategies during program years 2015-2019. The outcomes listed are what the City expects to fund exclusively with the federal funds received under the Community Development Block Grant (CDBG) program, the HOME Partnerships Investment program, the Emergency Solutions Grant (ESG) program, and the Housing Opportunities for Persons with AIDS (HOPWA) program. The City hopes to leverage these funds with other programs to have greater impact.

Economic Development Over the next five years the City will expand job training, job development, and job readiness programs to effectively develop a competitive workforce. It will promote an environment that encourages entrepreneurship and small business growth, strengthens existing businesses, and expands economic opportunities. The City will support organizations that contribute to the revitalization of neighborhood commercial districts. In addition, Springfield will promote sustainability and smart growth development through improvements in transportation choices of all modes, brownfields remediation, and historic preservation. The City of Springfield plans to use HUD Section 108 funding as a financing resource to reach its goals and objectives outlined in this Consolidated Plan.

Outcomes: Assistance provided to 75 Businesses; creation of 25 Jobs; redevelopment of 10 historic structures.

Neighborhood Stabilization and Housing The City will improve the quality of the City's housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes.

Outcomes: Development or rehabilitation of 159 Housing Units, assistance provided to 400 Households, 375 Persons Assisted

Community Development The City will work to improve the physical environment through enhancement of streets, parks, streetscapes, open space, and remediation of blight. It will strive to create and maintain appropriate community facilities, to provide support and increased opportunities for residents of Springfield with particular focus on City's youth, and to design and implement projects which will increase the City's resilience to natural disasters.

Outcomes: 150,000 Persons Assisted, 50 Buildings, 1,750 Housing Units Assisted, 125 Businesses, 70 Organizations

Homeless and Special Needs Populations The City will continue to undertake coordinated strategies to end homelessness. It will support special needs populations with housing options, supportive services and facilities as appropriate.

Outcomes: Prevention and rental assistance provided to 700 Households; shelter and emergency services provided to 6,750 Persons

This strategic plan is coordinated with the City's strategic plan for investing \$21.9 million of CDBG-DR funds. Specific uses for CDBG-DR funds are provided in the City's CDBG-DR Action Plan A and additional CDBG-DR Action Plans.

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SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 50 - Geographic Priority Areas

1	Area Name:	North End/Metro Center
	Area Type:	Strategy area
	Other Target Area Description:	
	HUD Approval Date:	7/1/2015
	% of Low/ Mod:	
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The City of Springfield will submit an application for the North End-Metro Center NRSA in conjunction with the Consolidated Plan. As such, the City anticipates an approval date for this NRSA by July 1, 2015. If the NRSA is not approved, the City will amend its Consolidated Plan to treat this NRSA as a local target area.
	Include specific housing and commercial characteristics of this target area.	The North End-Metro Center NRSA includes 22,474 housing units. The vast majority—88%—are renter-occupied. The area has an extensive supply of public and subsidized housing. The housing stock is aged, and in need of rehabilitation. The NRSA also includes parts of the City’s Metro Center, while it is the center of commerce and business for Springfield, it is also home to a concentration of income restricted residential rental units and a median household income of under \$16,000. It is within Metro Center in the NRSA where the skills gap between the many high wage employment opportunities in the neighborhood and residents skills and education levels is most obvious.

<p>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</p>	<p>The City of Springfield consults with many agencies in the City and region to understand local needs as it created its Consolidated Plan and NRSA. Springfield held two public hearings, community meetings and focus groups to obtain input from the citizens. The City distributed over 500 surveys to residents and organizations. The surveys were also available on survey monkey. The survey was used to determine and establish community goals, needs, and priorities for the next five years, 2015-2019. The results of the survey are used to determine these needs and priorities. The survey was completed by 1925 people.</p>
<p>Identify the needs in this target area.</p>	<p>The goal of establishing the NRSA in this district is to create targeted opportunities for residents for further education, skills training, quality housing opportunities, and ultimately sustained employment and increased income.</p>
<p>What are the opportunities for improvement in this target area?</p>	<p>A key benefit of NRSA designation is that a Community Based Development Organization (CBDO) in the zone is exempt from HUD’s 15% cap on the amount of CDBG funds that can be spent for public service activities. The North End-Metro Center NRSA is served by the CBDO New North Citizens Council (NNCC). With the NRSA designation, the City will partner with NNCC to provide public services, including job training programs, to assist in bringing economic opportunity to neighborhood residents. The flexibility regarding job creation reporting will also enhance the ability to provide economic development assistance to the NRSA.</p>
<p>Are there barriers to improvement in this target area?</p>	<p>The North End-Metro Center NRSA has a 50% poverty rate and 22% unemployment rate. The Neighborhood is 86% non-white—it is 12% black and 74% Hispanic. 70% of households are female-headed single-parent families. In addition, 24% of the NRSA’s population has a primary language other than English and speaks English “less than well.”</p>
<p>2 Area Name:</p>	<p>Local Target Area</p>
<p>Area Type:</p>	<p>Local Target area</p>
<p>Other Target Area Description:</p>	<p></p>

HUD Approval Date:	
% of Low/ Mod:	
Revital Type:	Other
Other Revital Description:	low mod block groups-2006-2010 ACS
Identify the neighborhood boundaries for this target area.	The City of Springfield Local Target Area is made up of all census tracts where at least 51% of the population are low- and moderate-income people.
Include specific housing and commercial characteristics of this target area.	The City of Springfield has aged housing stock and infrastructure. It lacks a skilled workforce and has a poverty rate of 33%.
How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	The City of Springfield consults with many agencies in the City and region to understand local needs as it created its Consolidated Plan and NRSA. Springfield held two public hearings, community meetings and focus groups to obtain input from the citizens. The City distributed over 500 surveys to residents and organizations. The surveys were also available on survey monkey. The survey was used to determine and establish community goals, needs, and priorities for the next five years, 2015-2019. The results of the survey are used to determine these needs and priorities. The survey was completed by 1925 people.
Identify the needs in this target area.	The City has identified four priority areas of need in the CDBG local target areas; Economic Development, Community Development, Neighborhood Stabilization and Housing, and Homelessness and Special Needs Population.
What are the opportunities for improvement in this target area?	The City will focus funding to expand job training, job development, and job readiness programs to develop a competitive workforce; improve the quality of housing stock, improve the physical environment, and continue to work on coordinated strategies to end homelessness.

<p>Are there barriers to improvement in this target area?</p>	<p>The City has struggled with economic decline, white flight, and high foreclosure rates which has led to abandonment and vacant buildings. The City has been fortunate to maintain population by functioning as a gateway city. Despite stable population numbers, current residents are poorer and have less economic opportunity than previous generations. The City has an overall poverty rate of 33% and an unemployment rate that averages two percentage points higher than that of the State of Massachusetts. Deepening poverty negatively impacts the tax base, making it difficult for the City to respond to aged infrastructure, deep poverty, and overcrowded schools.</p>
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General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

Springfield estimates that it will spend 85% of CDBG funds in the Local Target Area, which is made up of all census tracts where at least 51% of the population are low- and moderate-income people. Springfield has the opportunity to identify a more limited geographic area as a Neighborhood Revitalization Strategy Area (NRSA). The City's previous Consolidated Plan designated three NRSA: 1) Brightwood/Memorial Square; 2) the South End; and 3) Old Hill/Six Corners. In this 2015-2019 Consolidated Plan, the City proposes designation of a single NRSA: the North End-Metro Center. This area will benefit from NRSA designation because it is served by a Community-Based Development Organization, which is exempt from the limit requiring the City to spend no more than 15% of CDBG funds on public service activity. The City has focused on North End-Metro Center in part because it is a racially/ethnically concentrated area of poverty (R/ECAP)--an area with a poverty rate above 40% and a non-white population higher than 50%. The prior NRSA--the South End and Old Hill/Six Corners--are also R/ECAPs. These neighborhoods are targeted for federal spending under the \$21.9 million CDBG-DR program. The City is seeking additional funds for those neighborhoods in the National Disaster Resilience Competition). The City is targeting federal funds to R/ECAPs as part of its strategy to affirmatively further fair housing. Springfield's investment in these neighborhoods is designed to improve living conditions and increase access to opportunity for low income persons of color.

Springfield's investment of CDBG funds is based on whether the activity falls within a City funding priority, whether the service is an eligible activity, and whether the service or need meets a national objective. In addition, the activity must meet one of the following CDBG objectives: (1) provide a suitable living environment; (2) provide decent housing; and (3) provide economic opportunity. CDBG and HOME resources are allocated to maximize the benefits within target areas. While public infrastructure, parks, open space and public facility type projects are exclusively within targeted areas,

other strategic investments are made for the benefit of low-moderate income residents throughout the City. In order to meet high priority needs of the community such as job creation and economic development, it may be necessary to invest outside low/moderate census tracts.

Most Emergency Solutions Grant (ESG) funding is dedicated to meet the needs of homeless and at-risk households, wherever they are located. Shelter operation funds go to the geographic location of the eligible shelters. After CoC and City planning to determine priorities, specific funding allocations are made through a request for proposal process (RFP).

HOPWA funds are not geographically based - all HOPWA funded programs serve households where they are located; there are chosen every three years through a requests for proposals process (RFP).

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SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 51 – Priority Needs Summary

1	Priority Need Name	Economic Development
	Priority Level	High
	Population	Low Moderate Non-housing Community Development
	Geographic Areas Affected	Local Target Area North End/Metro Center
	Associated Goals	Economic Development
	Description	Economic Development is a high level of priority in the City. Develop programs for job training and job development; job readiness programs would be effective; promote an environment that encourages entrepreneurship and small business growth , strengthen existing businesses and expand economic opportunities; promote sustainability and smart growth through improved transportation choices of all modes, brownfields remediation and historic preservation. The City will use HUD Section 108 funding as a financing resource to help develop and expand these programs and businesses.
	Basis for Relative Priority	job creation/retention, expand economic opportunities, develop a competitive workforce.
2	Priority Need Name	Community Development
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development

	Geographic Areas Affected	Local Target Area North End/Metro Center
	Associated Goals	Community Development
	Description	Improve the physical environment of the City through enhancement of streets and streetscapes, parks, open spaces and the remediation of blight; increase the opportunities for residents of Springfield with a particular focus on the City's youth and maintenance of appropriate community facilities to serve residents' needs.
	Basis for Relative Priority	Improve the physical environment of the City and provide a safe quality of life for residents of Springfield.
3	Priority Need Name	Neighborhood Stabilization and Housing
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents
	Geographic Areas Affected	Local Target Area North End/Metro Center
	Associated Goals	Neighborhood Stabilization and Housing
	Description	Increase housing stability throughout the City, with a particular emphasis on neighborhoods in need of revitalization; improve the quality of the housing stock, preserve and expand housing options in order to provide opportunity for residents to assess safe, sanitary and affordable homes.
	Basis for Relative Priority	Improve the quality of the City's housing stock.
4	Priority Need Name	Homelessness and Special Needs Population
	Priority Level	High

Population	Extremely Low Large Families Families with Children Elderly Chronic Homelessness Families with Children Persons with HIV/AIDS
Geographic Areas Affected	Local Target Area North End/Metro Center
Associated Goals	Homeless and Special Needs Population
Description	The City of Springfield administers the Springfield/Chicopee/Westfield/Holyoke/Hampden County Continuum of Care, which undertakes strategic planning for providing homelessness services and working to reduce homelessness. The City has a ten year plan to end chronic homelessness, Homes Within Reach, which guides the City and the CoC. The City will continue to work with the Western Mass network to End Homelessness to monitor compliance with state discharge plans and locally created discharge protocols.
Basis for Relative Priority	Help individuals and families avoid becoming homeless. Housing through ESG and HOPWA

Narrative (Optional)

The City has identified four priority areas of need:

- Economic Development
- Community Development
- Neighborhood Stabilization and Housing
- Homelessness and Special Needs Population

These priorities were derived from the City's extensive planning process for this Consolidated Plan. In comparison to previous Consolidated PLans, the 2015-2019 Plan places greater emphasis on economic development--specifically jobs and small business opportunities.

SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	Rental vacancy rate.
TBRA for Non-Homeless Special Needs	Rental vacancy rate.
New Unit Production	Housing vacancy rate. Presence of racially/ethnically concentrated areas of poverty.
Rehabilitation	Age and condition of the housing stock. Presence of concentrated housing problems.
Acquisition, including preservation	Housing vacancy rate and housing values.

Table 52 – Influence of Market Conditions

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SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Springfield did extensive outreach to establish the following four priority goals to guide its strategies during the program years 2015-2019: Economic Development, Neighborhood Improvement and Housing, Community Development, and Special Needs Population. The City will use its entitlement funds to further these priorities over the next five years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	3,554,172	150,000	600,000	4,304,172	14,248,997	Assumed a 2.8% yearly reduction based on average of last two years plus \$150,000 program income and \$100,000 prior year resources annually.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,036,526	2,000	175,000	1,213,526	3,865,319	Assumed a 3.9% yearly reduction based on average of last two years plus \$2,000 program income and \$25,000 prior year resources annually. Funding will be used for Neighborhood Stabilization and Housing
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	450,059	0	0	450,059	1,818,311	Assumed a 10.4% increase based on average of last two years.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	325,972	0	0	325,972	1,680,028	Assumed a 0.4% increase based on average of last two years.

Table 53 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Sources of Leveraged Funds include:

- Continuum of Care - US Dept of HUD - \$2,133,420 (funding for permanent supportive and transitional housing for persons experiencing homelessness)
- Health Care for the Homeless - \$1,194,000 (funding for health services for person experiencing homelessness)
- Byrne Grant - Dept of Justice - \$1,000,000 (funding for public safety initiative in the South End)

- Heartwap - State of MA - \$550,000 (funding for heating system repair and maintenance)
- Fema and City Bond Fund Projects \$34,319,991 (new Senior Center - \$12,000,000; new South End Community Center - \$10,800,000; ECOS - \$4,019,991; renovation of 50 East Street - \$7,500,000)
- City Bond Funds - Demolition - \$2,000,000 (funding for demolition of blighted properties)
- CDBG-DR - US Dept of HUD - \$21,896,000 (disaster recovery funds - to be used for projects in the tornado path)
- Mass Dot - \$271,000,000 (Main Street North End - \$6,000,000; I-91 Viaduct Reconstruction - \$265,000,000)
- Chapter 90 - \$3,640,415 (roads)
- Multiple sources for rehabilitation of St James Commons: \$8,243,782 - Federal LIHTC Equity - \$5,767,756; State LIHTC Equity - \$730,000; Federal Historic Equity - \$1,346,026; Captialized Reserves \$400,000
- Multiple sources for rehabilitation of Memorial Square Project: \$16,370,100 - Federal LIHTC Equity - \$8,800,000; State LIHTC Equity - \$1,438,100; Federal Historic Equity - \$1,800,000; State Historic Equity - \$1,232,000; DHCD - \$2,550,000; Permanent Debt - \$550,000
- Multiple sources for rehabilitation of E. Henry Twiggs Estates: \$20,531,875- Federal LIHTC Equity - \$7,865,383; State LIHTC Equity - \$5,475,000; First Mortgage - \$2,750,000; AHTF - \$1,000,000; Capnip - \$1,000,000; CIPF - \$1,441,492; HSF - \$1,000,000
- Massachusetts PARC Grant - \$650,000.00 (Balliet Park Reconstruction)
- MassWorks - \$2,200,000 (Springfield Innovation Center)
- Private Funding - MGM Springfield - \$800,000,000
- Private Funding - BayState Health Phase 3 - \$33,000,000
- Private Funding - CNR Changchun Railway Vehicles - \$60,000,000
- Private Funding - Mercy Hospital - \$15,000,000
- HUD Section 108 Funding - TBD - based on project and application

Match for ESG is provided by the subrecipient agencies, which must state in the application for funds the proposed sources of match, and then must verify the match after grant award. ESG administrative funds are matched by the City of Springfield using CDBG funds.

The HOME program requires jurisdictions to provide 25% match for funds spent on affordable housing. The City of Springfield's match has been reduced by 100% due to the jurisdiction's fiscal distress pursuant to CPD Notice 2001-2005. HOME has no required match.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Springfield regularly becomes the owner of vacant lots and residential buildings through foreclosure for nonpayment of taxes. The City frequently uses residential vacant lots for development of new homes, and seeks new owners for ownership and management of multi-family buildings. In some instances, the City has simultaneously made buildings available with federal funds dedicated for rehabilitation, for the purpose of creating quality affordable homeownership units.

Discussion

As the City undertook planning for federal HUD funds, it took into consideration other funding sources that are available to the City to advance its goals. Springfield's Consolidated Plan uses all sources in a coordinated and leveraged way in order to achieve the best outcomes for the City.

DRAFT

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CITY OF SPRINGFIELD, OFFICE OF HOUSING	Departments and agencies	Homelessness Non-homeless special needs Ownership Rental	Jurisdiction
CITY OF SPRINGFIELD, OFFICE OF PLANNING & ECONOMIC DEVELOPMENT	Departments and agencies	Economic Development Planning	Jurisdiction
CITY OF SPRINGFIELD, OFFICE OF NEIGHBORHOOD SERVICES	Departments and agencies	neighborhood improvements	Jurisdiction
CITY OF SPRINGFIELD, DPW	Departments and agencies	public facilities	Jurisdiction
PARKS & RECREATION MANAGEMENT	Departments and agencies	public facilities	Jurisdiction
Department of Code enforcement	Departments and agencies	Public Housing neighborhood improvements	Jurisdiction
Hampden County Continuum of Care	Continuum of care	Homelessness	Other

Table 54 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The Development Division Services uses the same structure to administer and implement programs described in the Five Year Consolidated Plan and Annual Action Plans as it used to manage the development of the plans. Key staff includes the Chief Development Officer, Director of Housing and the Director of Administration and Finance.

To implement the City's strategy during this five year period, the City will use multiple providers and developers; private industry, non profit organizations; including Community-Based Development Organizations (CBDOs), Community Housing Development Organizations (CHDOs) and City departments. Organizations will include those with experience serving homeless, at risk and other vulnerable populations.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X		
Legal Assistance	X		X
Mortgage Assistance	X		X
Rental Assistance	X	X	X
Utilities Assistance	X		X
Street Outreach Services			
Law Enforcement			
Mobile Clinics	X	X	X
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X		X
Child Care	X		
Education	X		
Employment and Employment Training	X	X	
Healthcare	X	X	X
HIV/AIDS	X	X	X
Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X		
Other			

Table 55 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

There is close collaboration between CoC providers and mainstream service systems. Examples of collaborative efforts are:

- A joint program of the City of Springfield and the Springfield Housing Authority to provide permanent supportive housing to chronically homeless individuals and families; the City’s role is to provide case management to link program participants to mainstream services.
- The work of the Health Care for the Homeless program to ensure that people experiencing homelessness have health care coverage and identify a primary care doctor.

- The CoC and the VA have a joint workgroup to collaborate on identifying and housing homeless veterans.
- A multi-agency task force that works to connect homeless families sheltered in motels with mainstream services.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

Local service providers have developed a strong collaborative network. The biggest gap is the lack of sufficient resources to address community need.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The utilization of a broad base of organizations to implement this Consolidated Plan will enable the City to address its community development, economic development, housing, homeless and special needs objectives. However, while the number and abilities of the organizations and departments involved are an institutional strength, the City constantly works to fill gaps and find economies of scale through the coordination of projects and programs being constructed in the City. Such coordination is integral to the success of the Plan.

Potential partner organization/firms include Economic Development organizations, public service agencies, housing agencies, homeless & homeless prevention and special needs populations.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Economic Development	2015	2019	Non-Housing Community Development Economic Development	Local Target Area North End/Metro Center	Economic Development	CDBG: \$2,651,768	Facade treatment/business building rehabilitation: 25 Business Jobs created/retained: 25 Jobs Businesses assisted: 50 Businesses Assisted Housing Code Enforcement/Foreclosed Property Care: 10 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Neighborhood Stabilization and Housing	2015	2019	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	Local Target Area North End/Metro Center	Neighborhood Stabilization and Housing	CDBG: \$3,114,285 HOME: \$3,863,553	Rental units constructed: 2 Household Housing Unit Rental units rehabilitated: 50 Household Housing Unit Homeowner Housing Added: 7 Household Housing Unit Homeowner Housing Rehabilitated: 100 Household Housing Unit Direct Financial Assistance to Homebuyers: 400 Households Assisted Other: 75 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Community Development	2015	2019	Non-Housing Community Development	Local Target Area North End/Metro Center	Community Development	CDBG: \$12,787,116	<p>Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 45000 Persons Assisted</p> <p>Public service activities other than Low/Moderate Income Housing Benefit: 100000 Persons Assisted</p> <p>Buildings Demolished: 50 Buildings</p> <p>Housing Code Enforcement/Foreclosed Property Care: 5000 Household Housing Unit</p> <p>Other: 1945 Other</p>

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Homeless and Special Needs Population	2015	2019	Non-Homeless Special Needs	Local Target Area North End/Metro Center	Homelessness and Special Needs Population	HOPWA: \$2,268,370 HOME: \$1,215,292 ESG: \$2,006,000	Tenant-based rental assistance / Rapid Rehousing: 700 Households Assisted Homeless Person Overnight Shelter: 5000 Persons Assisted Homelessness Prevention: 1750 Persons Assisted

Table 56 – Goals Summary

Goal Descriptions

1	Goal Name	Economic Development
	Goal Description	Over the next five years the City will expand job training, job development, and job readiness programs to effectively develop a competitive workforce. It will promote an environment that encourages entrepreneurship and small business growth, strengthen existing businesses and expand economic opportunities. The City will use HUD Section 108 funding as a financing resource to help reach its goals. The City will support organizations that contribute to the revitalization of neighborhood commercial districts. In addition, Springfield will promote sustainability and smart growth development through improvements in transportation choices of all modes, brownfields remediation, and historic preservation.
2	Goal Name	Neighborhood Stabilization and Housing
	Goal Description	The City of Springfield will work to improve the City's housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes.

3	Goal Name	Community Development
	Goal Description	The City will work to improve the physical environment through enhancement of streets, parks, streetscapes, open space, and remediation of blight. It will strive to create and maintain appropriate community facilities, to provide support and increased opportunities for residents of Springfield with particular focus on City's youth, and to design and implement projects which will increase the City's resilience to natural disasters.
4	Goal Name	Homeless and Special Needs Population
	Goal Description	The City will continue to undertake coordinated strategies to end homelessness. It will support special needs populations with housing opportunities, supportive services, and facilities as appropriate.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City of Springfield expects to provide affordable housing to the following number of households in 2015-2019:

Extremely low-income (up to 30% area median income): 750

Low income (30-50% area median income): 85

Moderate-income (50-80% area median income): 395

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

The Springfield Housing Authority is required by the terms of a Section 504 Voluntary Compliance Agreement to increase the number of accessible units by 35. It has renovated 22 units to be handicap accessible since entering into the VCA, and will complete the remaining 13 units in 2015.

Activities to Increase Resident Involvements

The SHA actively promotes tenant councils within its housing portfolio. There are currently six active, development-based tenant councils: Riverview Apartments; Saab Court apartments; Gentile Apartments; Central Elderly Apartments; Jenny Lane Apartments; and Morgan Manor Apartments. SHA staff is working with tenants to develop a council at the Morris Apartments. In the Spring of 2015, the SHA will open a Resident Opportunity Center at the Reed Village Apartments; a variety of programs for youth and families will be offered out of this location, and it is hoped that through the Center we will be able to foster the development of a tenant council in this large family development.

The Springfield Housing Authority engages residents with a number of activities that are place-based. SHA continues to explore partnerships with community agencies that will benefit our residents.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the 'troubled' designation

N/A

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

Springfield policies of zoning, land use, and public financing, combined with the City's status as a weak housing market, has made it attractive for development of affordable housing. Zoning ordinances allow for the creation of multi-family structures in four different zoning areas; combined, these areas comprise more than a third of all residential zoned parcels in the city, and include parts of all of the City's 17 neighborhoods. The City uses its tax title program and federal funds to develop affordable homeownership opportunities. The City maximizes its federal and state funding to preserve and redevelop existing affordable housing. The City provides down-payment assistance and eligible forms of development subsidies to expand affordable homeownership.

The City's history of low barriers to development of affordable housing has resulted in a concentration of low-income housing in the City. According to the Commonwealth of Massachusetts' Department of Housing and Community Development, Springfield ranks 5th in the state, with 17.4% of its housing stock dedicated to affordable housing. In addition, the 2014 *Pioneer Valley Regional Housing Plan*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, indicates that 60% of all Section 8 mobile housing voucher households in the Springfield metropolitan area use their voucher assistance within the City of Springfield. The City estimates that 55% of all renter households in Springfield are in public or subsidized housing or receive Section 8 voucher assistance.

The lack of barriers to affordable housing in Springfield (combined with the existence of barriers in communities outside the City) has contributed to racial segregation in the region. Springfield updated its *Analysis of Impediments to Fair Housing (AI)* in 2013, and this analysis noted how the concentration of affordable housing in Springfield, and the lack of affordable housing outside Springfield, are major contributors to the status of the Springfield Metropolitan Area as the most segregated metro in the nation for Hispanic-White segregation, and the 22nd most segregated for Black-White segregation. Springfield is a minority-majority City with overall low incomes, adjacent to higher-income suburban communities which are predominantly white. The 2014 *Knowledge Corridor Fair Housing and Equity Assessment*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, identifies several factors related to housing policy which have contributed to segregation: concentration of public and subsidized rental housing in urban areas, exclusionary zoning, and the history of redlining and use of restrictive covenants.

The large stock of affordable housing is a contributing factor to a lack of tax base in the City, which makes it more difficult for the City to provide high-quality public services to community residents. Increasing taxes, or providing a less than ideal level of services, drives people with resources out of the City, which further contributes to City decline.

Springfield now has ten census tracts which meet the definition of racially/ethnically concentrated areas of poverty--areas in which the poverty rate exceeds 40% and the non-white population exceeds 50%.

Research indicates that these neighborhood characteristics have detrimental impact on resident health, education, and employment outcomes.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

Springfield has identified a number of strategies and action steps to ameliorate the impacts of the segregation that has resulted from the City's concentration of affordable housing:

People-Based Strategies: The City funds the Massachusetts Fair Housing Center, which provides assistance to people who have experienced housing discrimination and educates the public about fair housing laws. Springfield provides its downpayment assistance throughout the City; data indicates that the program enables minority households to access higher opportunity neighborhoods within the City. The City provides homebuyer education classes in Spanish.

Placed-Based Strategies: The City's Buy Springfield Now program encourages investment in all Springfield neighborhoods, and the City actively encourages development of market-rate housing in distressed neighborhoods. The City focuses redevelopment funds toward neighborhoods that are racially/ethnically concentrated areas of poverty, and seeks additional competitive funds to support those neighborhoods (for example, Choice Neighborhoods Initiative, Byrne Criminal Justice Initiative, Promise Zone designation).

Linkage Strategies: SHA has initiated a mobility program for Section 8 housing choice voucher holders to encourage moves to high opportunity areas. Both the City and the SHA have active Section 3 employment programs, which link low income residents to employment opportunities created by HUD funding.

Strategies to Increase Understanding: The City was an active participant in creation of the 2014 Pioneer Valley Regional Housing Plan which focuses attention on the way barriers to affordable housing have contributed to regional segregation. The City's Director of Housing is a member of the regional Inclusive Communities Advisory Group which was formed to implement recommendations from the regional housing plan.

Strategies to Increase Understanding: The City was an active participant in creation of the 2014 *Pioneer Valley Regional Housing Plan* which focuses attention on the way barriers to affordable housing have contributed to regional segregation. The City's Director of Housing is a member of the regional Inclusive Communities Advisory Group which was formed to implement recommendations from the regional housing plan.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Springfield has identified addressing the needs of the Homelessness and Special Needs Population as one of its four high-priority goals. Springfield is the administrator for the Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care (CoC) and closely coordinates its Emergency Solutions Grant (ESG) program and other homelessness and special needs programs with the CoC.

The CoC, with the City's strong support, is in the process of creating a coordinated entry system for individuals experiencing homelessness. The system consists of identifying persons who are homeless and assessing their needs using the Vulnerability Index-Service Prioritization Decision Assistance Tool (VISPDAT). Once individuals are assessed, they are placed on a centralized wait list for all CoC-funded permanent supportive housing units. Multiple shelters and drop-in locations conduct outreach and assessment for the system, through a 'no wrong door' approach. Street outreach is conducted throughout Hampden County by Health Care for the Homeless and Eliot Community Human Services. Services are available in English and Spanish, and other languages are accommodated as necessary. Providers make accommodations to be able to enable persons with disabilities to access services.

In Massachusetts, the homeless family system is operated by the state, which operates its own intake and assessment system. The City provides assistance with outreach through the activities of a City staff person (funded by the City's general fund) who guides families who are threatened with or experiencing homelessness, especially those who become homeless because their housing is condemned as unfit for human habitation. City staff are bilingual (English-Spanish) and access interpreter services for other languages as needed. The City provides accommodations to make outreach and housing assistance services available to persons with disabilities. The CoC funds a number of units of permanent supportive housing for homeless families; the CoC requires that this programs conduct an assessment for possible participants using the Family VISPDAT, and only serve those families that score high enough to indicate that they need the level of services provided in this housing.

Addressing the emergency and transitional housing needs of homeless persons

The 2015 CoC gaps analysis indicates that Hampden County has an adequate supply of emergency shelter beds. Springfield provides ESG funds annually to support existing emergency shelter operations for existing shelters that serve individuals and persons who have experienced domestic violence. These shelters are co-funded by the state of Massachusetts. Massachusetts operates emergency shelter for families, and uses motels for overflow units when all family shelter units are full. Catholic Charities and HAP provide rapid rehousing assistance to homeless families who do not meet the eligibility requirements for the state shelter system.

The CoC has moved away from funding location-based transitional housing (TH) units, due to research indicating the strength of a rapid rehousing model for serving many people who would previously have been served through transitional housing. The populations for which the CoC finds transitional housing most appropriate are for youth and persons who have experienced domestic violence. The City has 8 TH beds for youth and 32 TH beds for persons who have experienced domestic violence. The state of Massachusetts funds the DV TH programs. Several private entities run additional transitional housing programs for homeless individuals and families: Springfield Rescue Mission (40 beds, Christian, sober housing, single men), Christina's House (4 units, Christian, families), Holy Redeemer Cathedral Ministries (12 beds, single women), and Bi-lingual Veterans Outreach Center (12 beds, sober, veterans). Two transitional housing projects will stop receiving CoC funds in 2015: Samaritan Inn (Westfield, 10 beds, sober) and Loreto House (Holyoke, 21 beds, sober). Operators of both facilities indicate that they will continue to provide TH without CoC funding. A 16-bed TH congregate facility for women (Annie's House) is converting to PSH in 2015.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City of Springfield and the Springfield/Chicopee/Holyoke/Westfield/Hampden County CoC are strong proponents of using a Housing First model to provide permanent supportive housing to vulnerable and/or disabled homeless individuals and families. The City, the Springfield Housing Authority and numerous non-profit agencies have collaborated to create permanent supportive housing, and the CoC has an inventory of 870 permanent supportive housing units. The CoC's stock includes 354 units that are dedicated to or prioritize chronically homeless persons. The target population for 113 of these beds are veterans. Forty-five of the units are funded with City HOME funds in a tenant-based rental assistance (TBRA) model. The City also collaborates with the Springfield Housing Authority, where SHA targets project-based section 8 assistance to chronically homeless individuals and families, and the City provides supportive services to these households. The City portion of this program is funded with general City revenue.

The CoC works to shorten the period that individuals and families experience homelessness by focusing on a Housing First model, in which there are no requirements for treatment or sobriety in order to access most housing units. TBRA units funded by the City are required to follow this model. The use of a pre-housing assessment plus wrap-around services for households in need of services is effective in preventing households from returning to homelessness: over 85% of households served in CoC PSH units remain stably housed.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

The CoC includes homelessness prevention activities. The Mental Health Association provides case management services for people with behavioral health issues who are being evicted for behaviors connected to disabilities, and Catholic Charities, HAP, and New North Citizens Council provide financial assistance for very low-income individuals and families being evicted for non-payment of rent.

The CoC coordinates with the Hampden County Sheriff's Department, which offers post-incarceration housing options and also operates an After-Incarceration Support Services (AISS) program, which provides assistance with services and housing for anyone who has been previously incarcerated. Springfield's TBRA program includes six units that are set aside for chronically homeless individuals who are being released from jail; these individuals receive supportive services from both the Hampden County Sheriff's Department and the Mental Health Association. The City participates in efforts coordinated by the Western Massachusetts Network to End Homelessness to improve policies and procedures related to discharge from publicly-funded institutions and systems of care.

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SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

Specific actions the City will take to evaluate lead-paint hazards during the Consolidated Plan period will include:

- 1) Use of the City's Code Enforcement inspectors to evaluate potential lead hazards and to enforce remediation in compliance with Massachusetts lead laws. Federal and local funds are used to conduct inspections, which all include lead hazard evaluation.
- 2) Evaluation by Office of Housing staff inspectors of every property during the application/underwriting process for any assistance program.
- 3) Mandatory pre-rehabilitation lead testing including soil samples for all HOME-funded project-based homeownership and multi-family production programs.

Specific actions to reduce the number of housing units containing lead-based paint hazards will include:

- 1) Mandatory remediation within rehabilitation specifications for all project-based and multi-family projects.
- 2) If awarded: operation of a federal Lead Hazard Control grant to abate hazards in privately owned rental housing.

How are the actions listed above related to the extent of lead poisoning and hazards?

The City has a significant number of at-risk housing units. Code inspection and creation of lead-free units are critical steps toward making more lead-free housing available. In addition, the City has sought, and will continue to seek federal lead control grant funds to expand the degree to which the City can assist in controlling hazards.

How are the actions listed above integrated into housing policies and procedures?

In compliance with Title X, the City has integrated lead hazard controls into all housing policies and programs. The federal requirements for evaluating and remediating lead hazards are fully incorporated into the City's protocol for housing rehabilitation.

DRAFT

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Increasing Education & Literacy

Springfield is a strong supporter of and collaborator with the Reading Success by 4th Grade Initiative. The Springfield Housing Authority partners with the Springfield Public Schools in the Talk-Read-Succeed program. Springfield's Adult Education Center bridges the gap between education and meaningful employment with programs specifically geared to assist participants to obtain a GED Certificate, providing instruction and pre-testing both in English and Spanish. The City maintains partnerships with programs and organizations that are taking a lead in providing literacy and self-sufficiency programs such as Read-Write-Now, as well as neighborhood councils (NNCC), Urban League of Greater Springfield, and the Martin Luther King Family Services.

Employment & Workforce Development

The City works with the existing Workforce Development Agencies to support initiatives that create living wage jobs and advancement opportunities for low and moderate income persons. Springfield pursues economic development strategies that improve income, job expansion and job accessibility. Efforts are made to develop partnerships with businesses and educational institutions to strategies for job progression. The City administers the Senior Community Employment Program, which provides subsidized on-the-job training for adults 55 years and older. Other efforts include:

- Proactive work to enhance compliance with section 3 of the Housing and Urban Development (HUD) Act of 1968
- Enhancement of existing commercial corridors to provide opportunities for business expansion and job creation
- Job training programs funded under the CDGB-DR program

The Regional Employment Board (REB) of Hampden County coordinates programs and initiatives in support of the City's goal of reducing poverty, including:

- Work Force Investment Act (WIA), providing pre-employment, training and job placement services to more than 900 low-income youth and adults annually.
- Pathways to Success by 21, which focuses on increasing the employment rate of youth 16-24, and increases the educational attainment levels and post-secondary education participation rates of dropout youth 16-24, focusing especially on Latino and African American Youth.
- Education, Training and Job Placement for TAFDC Recipients

Increase Household Assets

Strategies that enable families to save, to invest, and to become homeowners support families and their future generations to escape poverty. Initiatives in Springfield that provide opportunity for low-income households to build wealth, such as the following:

- Creation of affordable homeownership opportunities using HOME and NSP funds, the Section 8 Homeownership Program, use of City-owned tax-title houses for rehabilitation or redevelopment, and support for sweat-equity programs such as Habitat for Humanity.
- Provision of support for low-income households to become homeowners, through homebuyer education classes, home-buyers' support clubs, fair housing education, and post-purchase counseling.
- Support for opportunities for households to save money toward goals such as homeownership, through Individual Development Accounts or similar programs.
- Provision of down-payment support to enable first-time buyers to become homeowners, and lending support to the call for expansion of current initiatives in which area employers provide financial assistance for employees to purchase a home.
- Provision of opportunities to enhance financial literacy.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

Springfield uses federal resources to fund the following anti-poverty activities:

- Education and literacy: GED and other education programs funded through an annual request for proposals for public services
- Employment and Workforce Development: Job training programs
- Increased Household Assets: 1) development of homeownership units, and 2) downpayment assistance for first-time homebuyers.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The Development Services Division, through its Community Development Division (OCD), has an established monitoring plan that governs the oversight of all subrecipient and interdepartmental contract agreements including:

- Community Development Block Grant (CDBG)
- HOME Investment Partnership Program (HOME)
- Emergency Solutions Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA)
- Continuum of Care Program

Most community development projects are implemented by OCD, with internal monitoring via the Integrated Disbursement and Information System (IDIS) project reports, and strong internal procedures. For these projects and others implemented by City departments (such as public works), the OCD staff fully understands and incorporates program requirements. The OCD staff also undergoes an annual performance audit, to insure compliance with HUD regulations.

A comprehensive system has been developed by OCD for subrecipients in order to insure compliance with program and budget requirements. These subrecipients are usually implementing a social service or housing program.

OPED has contractual agreements with subrecipients of the program funds that require compliance with programmatic statutes and regulations. OPED is responsible for ensuring that subrecipients comply with all regulations governing their administrative, financial and programmatic operations and confirm that the subrecipients are achieving their performance objectives within the contractual schedule and budget and performance measurement system. Per HUD's recommendation, OPED utilizes a coordinated project monitoring process, including coordinated fiscal and program on-site monitoring visits.

Main program files for CDBG-funded programs and projects are maintained within OCD's central file system, but the programs and projects are managed by program delivery staff within their respective departments.

The Community Development Director of Administration and Finance has primary responsibility for long term compliance with program and comprehensive planning requirements. In addition, OCD staff oversees the fiscal monitoring of all activities funded through CDBG, HOME, ESG and HOPWA. OCD

monitors CDBG contracts with organizations, and inter-departmental agreements with other City departments.

The monitoring process includes these essential components:

1. **Progress Reports**-All subrecipients are required to submit status reports to their Program Monitor. Reports are reviewed by Program Monitors to ensure that subrecipients are undertaking the activities contained within the Scope of Service and that they have achieved or are making diligent efforts to achieve the goals and objectives contained within the contract.
2. **Invoicing**-Requests for payment are submitted on a reimbursement basis. The subrecipient submits a Requisition Form accompanied by all source documentation totaling the amount of the request. Source documentation includes: time sheets, invoices, canceled checks, purchase orders, and other sufficient documentation to justify the expenditures. In addition to source documentation, all requests for payment must include a status/progress report. The OCD Administrative Division will review the request for payment to determine it is reasonable, appropriate and in accordance with the contract. If source documentation and monitoring are satisfactory, the request will be scheduled for payment. If deficiencies are found, the subrecipient is notified immediately. This section is continued in appendix to document. SP-80 Additional Text

DRAFT

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Springfield did extensive outreach to establish the following four priority goals to guide its strategies during the program years 2015-2019: Economic Development, Neighborhood Improvement and Housing, Community Development, and Special Needs Population. The City will use its entitlement funds to further these priorities over the next five years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	3,554,172	150,000	600,000	4,304,172	14,248,997	Assumed a 2.8% yearly reduction based on average of last two years plus \$150,000 program income and \$100,000 prior year resources annually.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,036,526	2,000	175,000	1,213,526	3,865,319	Assumed a 3.9% yearly reduction based on average of last two years plus \$2,000 program income and \$25,000 prior year resources annually. Funding will be used for Neighborhood Stabilization and Housing
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	450,059	0	0	450,059	1,818,311	Assumed a 10.4% increase based on average of last two years.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	325,972	0	0	325,972	1,680,028	Assumed a 0.4% increase based on average of last two years.

Table 57 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Sources of Leveraged Funds include:

- Continuum of Care - US Dept of HUD - \$2,133,420 (funding for permanent supportive and transitional housing for persons experiencing homelessness)
- Health Care for the Homeless - \$1,194,000 (funding for health services for person experiencing homelessness)
- Byrne Grant - Dept of Justice - \$1,000,000 (funding for public safety initiative in the South End)
- Heartwap - State of MA - \$550,000 (funding for heating system repair and maintenance)

- Fema and City Bond Fund Projects \$34,319,991 (new Senior Center - \$12,000,000; new South End Community Center - \$10,800,000; ECOS - \$4,019,991; renovation of 50 East Street - \$7,500,000)
- City Bond Funds - Demolition - \$2,000,000 (funding for demolition of blighted properties)
- CDBG-DR - US Dept of HUD - \$21,896,000 (disaster recovery funds - to be used for projects in the tornado path)
- Mass Dot - \$271,000,000 (Main Street North End - \$6,000,000; I-91 Viaduct Reconstruction - \$265,000,000)
- Chapter 90 - \$3,640,415 (roads)
- Multiple sources for rehabilitation of St James Commons: \$8,243,782 - Federal LIHTC Equity - \$5,767,756; State LIHTC Equity - \$730,000; Federal Historic Equity - \$1,346,026; Capitalized Reserves \$400,000
- Multiple sources for rehabilitation of Memorial Square Project: \$16,370,100 - Federal LIHTC Equity - \$8,800,000; State LIHTC Equity - \$1,438,100; Federal Historic Equity - \$1,800,000; State Historic Equity - \$1,232,000; DHCD - \$2,550,000; Permanent Debt - \$550,000
- Multiple sources for rehabilitation of E. Henry Twiggs Estates: \$20,531,875- Federal LIHTC Equity - \$7,865,383; State LIHTC Equity - \$5,475,000; First Mortgage - \$2,750,000; AHTF - \$1,000,000; Capnip - \$1,000,000; CIPF - \$1,441,492; HSF - \$1,000,000
- Massachusetts PARC Grant - \$650,000.00 (Balliet Park Reconstruction)
- MassWorks - \$2,200,000 (Springfield Innovation Center)
- Private Funding - MGM Springfield - \$800,000,000
- Private Funding - BayState Health Phase 3 - \$33,000,000
- Private Funding - CNR Changchun Railway Vehicles - \$60,000,000
- Private Funding - Mercy Hospital - \$15,000,000
- HUD Section 108 Funding - TBD - based on project and application

Match for ESG is provided by the subrecipient agencies, which must state in the application for funds the proposed sources of match, and then must verify the match after grant award. ESG administrative funds are matched by the City of Springfield using CDBG funds.

The HOME program requires jurisdictions to provide 25% match for funds spent on affordable housing. The City of Springfield's match has been reduced by 100% due to the jurisdiction's fiscal distress pursuant to CPD Notice 2001-2005. HOME has no required match.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Springfield regularly becomes the owner of vacant lots and residential buildings through foreclosure for nonpayment of taxes. The City frequently uses residential vacant lots for development of new homes, and seeks new owners for ownership and management of multi-family buildings. In some instances, the City has simultaneously made buildings available with federal funds dedicated for rehabilitation, for the purpose of creating quality affordable homeownership units.

Discussion

As the City undertook planning for federal HUD funds, it took into consideration other funding sources that are available to the City to advance its goals. Springfield's Consolidated Plan uses all sources in a coordinated and leveraged way in order to achieve the best outcomes for the City.

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Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Economic Development	2015	2019	Non-Housing Community Development Economic Development	Local Target Area North End/Metro Center	Economic Development	CDBG: \$500,000	Facade treatment/business building rehabilitation: 5 Business Jobs created/retained: 5 Jobs Businesses assisted: 10 Businesses Assisted Housing Code Enforcement/Foreclosed Property Care: 2 Household Housing Unit
2	Neighborhood Stabilization and Housing	2015	2019	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	Local Target Area North End/Metro Center	Neighborhood Stabilization and Housing	CDBG: \$525,047 HOME: \$834,874	Rental units constructed: 1 Household Housing Unit Rental units rehabilitated: 10 Household Housing Unit Homeowner Housing Added: 1 Household Housing Unit Homeowner Housing Rehabilitated: 22 Household Housing Unit Direct Financial Assistance to Homebuyers: 75 Households Assisted Other: 75 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Community Development	2015	2019	Non-Housing Community Development	Local Target Area North End/Metro Center	Community Development	CDBG: \$2,538,291	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 9000 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 20000 Persons Assisted Buildings Demolished: 10 Buildings Housing Code Enforcement/Foreclosed Property Care: 1000 Household Housing Unit Other: 389 Other
4	Homeless and Special Needs Population	2015	2019	Non-Homeless Special Needs	Local Target Area North End/Metro Center	Homelessness and Special Needs Population	HOPWA: \$450,059 HOME: \$275,000 ESG: \$325,972	Tenant-based rental assistance / Rapid Rehousing: 141 Households Assisted Homeless Person Overnight Shelter: 1000 Persons Assisted Homelessness Prevention: 350 Persons Assisted

Table 58 – Goals Summary

Goal Descriptions

1	Goal Name	Economic Development
	Goal Description	The City will expand job training, job development and job readiness programs to effectively develop a competitive work force. It will promote an environment that encourages entrepreneurship and small business growth, strengthens existing businesses and expands economic opportunities. The City will support organizations that contribute to the revitalization of neighborhood commercial districts. In addition, Springfield will promote sustainability and smart growth development through improvements in transportation choices of all modes, brownfields remediation and historic preservation.
2	Goal Name	Neighborhood Stabilization and Housing
	Goal Description	The City will improve the quality of the City's Housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary and affordable homes.
3	Goal Name	Community Development
	Goal Description	The City will work to improve its physical environment through enhancement of streets, parks, streetscapes, open space and remediation of blight. It will strive to create and maintain appropriate community facilities, to provide support and increased opportunities for residents of Springfield with particular focus on City's youth and to design and implement projects which will increase the City's resilience to natural disasters.
4	Goal Name	Homeless and Special Needs Population
	Goal Description	The City will continue to undertake coordinated strategies to end homelessness. It will support special needs populations with housing options, supportive services and facilities as appropriate.

Projects

AP-35 Projects – 91.220(d)

Introduction

In 2015-2016, the City will receive approximately \$3,554,172.00 in federal Community Development Block Grant (CDBG) and \$1,036,526.00 in the HOME Investment Partnerships Program (HOME) funding. The City will also receive \$325,972.00 in Emergency Solutions Grant (ESG) funds and \$450,059.00 in Housing Opportunities for persons with AIDS (HOPWA).

The Annual Action Plan describes how these funds will be used. A listing of the projects to be funded in FY 2016 is provided within this Action Plan, AP-35 Projects.

Projects

#	Project Name
1	CDBG Planning & Administration
2	WEB Dubois Academy
3	Early Childhood Mental Health Support
4	ScoutReach
5	Teens in Transition
6	Camp CASA
7	Open Pool Program
8	Summer Enrichment
9	Worthington Street Shelter
10	Gardening the Community Youth Development Program
11	New Life Center for Recovery
12	Community Education Support (CES)
13	Senior Center- Hungry Hill
14	MLK Jr. College & Career Readiness
15	Fair Housing
16	Senior Food Choice Program
17	Camp Star/Camp Angelina
18	Senior Center-Pine Point
19	Healthy Prescription Program
20	Transitional Employment Program
21	Bridging the Gap
22	Summer Activities
23	Indian Orchard Unit
24	Youth Swim & Safety

#	Project Name
25	PRIDE Literacy Awards
26	Veterans Work First Program
27	Access Funds
28	Parenting & Lifeskills
29	Be the Stem
30	Safe Summer Streets
31	YWCA YouthBuild
32	Teen Prevention Peer Educating
33	Adult Basic Ed
34	Homeless Prevention
35	TRACKS
36	Recovery Support
37	Hands in Labor
38	Academic Achievers-Summer in the City
39	Existing Homeowner Rehab, Emergency Repair, Program Delivery
40	HEARTWAP
41	Firsttime Homebuyer and Program Delivery
42	Historic Restoration-Rehab blight
43	Revitalize CDC-Green-N-Fit Neighborhood Rebuild
44	Clearance & Demo
45	Neighborhood Capacity Building
46	Rehab for Non Profits
47	Acquisition/Disposition Program Delivery
48	Code Enforcement
49	Public Infrastructure-Streets/Sidewalks
50	Park Reconstruction
51	Business Support Program
52	Graffiti Program
53	HOME Planning & Admin
54	Project Based Homeownership-NON-CHDO
55	Rental Production
56	Project Based Homeownership-CHDO
57	HESG
58	Tenant Based Rental Assistance (TBRA)
59	HOPWA Administration-City of Springfield
60	HOPWA - New North Citizens Council Administration
61	HOPWA

Table 59 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved

needs

The greatest obstacle to meeting the needs identified in the plan is the lack of resources needed to do so. The City strives to maximize the resources it has, through targeting and efficient programming, and it attempts to increase the resources to address the needs. The City's attempts to increase resources will include:

- Application for competitive grant funding;
- Partnership with the private sector to achieve community goals;
- Assistance to nonprofit agencies and private partners to enable them to compete for government and private funds;
- Advocacy with state administration and local legislative delegation to increase state support for priority City projects and initiatives.

The City's response is also limited by restrictions placed on available funding sources. Most significantly, restrictions on the use of CDBG funds make it difficult for the City to use these funds more broadly for job creation and job training, which are critical needs in the City.

Other obstacles to meeting underserved needs include the difficulty in addressing community problems which are regionally based, and the need to have high quality data and analysis of the City's challenges and opportunities. Springfield works to address the first obstacle by collaborating with our jurisdictional neighbors whenever possible. The City has done this effectively in the area of homelessness, where it has been a leader in creating the Western Massachusetts Network to End Homelessness, which advocates and implements a regional response to homelessness. The City is also collaborating regionally in the initiative to bring a north-south high-speed rail line through Springfield, and in supporting the region's 'brand' as the Education Corridor. The Springfield-Hartford region is a recipient of a Sustainable Communities grant, and the City is an active participant in work associated with this initiative.

AP-38 Project Summary
Project Summary Information

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1	Project Name	CDBG Planning & Administration
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Economic Development Neighborhood Stabilization and Housing Community Development Homeless and Special Needs Population
	Needs Addressed	Economic Development Community Development Neighborhood Stabilization and Housing Homelessness and Special Needs Population
	Funding	CDBG: \$740,834
	Description	Funding for the planning and execution of the CDBG program; including general management and oversight, fiscal and compliance.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	N/A
2	Project Name	WEB Dubois Academy
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$9,000
	Description	A Saturday program for boys. It meets on Saturdays during the academic year and during the summer months at Church in the Acres. WEB Academy will meet on Saturdays during the academic year and Monday-Friday, 6 weeks during the summer. The Academy is organized and supervised by BMGS and will enhance their personal growth. The youth will access the computer lab, gym and one field trip. During the school year the program is held at the Boys & Girls Club. The Summer Experience Camp will provide supervised, organized educational and recreational activities.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	field trips, college experiences. summer camp experience, activities of tutoring.
3	Project Name	Early Childhood Mental Health Support
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$9,000
	Description	CDBG funds will be used to provide support services to children at the Square One facility located on King Street, Monday-Friday. The services will be provided by Behavioral Health Network. They will provide social, emotional, and behavioral support services to at risk children ages birth-6. The clinician will help design classroom and program wide activities as well as deliver individual services to children experiencing trauma, behavior problems, etc.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	social, emotional, behavioral support services to children and their families.
4	Project Name	ScoutReach
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development

	Funding	CDBG: \$4,000
	Description	The Boy Scouts of Western Mass ScoutReach Program will benefit 30 low income youth from Springfield. This will include camperships to make summer camp affordable for Cub Scouts, Boy Scouts and Venturers. The program will help with uniforms and registration. ScoutReach touches the lives of youth who seek and need opportunities for a fun, constructive leadership program.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Scholarships for summer camperships; including uniforms, books and other boyscout related items.
5	Project Name	Teens in Transition
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	Boys & Girls Family Center will provide a program for teens who are transitioning out of the after school program to another program. The program is geared towards socialized programming and services toward continued movement towards highschool graduation, improved behavior and social schools as healthy life style choices. The program runs year round with no cost.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	Homework help, nutrition, team building activities, service projects, parent engagement activities and other activities that have both educational and recreational components. The program runs from 6:30- 8 daily- Provide a safe environment for teens.
6	Project Name	Camp CASA
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$4,500
	Description	The Childrens Study Home will use CDBG funds to assist with a \$25.00 refundable deposit for low income children to attend a summer month long camp. The funds will be used to extend the camp hours, and hire additional staff to help campers with "special needs". CSH will provide services to children ages 6-12 primarily from the Mason Square neighborhood. The program will provide an outlet for children to interact socially and let children be children.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Visit local museums, encourage literacy by weekly library visits for story time and sporting events. Provide an outlet for children to interact socially with their peers in a safe, healthy antibullying environment.
7	Project Name	Open Pool Program
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$82,500

	Description	The Open Pool Program will fund an indoor pool and an outdoor pool during the summer for 7 week weeks and Five Mile Pond for 9 weeks. The program is free and open to all City of Springfield residents. The recreational swim program offers the participants the opportunity to participate in healthy, physical fitness activities. The program also provides summer employment opportunities for youth. The goal is for 25% of the pool users who are 17 and under to increase their physical activity as evidenced by their use of the pools/ponds five times or more.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	recreation, swimming, employment opportunities for youth during the summer.
8	Project Name	Summer Enrichment
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$93,500
	Description	The Recreation Division will offer a five week summer program at the following schools: Liberty, Lincoln, Kiely, Forest Park and Van Sickle. CDBG funds will be used to staff 5 summer enrichment programs which will offer an array of hands on educational enrichment and recreational activities designed to stem summer learning loss. The pre & post SAYO tool is used to measure outcomes. (The Survey if Academic Youth Outcomes)
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	create a learning environment where participants thrive; field trips, The program provides thematic, project based learning opportunities for Cuty youth.
9	Project Name	Worthington Street Shelter
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$85,000
	Description	FOH operates a resource center for homeless individuals that incorporate shelter, meals, housing and services aimed towards moving people out of homelessness. Meals are served three times/day. FOH provides temporary emergency shelter and meals and creates a housing plan with clients to assist them in achieving that goal.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	operate a resource center, shelter, supportive housing and rapid re-housing services
10	Project Name	Gardening the Community Youth Development Program
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	The program will provide a free summer and afterschool community engagement for youths- skills building, leadership development for youths from the Six Corners and Mason Square neighborhoods. Students will meet 5 days/week during the summer months and three days during the school year through June 2016.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	grow and sell fruits and vegetables, increase physical fitness
11	Project Name	New Life Center for Recovery
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$7,000
	Description	GNL Center for Recovery will provide services to clients, men and women; individual and group therapy, relapse prevention strategies, pastoral counseling, recovery coaching and peer mentoring to individuals who are recovering from substance abuse disorders or for those who are in recovery, short term housing and case management for at least 20 men and women in recovery. Clients will report and exhibit increased overall improvements in physical, emotional, psychological and spiritual health.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	outpatient services that provide stability and progress to those in recovery; group counseling, treatment planning, intervention and support, diagnosis, assessment
12	Project Name	Community Education Support (CES)
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$10,000

	Description	CES will provide adult basic education services to low income adults 18 years and older who reside in Springfield. CESP offers English for speakers of other language services, basic skills (reading, writing, and math) tutoring and beginner English conversation classes. The program begins in September with no classes held in December. There is no fee for students. Students gaining educational skills needed to survive and succeed. The benefits for literacy students include developing decoding skills, increasing sight word vocabulary and improving comprehension. In addition, many students increase their self-confidence and leadership skills.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	GED/ESOL Classes, reading, writing, math, math tutoring and beginner English conversation classes. Program runs from September- first week in June.
13	Project Name	Senior Center- Hungry Hill
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	Hungry Hill Senior Center will provide direct services to seniors- recreational and social services are provided. The Center will offer health screenings, foot care services, fitness programs, crafts, flu clinics. Information will be given to seniors on fuel assistance, food stamps and brown bag lunches.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	health screenings, field trips, speakers on nutrition
14	Project Name	MLK Jr. College & Career Readiness
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$10,000
	Description	College and Readiness Program is designed to deliver group mentoring, financial literacy training and college/post-secondary vocational program exposure aligned with other career readiness efforts to 100 youth between the ages of 13-16 and 16-21 who will engage in a more comprehensive and deliberate academic enrichment, tutoring and 2-4 year college readiness system of programming.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Youth will be connected to academic assessments, tutoring, college tutoring, college tours, job skill development, employment readiness programs and related opportunities. Young people will improve their communication skills, experience an increased sense of self worth and improve their ability to think critically- problem solve and take responsibility for their own actions.
15	Project Name	Fair Housing
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000

	Description	Mass Fair Housing Center provides fair housing education to low income persons in Springfield; they will hold FTHB workshops, fair housing legal advocacy to residents of the City of Springfield; comprehensive fair housing education to potential victims of discrimination and homelessness focusing on low income, minority, recent immigrants, disabled persons and especially households with children. MFHC will conduct a minimum of 100 phone audit tests to test for housing discrimination based on linguistic profiling and take enforcement action as appropriate.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	FTHB workshops, fair housing legal advocacy, phone audits, landlord workshops and education
16	Project Name	Senior Food Choice Program
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$10,000
	Description	The emergency food pantry will provide nutritionally balanced food to elderly persons. The program operates continuously, free of charge. Emergency Food Pantry staff will be available for on-site SNAP assistance and advocacy to our senior guests. During senior food choice, seniors are allowed to shop for their food in a grocery store setting. Seniors can choose from grains, dairy, fruits, vegetables. Through this program, food insecurity is reduced in the elderly population who are living at or below the poverty live.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	grocery shopping for seniors, on site SNAP benefits application assistance and case management services
17	Project Name	Camp Star/Camp Angelina
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$80,125
	Description	Serve low income persons ages 3-21 with disabilities and special needs. Star will provide a summer camp experience for persons with or without special needs. The camp provides transportation, lunch and field trips for campers. The camp aims to increase socially responsible behaviors and physical fitness which are measured at beginning and end of camp session. The camp operates from July 1-August 11, 2015.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Increase their social and emotional competencies through structured activities-including a varied curriculum focused on outdoor recreation, swimming, crafts, field trips, nature studies, variety show.
18	Project Name	Senior Center-Pine Point
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000

	Description	Pine Point Senior Center is a clearinghouse for concerns, problems and constructive ideas relative to the residents and businesses of the Pine Point area. The Center will provide area seniors, a safe comfortable place to congregate with the purpose of social networking, recreation, education, health screenings, exercise, activities aimed at improving mental and physical function as well as their esteem.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	enhancing the quality of life for seniors-lunches served daily, speakers, socialization and or special events; foot care, BP checks, flu clinics, installation of smoke detectors.
19	Project Name	Healthy Prescription Program
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$8,000
	Description	Healthy prescription program enables Brightwood Health Providers and potentially provider throughout the City a dedicated source for prescribing regular physical activity to families in our Springfield community. Patients can participate in the Dragon Boat Festival, stop smoking and weight loss programs.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	pass out prescriptions to Brightwood healthcare Center patients/families. Services through this program will benefit youth and adults- providers will screen patients

20	Project Name	Transitional Employment Program
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	ROCA will serve high risk young men who are the most disengaged and disconnected in the City; they are in the court, street, gang and drug involved, high school drop outs and young parents. Every young man in ROCA has no job experience, no GED or high school diploma and a felony record.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Transitional Employment uses a step model- individual has to retain a job for 60 consecutive days; youth are mandated to attend ROCA one day/week for training which ranges from GED classes to professional development to vocational skills. After the first step is completed, they are offered advanced employment opportunities from local employers.
21	Project Name	Bridging the Gap
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$15,000
	Description	Bridging the Gap is a youth diversion program for first time offenders. The program provide services to low income youths with a well structured, comprehensive personal development, education and community service learning experience. Group sessions and workshops will take place as well as a community awareness curriculum which will be completed at appropriate intervals. The program runs 52 weeks/year. Each participant is required to complete a 12 week course. BTG works together with the District Attorney's Office.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	life skills, counseling, youth diversion program, health education, educational assessments and computer training.
22	Project Name	Summer Activities
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$23,000
	Description	An eight week summer program offered to youths, ages 5-12. Each program is developed around a theme that the program is modeled around. Hasbro summer initiative program provides the Summer Activities with curriculums to help with the learning loss experienced during the summer months for children as well as their overall development.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	literacy component, MCAS assistance, life skills, All Stars Model
23	Project Name	Indian Orchard Unit
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$7,000

	Description	Operating as a satellite unit at the Indian Orchard Elementary School, Boys and Girls Club will provide services to 125 youth, ages 6-18 years old with a variety of recreational and educational activities. The program will focus on increasing physical activity through a variety of exercise as well as engaging in safe and positive behaviors.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	after school activities- homework help, recreational activities and summer programs
24	Project Name	Youth Swim & Safety
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$7,500
	Description	The Boys & Girls Club will provide opportunities for youth ages 6-18 to increase their level of knowledge regarding swim safety as well as provide a safe, nurturing environment in which the youth can discover a passion for the water. Scholarships may be available for some of those who are unable to pay.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	provide a safe, nurturing environment, practice safety, help guide children through new experiences in the water, create an aquatic confidence.
25	Project Name	PRIDE Literacy Awards

	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	Springfield College Men's basketball team players will provide literacy and life skills education to at least 400 elementary school youths in grades 1-3. The team will go to assigned schools and read to classrooms during the month of January. They will also speak with the students, giving them reasons to read and talk to them about college. If the students read 5-10 books- they will receive small incentives for their reading. Participating students and teachers will be invited to a game on the college campus and an activity celebrating the students reading achievements. This year the schools visited will be Elais Brookings, Brightwood and Milton Bradley Schools.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Read to students, "Rudy's Cap" inspires children to read, do well in school and respect themselves and others using positive life skills.
26	Project Name	Veterans Work First Program
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$10,000
	Description	Veterans will enhance its services to low income Veterans by expanding job readiness and job development resources by providing training classes, skill development workshops, and clothing and transportation for interviews. Springfield Partners will work towards re-engaging the veterans and their families back in the community by helping them with the transition from unemployment, back into the workforce.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Develop an Individual Employment Plan for each Veteran, working closely with each Veteran to ensure achievement of the programs goals and objectives; they will provide the Veterans with a resource center where participants can create their resumes, cover letters, enroll in job boards and have internet access to seek employment. Veterans will have to attend 4 mandatory classes and workshops in order to receive these services.
27	Project Name	Access Funds
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$9,000
	Description	A minimum of 3 children will be enrolled in the program. Funds will be used to enable Square One to enroll 5 Springfield children with these grant funds; infants through grade 8; early education programs, after school enrichment programs and summer enrichment programs. Access funds will be used to enroll the children that need financial aid.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	provide early childcare to children of recently released incarcerated mother's or children of incarcerated mother's.
28	Project Name	Parenting & Lifeskills
	Target Area	Local Target Area

	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	The funds will enable Square One in collaboration with the Hampden County Sheriff's Department to service incarcerated women at the Western Mass Regional Correctional Center (WMRCC) with parenting and lifeskills workshops as well as mothers post incarceration.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	parenting education and life skills group sessions; in home visits; support sessions and home visiting for pre and post incarcerated parents.
29	Project Name	Be the Stem
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$4,000
	Description	Urban League will work with youth transitioning from middle school to high schools to assist them in effectively transitioning into high school. The intent is to engage students in a group mentoring experience where they will also have an opportunity to build personal, character and social skills as well as improve academic progress that will help ensure future success as well as provide them with knowledge of various STEM disciplines and career opportunities. During the summer months, selected participants will attend a residential camp- Camp Atwater.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	Academic and Career mentoring- combine enrichment with leadership, academic performance, communications and social skills development and will align with the SUL's focus on helping minority and low income students.
30	Project Name	Safe Summer Streets
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$7,500
	Description	Safe Summer Streets is a mid day camp program for low income disadvantaged teens. The program will run for 8 weeks starting June 23- August 14, 2015, Monday-Friday, 12-6:00 PM. Three afternoons/week youth will go to the YMCA's Camp Weber and participate in outdoor activities such as rope course, swimming, archery or a field trip. The remaining of the afternoon will be a free activity of their choice- swimming, fitness, basketball.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	structured activities- pre and post tested in the Search Institutes 40 Developmental Assets to assess the needs of the participant
31	Project Name	YWCA YouthBuild
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$15,000

	Description	The YWCA YouthBuild is a 12 month job training program that has been specifically designed to address four critical Springfield inner city problems-education, housing, jobs, and leadership development; all of which directly impact high school drop outs between the ages of 17-24. The program provides both on site construction work experience and GED academic and job skills training/placement. The program provides disenfranchised, primarily minority, young adults with education, employment and leadership skills, while expanding the supply of affordable housing by teaching young adults to build and rehabilitate housing for low income and homeless persons. YouthBuild will build one unit of affordable housing for a low income family.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	build one house for low income eligible persons; GED classes, construction and job readiness
32	Project Name	Teen Prevention Peer Educating
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$5,000
	Description	Dunbar Y will use the science based curriculum Making Proud Choices (MPC). The MPC Coordinator will train 3 outreach workers in teen pregnancy prevention. The educators will receive training in facilitation, leadership, planning and curriculum development on youth advocacy. These youth will facilitate sessions and work with youth and educate them in the area of teen pregnancy. They will be educated in the area of teen pregnancy. The program starts in October.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	community health outreach - MPC curriculum and teen pregnancy prevention- teens will develop posters, peer educators will participate in all pregnancy prevention activities at Dunbar.
33	Project Name	Adult Basic Ed
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$40,000
	Description	NNCC will provide English instruction to 40 adult learners. The program will support adult learners of low to moderate socioeconomic status in their efforts to gain greater proficiency in English. Improved efficiency in English will increase student's access to opportunities and encourage greater involvement in the community and their neighborhood. The students enrolled in the program will be at least 18 years of age and have low English proficiency and will have spoken another language other than English as their primary or first language.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	GED preparation, increase students opportunities and encourage greater involvement in their neighborhood.
34	Project Name	Homeless Prevention
	Target Area	North End/Metro Center
	Goals Supported	Community Development

	Needs Addressed	Community Development
	Funding	CDBG: \$20,000
	Description	NNCC will provide essential housing supportive case management services; housing advocacy, support and follow up homeless and at risk of becoming homeless individuals. They will service a minimum of 200 low income individuals. NNCC will provide bicultural/bilingual housing resource services and immediate crisis intervention. NNCC will refer individuals to on-going case management that includes housing information, placement, advocacy and follow up.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	case management, follow up with participants, housing assistance, application assistance-welfare, food stamps, health insurance assistance, translation
35	Project Name	TRACKS
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$15,000
	Description	The TRACKS Program targets at risk youth ages 13-19 who are not engaged in other programs. The teen program is offered after school until 6:00 pm for 42 weeks during the academic year, Monday-Friday. The youth are given an opportunity to stay connected in positive out of school activities. The program will focus on decreasing the use of alcohol, tobacco, media advocacy and education and other environmental strategies to involve others in bettering our community. Participants will learn alternative decision making strategies by utilizing tools that promote an increase in positive peer interactions as measured by self reports, observations and pre and post surveys. Participants will have independent academic assessments, homework help and college and career exploration will be offered and tracked by level of participation as measured by attendance records and report cards.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	cleaning up graffiti, park clean ups, drug free events, skill building activities
36	Project Name	Recovery Support
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$20,000
	Description	NNCC will provide supportive services to individuals who are released from substance abuse programs and working towards maintaining their recovery. NNCC will provide prevention education trainings to individuals in recovery. Services are available during the evenings and weekends.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	recovery support services, non clinical, culturally competent recovery support services, build relationships with clients.
37	Project Name	Hands in Labor
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$20,000

	Description	NNCC will expand staffing capacity to meet the growing need for jobdevelopment skills and job search assistance, as well as provide education around resources that are available for job placement. The program will complete intakes and develop individualized plans who need employment training or job placement assistance. Hands of Labor will secure job placement. The program expects to establish linkages with area institutions of higher education to support students in accessing educational training and completing their college programs of study. The program will establish relationships with REB, Future Works and area businesses to develop a plan and providing workplace education programs. Manos a La Obra will provide employment and training assistance with support services and job placement.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Education, support and guidance; and planning and workplace education programs
38	Project Name	Academic Achievers-Summer in the City
	Target Area	North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$15,000
	Description	Youth will participate in academic and skill building activities as well as community service, special events, field trips, participants will be tracked during the academic year. Participants will learn how to work in projects that enhance their perception and understanding of how things work intricately.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	youth learn the importance of staying in school, academic importance, community involvement, education, community pride and college exploration.
39	Project Name	Existing Homeowner Rehab, Emergency Repair, Program Delivery
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	CDBG: \$365,000
	Description	The Office of Housing will offer 0% deferred interest loan to income eligible homeowner's to complete emergency repairs or modifications to accommodate mobility limitation to homeowners. Funding includes rehab loans and program costs associated with the housing rehabilitation program.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Rehabilitation of 20 Housing units
40	Project Name	HEARTWAP
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$150,000
	Description	The Office of Housing will provide staff to operate a state funded heating system repair and replacement program for income eligible households. Some funding will be set aside to pay for direct costs that exceed the programmatic limits for system repairs and replacement.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Energy efficient improvements
41	Project Name	Firsttime Homebuyer and Program Delivery
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	CDBG: \$100,000 HOME: \$250,000
	Description	The FTHB and financial assistance program funds eligible households purchase assistance (down payment and closing costs) at the time of the closing. Funding includes individual homebuyer assistance and program costs related to the FTHB Program. The program is administered through the Office of Housing.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	FTHB activities, homeowner incentives and emergency repair
42	Project Name	Historic Restoration-Rehab blight
	Target Area	Local Target Area
	Goals Supported	Economic Development
	Needs Addressed	Economic Development
	Funding	CDBG: \$250,000

	Description	The Office of Planning and Economic Development (OPED) will work in conjunction with the Office of Housing in looking for funding to historic restoration of City owned properties. The properties will go out to RFP if chosen. The properties have to be within one of the City's local or national historic districts. Funding will be used for the elimination of blight on the facade of the property.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	renovation of historic properties- 2
43	Project Name	Revitalize CDC-Green-N-Fit Neighborhood Rebuild
	Target Area	Local Target Area
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	CDBG: \$25,000
	Description	Contractors & volunteers will perform repairs that will increase each homes energy efficiency, health and or safety. Home repair in the Old Hill Neighborhood. Repairs may include new roof, energy efficient windows, Age in Place modifications, mold remediation, repairing steps, addressing code enforcement issues. The focus of these homes will be to make them energy efficient, safe and healthy- Green-N-Fit.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	repairs that will increase each homes energy efficiency, health and/safety.
44	Project Name	Clearance & Demo
	Target Area	Local Target Area

	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$430,866
	Description	The Clearance & Demo program will fund the demolition of vacant/abandon properties within the CDBG target areas. Funding will include program costs associated with clearance and demolition as well as environmental costs and demolition cost. The program is administered through the Office of Housing.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	clearance & demo of blighted properties and debt payment of city demolition bond.
45	Project Name	Neighborhood Capacity Building
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$32,000
	Description	Funds will be allocated for staffing costs associated with building capacity within existing neighborhood organizations to undertake neighborhood revitalization projects.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Build capacity neighborhoods
46	Project Name	Rehab for Non Profits

	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$350,000
	Description	CDBG funds will be awarded to non profits. The funds will allow non profits to rehab their buildings where necessary to improve community facilities to serve residents. The funding can be used for renovations/modifications including but not limited to the following: handicap accessible, electric upgrades, HVAC upgrades, roof replacement, replace windows, replacement boilers, etc.The result of rehab will result in healthier environments.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	rehab non profits
47	Project Name	Acquisition/Disposition Program Delivery
	Target Area	Local Target Area
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	CDBG: \$35,047
	Description	Funds to provide staff costs associated with the acquisition and disposition of properties. The program is designed to effect redevelopment.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	acquire and dispose properties
48	Project Name	Code Enforcement
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$40,000
	Description	The Code Enforcement Program is dedicated to the improvement of the quality of life of the citizens of the City of Springfield through events and projects related to litter prevention, recycling and beautification. Funds will also be used to conduct proactive street sweeps on Saturday's. They will be done on a house-house/street-street basis. All are located with the CDBG target neighborhoods.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Saturday street sweeps, beautification-liter index within the City; volunteers will provide assistance for the KSB cleanup.
49	Project Name	Public Infrastructure-Streets/Sidewalks
	Target Area	Local Target Area
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$400,000
	Description	Funding will be used for design to improve vehicular and pedestrian circulation, to prepare plan specifications and bidding docs for the paving of streets and the replacement or reconstruction of sidewalks that will improve the infrastructure system within CDBG eligible neighborhoods. These infrastructure improvements also compliment other projects funded with HUD grants.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	paving of streets and sidewalks, design of improvements of major corridor for vehicular and pedestrian circulation.
50	Project Name	Park Reconstruction
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$411,800
	Description	CDBG funds will be allocated to provide upgrades and improvements to parks and pools in CDBG target areas. The Office of Community Development will work with the Park Department and the Capital Assets Department to complete various projects. The projects are follows: North Riverfront Park, \$200,000; Donna Blake Park, \$105,900 and Jamie Ulloa, \$105,900.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	upgrade parks
51	Project Name	Business Support Program
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Economic Development
	Needs Addressed	Economic Development
	Funding	CDBG: \$250,000

	Description	The Business Support Program is administered through the OPED. The program will provide financial assistance for new and existing businesses within CDBG eligible areas in Springfield. The program will offer storefront grants to small businesses, technical assistance to businesses, storefront improvement grants for up to \$10,000t to eligible businesses including interior improvement grants. Best Retail practices will offered to prospective applicants and will be required to attend a workshop. Applicants must attend a workshop to use a portion of the grant funds for any interior improvements. The purpose of the workshop is to teach business owners how good retail stors should look and how exteriors and interiors have been neglected can be improved. Small business loans will be available of up to \$15,000 and Technology start up for up to \$5000. These grants are for the purpose of enhancing market assessment, product technology feasibility or resting and other services (legal, accounting). The program will result in job creation/retention to low income individuals.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	job creation/retention, storefront grant improvements, technical assistance programs, interior grant improvements
52	Project Name	Graffiti Program
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Community Development
	Needs Addressed	Community Development
	Funding	CDBG: \$38,000
	Description	Program costs associated with the removal of graffiti from privately owned buildings. The program will be administered through the Office of Housing.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	removal of graffiti to privately owned buildings
53	Project Name	HOME Planning & Admin
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Neighborhood Stabilization and Housing Community Development Homeless and Special Needs Population
	Needs Addressed	Community Development Neighborhood Stabilization and Housing Homelessness and Special Needs Population
	Funding	HOME: \$103,652
	Description	The Office of Housing will use these funds for planning and execution of the HOME Program including general management and oversight of the problem.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	N/A
54	Project Name	Project Based Homeownership-NON-CHDO
	Target Area	Local Target Area
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	HOME: \$54,395
	Description	Funds for NON-CHDO developers to acquire and rehabilitate and/or construct housing for resale to income eligible households.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	developers to rehab and acquire and or construct housing for resale
55	Project Name	Rental Production
	Target Area	Local Target Area
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	HOME: \$375,000
	Description	Funds for a program to expand and/or preserve affordable rental housing. The program will be operated by the Office of Housing. Funds will be loaned to profit and non profit developers.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	affordable rental housing
56	Project Name	Project Based Homeownership-CHDO
	Target Area	Local Target Area
	Goals Supported	Neighborhood Stabilization and Housing
	Needs Addressed	Neighborhood Stabilization and Housing
	Funding	HOME: \$155,479
	Description	Funds for developers to acquire and rehabilitate and/or construct housing for resale to income eligible households.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	funds for developers to acquire and rehabilitate housing and/or construct
57	Project Name	HESG
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Homeless and Special Needs Population
	Needs Addressed	Homelessness and Special Needs Population
	Funding	ESG: \$325,972
	Description	The Office of Housing will utilize these funds for the planning & execution of the ESG Program; including the general management and oversight; funds will be provided to existing emergency shelter operators to cover operating costs; funds will be provided to community non-profit organizations to assist individuals and families to rapidly regain housing after becoming homeless. The programs will fund financial assistance and social services.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	planning and execution of ESG
58	Project Name	Tenant Based Rental Assistance (TBRA)
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Homeless and Special Needs Population
	Needs Addressed	Homelessness and Special Needs Population
	Funding	HOME: \$275,000

	Description	Rental assistance will be provided to special needs households. Ongoing rental assistance is provided to as many as 50 households links housing subsidies together supportive services for chronically homeless individuals. One time security deposit assistance is being provided to assist them in moving from homelessness into stable housing.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Rental assistance and security deposit assistance
59	Project Name	HOPWA Administration-City of Springfield
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Homeless and Special Needs Population
	Needs Addressed	Homelessness and Special Needs Population
	Funding	HOPWA: \$13,501
	Description	The Office of Housing will utilize these funds for the planning and execution of the HOPWA Program, including general management and oversight.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	N/A
60	Project Name	HOPWA - New North Citizens Council Administration
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Homeless and Special Needs Population
	Needs Addressed	Homelessness and Special Needs Population

	Funding	HOPWA: \$31,504
	Description	Administrative costs for New North Citizens Council under the HOPWA grant.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	N/A
61	Project Name	HOPWA
	Target Area	Local Target Area North End/Metro Center
	Goals Supported	Homeless and Special Needs Population
	Needs Addressed	Homelessness and Special Needs Population
	Funding	HOPWA: \$405,054
	Description	Funding to provide rental assistance, short term subsidies and support services to households impacted by HIV/AIDS. Programs will be operated by human service providers in the tri county areas; Hampshire and Franklin counties.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	rental assistance, short term subsidies and support services to households impacted by HIV/AIDS

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Springfield plans to expend its CDBG allocation predominately within census block group areas made up of 51% or more low/moderate income population. The City estimates that it will spend more than 85% of its CDBG funds within the City's CDBG target area.

Of 17 City neighborhoods, six are entirely CDBG eligible and ten are partially eligible. Within the Low-Mod CDBG-eligible areas, most of the neighborhoods contain concentrations of low-income households, and greater than average rates of minorities.

The City of Springfield intends to maintain its intense efforts to fundamentally change its urban neighborhoods that are located within the NRSA. The residents, businesses owners, and key stakeholders within the NRSA are dynamic, diverse, and eager for positive change and new investment.

The premise of a NRSA is that a concentrated investment of resources in a limited impact area can have a substantial impact for a targeted revitalization area. Springfield's strategy for these areas hinges on a coordinated marshaling of resources, including those of federal, state and local governments; the private sector; community organizations; and neighborhood residents.

Springfield's NRSA initiatives started in 2005 with initial planning, investment in capacity, and identification of partners and resources. As a result, revitalization has been taking place at a steady rate since NRSA designation, but many major initiatives were started in 2008 or 2009, and are still ongoing. In addition, success in the NRSA has been handicapped by the down-turn in the housing market. These neighborhoods have been very hard-hit by foreclosures, and now have significant numbers of vacant and abandoned homes and blighted commercial structures. Continued investment in these neighborhoods has the potential to take advantage of redevelopment of these properties, would build on the work that that has been initiated, and would support the City's overall efforts to attract private investment.

In June 2011, two of the NRSAs (South End and Six Corners/Old Hill) were hit by an EFS-3 tornado, which caused extensive damage. In 2012 the City completed a broad community planning process to guide the rebuilding process. It is expected that rebuilding will bring new resources to these neighborhoods, and may have a revitalizing impact. The City of Springfield received \$21,896,000 CDBG-DR funds in March 2013. These funds are to be used for any unmet needs impacted by the multiple Presidentially Declared Disasters in 2011. A Partial Community Development Block Grant-Disaster Recovery Action Plan A is in place which commits \$13,906,000 of the City's CDBG-DR allocation.

Geographic Distribution

Target Area	Percentage of Funds
Local Target Area	70
North End/Metro Center	30

Table 60 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Springfield’s investment of CDBG funds is based on whether the activity falls within a City funding priority, whether the service is an eligible activity, and whether the service or need meets a national objective. In addition, the activity must meet one of the following CDBG objectives: (1) provide a suitable living environment; (2) provide decent housing; and (3) provide economic opportunity.

Resources are allocated to maximize the benefits to residents within target areas. While public infrastructure, parks, open space, and public facility type projects are exclusively within targeted areas, other strategic investments are made for the benefit of low- and moderate-income residents throughout the City. In order to meet high priority needs of the community such as job creation and economic development, it may be necessary to invest outside low/moderate census tracts.

HOME Investment Partnership Funds (HOME) may be utilized to rehabilitate rental housing, directly assist homebuyers, provide tenant-based rental assistance, and produce and/or preserve affordable housing citywide.

Public investments of federal and other funds will be in direct response to priority needs that are detailed at length throughout the Consolidated Plan. The needs were identified through consultations with community stakeholders, input directly from residents, and assessment of relevant data and existing plans.

ESG and HOPWA funds are targeted to meet the identified needs of the eligible populations within the geographic area. For ESG, the service area is the City of Springfield. Investments are made in accordance with relative priority and statutory spending caps. HOPWA funds are allocated throughout the EMSA which includes the tri-county area. HOPWA funds are allocated primarily to alleviate the housing cost burden for eligible households.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City will improve the quality of the City's housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes.

One Year Goals for the Number of Households to be Supported	
Non-Homeless	40
Total	40

Table 61 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	
The Production of New Units	
Rehab of Existing Units	
Acquisition of Existing Units	
Total	

Table 62 - One Year Goals for Affordable Housing by Support Type

Discussion

The City's FY2015-2016 goals for providing affordable housing include the following activities:

Homeless: Rapid rehousing - 70 households (ESG); Permanent supportive housing - 28 households

Non-Homeless: New homeownership units - 3 (HOME); Homeowner repair - 15 (HOME); Rental rehabilitation - 10 (HOME); Downpayment assistance - 83 (HOME).

Special Needs - Rental assistance/HIV-AIDS - 26 (HOPWA)

AP-60 Public Housing – 91.220(h)

Introduction

Actions planned during the next year to address the needs to public housing

1. SHA will continue the modernization work required to meet the Voluntary Compliance Agreement entered into in June 2010, to meet the requirements of converting 38 apartments into handicap accessible units. SHA will complete full compliance with the VCA in 2015.
2. SHA is hiring a section 8 mobility counselor to assist section 8 households to move into higher opportunity neighborhoods and neighborhoods without an existing concentration of poverty.
3. The City and SHA are collaborating to replace public housing units lost due to the June 2011 tornado. The City expects to provide CDBG-DR funds to assist with housing replacement.
4. The City and SHA are exploring options for demolition of the Marble Street Apartments, an obsolete 46-unit public housing complex in the South End neighborhood.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

1. SHA is expanding its section 8 homeownership program.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

SHA is not designated as "troubled" and it is not a poorly functioning housing authority. It is currently under very strong management.

Discussion

In partnership with SHA, the City conducts targeted outreach to public housing and Section 8 residents, and offers customized credit and homebuyer classes to residents on-site at SHA properties. As the City provides development funds for affordable homeownership opportunities, it seeks to find qualified homebuyers among SHA residents. This partnership provides the opportunity for public housing residents to move up into homeownership and obtain the asset of a home, while opening up public housing rental units for very-low income households on the waiting list.

The City and SHA will continue to explore development, homeownership and neighborhood stabilization opportunities, and the City will continue to work with the SHA to ensure fair housing practices continue

to be included as part of SHA programs.

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AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Springfield administers the Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care, which undertakes strategic planning for providing homelessness services and working to reduce homelessness. The City also has a Ten-Year-Plan to End Chronic Homelessness, "Homes Within Reach", which guides the City and the CoC.

The CoC is participating in the national Zero 2016 campaign, which is focused on ending veteran homelessness by the end of 2015 and chronic homelessness by the end of 2016.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

1. Collaborate with the regional PATH program and the Health Care for the Homeless program, both of which conduct street outreach, and use these programs to assess unsheltered people for permanent supportive housing and add those people to the registry/coordinated wait list.
2. Participate in regular REACH meetings, where outreach, shelter, and PSH providers seek to match long-term homeless people to available housing opportunities. Use the Zero 2016 model to identify homeless veterans and chronically homeless by name and work steadily to house each one.
3. Monitor CoC providers to ensure compliance with commitments to target new and turnover permanent supportive housing units to chronically homeless persons and persons who are currently unsheltered.

Addressing the emergency shelter and transitional housing needs of homeless persons

1. Provide funding to existing emergency shelter facilities to assist them in meeting the community need for year-round shelter beds.
2. Provide technical support to transitional housing programs which are planning to convert to permanent supportive housing

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

1. Provide ESG funding for assessment and development of individualized housing plans.
2. Use ESG to fund prevention and rapid rehousing financial assistance and services.
3. Continue to use HOME and HOPWA funds for TBRA to provide permanent supportive housing to people who have experienced homelessness.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

1. Continue to work with the Western Mass Network to End Homelessness to monitor compliance with state discharge plans and locally-created discharge protocols.

Discussion

In 2015, Springfield is focusing considerable effort to meet the federal goal of ending veteran homelessness by the end of 2015. While Springfield does not have a large homeless veteran population, it does have a number of veterans who are chronically homeless and considered hard to engage. Providers are focusing outreach efforts on these individuals, and otherwise making sure that all homeless and at-risk veterans are referred promptly for VASH and SSVF resources.

The City is also focusing on the chronically homeless population in 2015 and 2016, in an effort to meet the federal goal of ending chronic homelessness by the end of 2016. Projections based on current data indicate that the City will meet this goal.

AP-70 HOPWA Goals - 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	70
Tenant-based rental assistance	25
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	95

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AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Springfield policies of zoning, land use, and public financing, combined with the City's status as a weak housing market, has made it attractive for development of affordable housing. Zoning ordinances allow for the creation of multi-family structures in four different zoning areas; combined, these areas comprise more than a third of all residential zoned parcels in the city, and include parts of all of the City's 17 neighborhoods. The City uses its tax title program and federal funds to develop affordable homeownership opportunities. The City maximizes its federal and state funding to preserve and redevelop existing affordable housing. The City provides down-payment assistance and eligible forms of development subsidies to expand affordable homeownership.

The City's history of low barriers to development of affordable housing has resulted in a concentration of low-income housing in the City. According to the Commonwealth of Massachusetts' Department of Housing and Community Development, Springfield ranks 5th in the state, with 17.4% of its housing stock dedicated to affordable housing. In addition, the 2014 *Pioneer Valley Regional Housing Plan*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, indicates that 60% of all Section 8 mobile housing voucher households in the Springfield metropolitan area use their voucher assistance within the City of Springfield. The City estimates that 55% of all renter households in Springfield are in public or subsidized housing or receive Section 8 voucher assistance.

The lack of barriers to affordable housing in Springfield (combined with the existence of barriers in communities outside the City) has contributed to racial segregation in the region. Springfield updated its *Analysis of Impediments to Fair Housing (AI)* in 2013, and this analysis noted how the concentration of affordable housing in Springfield, and the lack of affordable housing outside Springfield, are major contributors to the status of the Springfield Metropolitan Area as the most segregated metro in the nation for Hispanic-White segregation, and the 22nd most segregated for Black-White segregation. Springfield is a minority-majority City with overall low incomes, adjacent to higher-income suburban communities which are predominantly white. The 2014 *Knowledge Corridor Fair Housing and Equity Assessment*, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, identifies several factors related to housing policy which have contributed to segregation: concentration of public and subsidized rental housing in urban areas, exclusionary zoning, and the history of redlining and use of restrictive covenants.

The large stock of affordable housing is a contributing factor to a lack of tax base in the City, which makes it more difficult for the City to provide high-quality public services to community residents. Increasing taxes, or providing a less than ideal level of services, drives people with resources out of the City, which further contributes to City decline.

Springfield now has ten census tracts which meet the definition of racially/ethnically concentrated areas of poverty--areas in which the poverty rate exceeds 40% and the non-white population exceeds 50%.

Research indicates that these neighborhood characteristics have detrimental impact on resident health, education, and employment outcomes.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City does not have in place these types of policy barriers to affordable housing, and has affordable housing units in every neighborhood of the City. However, Springfield has collaborated with the Pioneer Valley Planning Commission to create a regional housing plan, and the plan identified these types of barriers in many of the areas surrounding Springfield. The City continues to serve on the regional planning committee as it attempts to identify ways to remove or ameliorate these barriers throughout the region.

Springfield is taking the following steps to ameliorate the impacts of the segregation that has resulted from the City's concentration of affordable housing:

People-Based Strategies:

1. The City funds the Massachusetts Fair Housing Center, which provides assistance to people who have experienced housing discrimination and educates the public about fair housing laws.
2. Springfield provides its downpayment assistance throughout the City; data indicates that the program enables minority households to access higher opportunity neighborhoods within the City.
3. The City funds homeownership development, which data indicates assists households made up of people of color to become first-time homebuyers and build family assets.
3. The City provides homebuyer education classes in Spanish.

Placed-Based Strategies:

1. The City's Buy Springfield Now program encourages investment in all Springfield neighborhoods, and the City actively encourages development of market-rate housing in distressed neighborhoods.
2. The City focuses redevelopment funds toward neighborhoods that are racially/ethnically concentrated areas of poverty, seeks additional competitive funds to support those neighborhoods (for example, Choice Neighborhoods Initiative, Byrne Criminal Justice Initiative, Promise Zone designation), and pursues programming that brings opportunity to these neighborhoods, including focused jobs programs.

3. The City generally does not support applications seeking to add affordable rental housing to its stock, because the addition of more affordable housing within the City while there is limited or no development of affordable housing outside the City, these uneven development patterns serve to further enforce the region's high level of segregation. The City makes exceptions to this policy to fund replacement of housing that has been destroyed (such as units destroyed in the 2011 tornado), or where development is an integral part of an overall neighborhood revitalization strategy. The City does support rehabilitation of existing rental stock, much of which is located in areas meeting the criteria for racially/ethnically concentrated areas of poverty and is distressed and in need of upgrading.

Linkage Strategies:

1. SHA has initiated a mobility program for Section 8 housing choice voucher holders to encourage moves to high opportunity areas.
2. Both the City and the SHA have active Section 3 employment programs, which link low income residents to employment opportunities created by HUD funding.

Strategies to Increase Understanding:

1. The City was an active participant in creation of the 2014 Pioneer Valley Regional Housing Plan which focuses attention on the way barriers to affordable housing have contributed to regional segregation. The City's Director of Housing is a member of the regional Inclusive Communities Advisory Group which was formed to implement recommendations from the regional housing plan.

Discussion:

Springfield's 2013 update to its *Analysis of Impediments to Fair Housing* increased the City's focus on the racial inequities that have resulted from decades of policies encouraged or enforced segregation, and the persistent segregation in the Springfield Metropolitan Area. The impact of the segregation is that people of color have limited opportunities, and are more likely to be limited to neighborhoods that are resource-poor. The City's focus is on the impacts that it can address: 1) improving the lives of low-income persons of color (people-based strategies); 2) improving the neighborhoods where low-income people of color are concentrated (place-based strategies); 3) improving the links between low-income people of color and jobs and other opportunities (linkage strategies); and 4) leading the regional conversation about the issue and identifying how other communities can contribute to ameliorating it (strategies to increase understanding). Springfield will continue to pursue policies directed toward these ends and will look to identify additional strategies.

AP-85 Other Actions – 91.220(k)

Introduction:

The City continues to prioritize neighborhood stabilization and responding to foreclosures. Springfield is focused on emergency home repairs, addressing blighted homes (rehabilitation/redevelopment, disposition of tax title properties, demolition, code enforcement) and encouraging buyers to purchase in Springfield (homebuyer education, down payment assistance). When existing homes are abandoned, the City boards and secures the home to keep property and the neighborhoods safe. Springfield also administers a "clean and lien" program where the City clears abandoned properties and places a lien to secure the cost.

Actions planned to address obstacles to meeting underserved needs

The greatest obstacle to meeting the needs identified in the plan is the lack of resources needed to do so. The City strives to maximize the resources it has, through targeting and efficient programming, and it attempts to increase the resources available to address the needs. The City's attempts to increase resources will include:

- Application for competitive grant funding;
- Partnership with the private sector to achieve community goals;
- Assistance to nonprofit agencies and private partners to enable them to compete for government and private funds;
- Advocacy with state administration and local legislative delegation to increase state support for priority City projects and initiatives.

The City's response is also limited by restrictions placed on available funding sources. Most significantly, restrictions on the use of CDBG funds make it difficult for the City to use these funds more broadly for job creation and job training, which are critical needs in the City. Other obstacles to meeting underserved needs include the difficulty in addressing community problems which are regionally based, and the need to have high quality data and analysis of the City's challenges and opportunities. Springfield works to address the first obstacle by collaborating with our jurisdictional neighbors whenever possible. The City has done this effectively in the area of homelessness, where it has been a leader in creating the Western Massachusetts Network to End Homelessness, which advocates and implements a regional response to homelessness.

Actions planned to foster and maintain affordable housing

Widespread poverty and the City's aged housing stock create an enormous demand for safe, affordable housing. However, the City's high concentration of poverty, associated social and public safety problems, and lack of employment opportunities, along with the fact that households impacted by concentrated poverty are predominantly minority, suggest that significant creation of new affordable rental units in the City may have negative consequences in terms of providing existing City residents

with economic opportunity and fair housing choices. The City's primary response to the need for safe affordable housing in the City is funding for preservation and rehabilitation of existing affordable housing stock, and initiatives which support affordable homeownership opportunities. The City uses HOME funds to provide tenant-based rental assistance, a strategy that both supports housing affordability and addresses the concentration of poverty (tenants may use the vouchers to live in or out of the City). The City encourages its partner agencies and municipalities to assist in simultaneously addressing affordability and concentrated poverty through use of mobile housing resources such as Section 8 vouchers, and through creation of affordable housing throughout the Springfield metropolitan area.

The City's Development Services Division actively promotes the development of collaborations and partnerships with both non-profit and for-profit builders, developers, and other interested parties for the purpose of increasing the capacity for the development of housing opportunities of all types in Springfield. Through collaboration and increased capacity, the Division seeks to position the City to receive additional housing resources.

Actions planned to reduce lead-based paint hazards

Specific actions the City will take to evaluate lead-paint hazards during the Annual Plan period will include:

- City Code Enforcement inspections to evaluate potential hazards in units where children under six reside and to enforce remediation in compliance with Massachusetts lead laws.
- Aggressive enforcement, including—as necessary—legal prosecution of property owners who fail to comply with orders to remediate hazards.
- Mandatory pre-rehabilitation lead testing including soil samples for all HOME-funded project-based homeownership and multi-family production programs.

Specific actions to reduce the number of housing units containing lead-based paint hazards will include:

- Mandatory remediation within rehabilitation specifications for all project-based and multi-family projects.
- Referral of property owners to state-funded lead abatement programs.

In compliance with Title X, the City has integrated lead hazard controls into all housing policies and programs. Federal requirements for evaluating and remediating lead hazards are fully incorporated into the City's protocol for housing rehabilitation

Actions planned to reduce the number of poverty-level families

Springfield is faced with an alarmingly high percentage of families living on or below the poverty level, as defined by the Office of Management and Budget. Almost 27% of Springfield households live in poverty

(\$22,350 for a family of four in 2010). Over a third (33.9%) of children under 18 live in poverty, giving the City one of the highest child poverty rates in the state. The rate is higher for Latino families, with 58% of children under 18, and 74% of children under five, living in poverty. Of all household types, single-parent households headed by women are the poorest, with 62% with children under age five living in households with poverty-level incomes.

There is a strong correlation between literacy rates (early childhood education, K-12, and adult education) and the incidence of poverty. Many poor families are headed by parents who have not finished high school, and cannot compete for better-paying jobs. In Springfield, 26.6% of adults age 25 and over have not completed high school or earned a GED; only 15.4% have earned a bachelor's degree. Without further education, many low-income parents are unlikely to earn incomes that will support their families.

The City's anti-poverty efforts focus on three broad categories: increasing education and literacy; increasing employment and training opportunities; and increasing household assets.

Many low-income adults lack the education and English language proficiency needed to support their efforts to attain self-sufficiency. In order to assist individuals in overcoming these barriers, the City will support Adult Basic Education, GED and English Language classes. In FY 15-16, the City will support the following adult education programs; NNCC, The Gray House and the YWCA serving 190 people.

Through the City's anti-poverty effort, the YMCA works to increase education and literacy. YMCA provides an on-site construction, GED academic and job skills training placement program increasing employment and training opportunities. The YouthBuild Program benefits minority young people between the ages of 17-24 living in the Springfield community searching for a path to economic self-sufficiency. YouthBuild provides education, employment and leadership skills while expanding the supply of affordable housing by teaching these young adults to build and rehabilitate housing for low income and homeless persons.

Within the City, there is a mis-match between the jobs available and the skill levels of local residents; the problem is even more pronounced with regard to youth. In FY 15-16, the City will support education, employment and job training opportunities for at-risk persons in the following programs: YWCA, NNCC and ROCA. ROCA will serve high risk young men who are most disengaged and disconnected; in court, street, gang and drug involved, high school drop outs and young parents. ROCA's Transitional Employment Program includes preparation for GED, professional development, vocational skills and employment opportunities.

The City will, in its projects and through contractual relationships with subgrantees, ensure compliance with the provision of Section 3 of the Housing and Urban Development (HUD) Act of 1968, which helps foster local economic development, neighborhood economic improvement, and individual self-sufficiency by assuring that job training, employment, and contracting opportunities will be made available for low- or very-low income residents in connection with projects and activities in their

neighborhoods. The City has a Section 3 coordination grant which supports a staff person who focuses on increasing Section 3 opportunities and compliance.

Actions planned to develop institutional structure

Through a cabinet of departments that includes Office of Community Development, Office of Housing, Office of Neighborhood Services, and the Office of Economic Development and Planning, the City continues to enhance the coordination of the delivery of services and in the development of low- and moderate-income areas regardless of project funding sources. The major institutional focus is to increase coordination and communication among all involved parties from the initial concept through project completion.

Springfield undertook a City-wide planning process in 2011-2012, following the 2011 tornado. The resulting *ReBuild Springfield* Plan provides overall guidance to the City as it considers new initiatives.

In 2015, the City is participating in the National Disaster Resilience Competition (NDRC), which has already resulting in learning and collaboration by multiple City departments and community partners about preparing for the impacts of future disasters, and making Springfield a more resilient City. The NDRC team expects this experience will have lasting impact on the City's approach to infrastructure and other projects.

AS the lead entity for the Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care, the City administers all CoC grants. It has been working to meet the requirements of a Unified Funding Agency (UFA) in the CoC funding competition, and will apply again for UFA status in 2015.

In 2015, the City expects to partner with one or more community agencies to seek HUD lead hazard reduction funds.

Actions planned to enhance coordination between public and private housing and social service agencies

The City seeks to enhance coordination between public and private housing, health, and social service agencies through multi-disciplinary/multi-agency task forces and teams that focus on particular issues or neighborhoods. Some of these teams that will be active during FY15-16 are: The Springfield Food Policy Council, the Springfield Adolescent Sexual Health Advisory Committee; the Implementation Committee for the City's Ten-Year Plan to End Homelessness; the Buy Springfield Now committee; the Closing the Achievement Gap Initiative; the State Street Alliance; the Old Hill Collaborative; and the South End Revitalization Coalition.

Discussion:

Springfield and its collaborating partner agencies strive to create collective impact for City residents through a number of multi-disciplinary initiatives. The City's experience with these initiatives is that they enable the City to achieve greater results than singular programs achieve on their own. With insufficient resources for the City to address its housing, community development, and economic development needs, the City must be creative, flexible, and collaborative in order to have the most impact.

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Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|--------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 81.93% |

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Springfield will not use forms of investment for the HOME Program during this fiscal year other than those described in 92.205(b).

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Springfield's HOME Program Resale/Recapture provisions for homebuyer activities are as follows:

HOME Purchase Assistance. In the event that the buyer continues to occupy and does not sell or refinance the property during their period of affordability, the buyer's obligation to repay under the loan shall be null and void. If the buyer continues to own the property during the period of affordability but fails to maintain it as a principal place of residence, the entire loan shall be due and payable.

Project Based Homeownership (PBHO) Projects. The City allocates funds in the form of deferred payment loans for the rehabilitation of existing houses or new construction of single-family houses to be marketed and sold to first-time homebuyers. These homebuyers must be income-eligible under HOME program guidelines and, depending upon the amount of funding that was allocated for a project, must maintain the home as their primary residence for between 5 and 15 years. To enforce this provision, the City requires all deeds conveying HOME assisted houses contain a deed rider that outlines the specific 'recapture' provisions of the HOME program and puts the buyer on notice of their responsibilities upon purchasing the HOME-assisted property.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

During the affordability period (absent any other violations of the Deed Rider) the homeowner may sell to any third party with the following recapture provision:

- Homebuyer shall repay the Assistance Amount (defined below) reduced by one-(fifth, tenth or fifteenth--however long the duration of the deed rider is) for each full year that has elapsed from the date of this Deed Rider until the date of such sale; OR
 - The Assistance Amount shall be defined as the Direct Subsidy to the homebuyer. This includes financial assistance that reduces purchase price for homebuyer below market or otherwise subsidizes the homebuyer (i.e. down payment loan, closing cost assistance, etc.)
4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not intend to use HOME funds for refinancing.

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**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The City's written standards for providing ESG Assistance are as follows:

- Must meet definition of homeless as defined in 24 CFR § 576.2, including imminently at risk of homelessness.
 - Case files must include a completed eligibility form and certification (which meets HUD specifications) that the household meets the eligibility criteria.
 - Household must have a connection to Springfield.
 - For each individual and family determined ineligible to receive ESG assistance, the record must include documentation of the reason for that determination. Records must be kept for each program participant that document: the services and assistance provided to that program participant; compliance with requirements under 24 CFR §§ 576.101-106, 576.401 (a) and (b), and 576.401 (d) and (e); and, where applicable, compliance with the termination of assistance requirement in § 576.402.
2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The CoC has established a tiered coordinated assessment system for homeless and at risk individuals, which is used by CoC- and ESG-funded providers throughout the CoC to provide standardized assessment and referral, as well as a ranking of people eligible for permanent supportive housing (PSH) which prioritizes those who have the highest service need and longest lengths of stay in homelessness.

The tiered assessment tools used as part of the coordinated system are:

- Prevention Assessment Tool, used to prioritize households seeking prevention financial assistance
- Diversion Questionnaire, used to determine whether a household may be able to avoid shelter use by accessing another safe housing option
- Housing Triage Assessment, used to assess for best housing intervention
- Vulnerability Index-Service Prioritization Decision Assistance Tool (VISPDAT), used to prioritize among people eligible for permanent supportive housing (PSH)

The tools provide guidance to appropriate standard referrals. Information from the VISPDAT is entered into the online secure Homelink tool, which is used by the case conferencing REACH meetings to fill vacancies in PSH based on length of homelessness and level of service needs. Vacancies in CoC PSH units are filled through referral from Homelink/REACH.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City's FY15-16 allocation is \$325,972; the City will retain \$24,447 of that amount for administrative costs. The balance of \$301,525 will be allocated using a Request for Proposals (RFP) process led by the Springfield Office of Housing. The RFP will be advertised in the local newspaper, posted on the City's website and the blog of the Western Massachusetts Network to End Homelessness, and sent by email to the members of the Continuum of Care. The selection committee will consist of City Staff and members of the CoC, including at least one person who has been formerly homeless.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City of Springfield is unable to directly meet the requirement that it have a homeless or formerly homeless individual on its policy-making Board or Directors, because the City's policy is made by elected officials. The City meets its requirement to include homeless or formerly homeless individuals in considering and making policies and decisions regarding any ESG-funded facilities, services, or other assistance through extensive participation in and consultation with the Springfield Continuum of Care, an entity that includes formerly homeless individuals as members. The City also requires each subrecipient to meet the ESG homeless participation requirements.

5. Describe performance standards for evaluating ESG.

ESG performance standards include:

For Shelter Operations Programs

- Number served
- Average and mean length of stay
- Percent with positive housing outcome (exit to permanent housing)
- Percent with no occurrence/reoccurrence of homelessness within two years
- Percent who increase earned income and mainstream services by program exit

For Prevention and Rapid Rehousing Programs

- Number served compared to number projected to be served
- Percent with positive housing outcome (exit to permanent housing)
- Percent with no occurrence/reoccurrence of homelessness within two years

- Percent who increase earned income and mainstream services by program exit

Discussion:

Springfield's ESG program is well-coordinated with and integrated into the Springfield/Chicopee/Westfield/Hampden County Continuum of Care. The programs work together, as well as with many other community programs, to provide a coordinated system which provides prevention, outreach/engagement, emergency shelter, and housing options for people experiencing homelessness. Springfield and the CoC are focusing current efforts on ending veterans homelessness by the end of 2015 and ending chronic homelessness by the end of 2016.

DRAFT

Attachments

DRAFT

DRAFT

Grantee Unique Appendices

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Monitoring

The Development Services Division, through its Community Development Division (OCD), has an established monitoring plan that governs the oversight of all sub recipient and interdepartmental contract agreements including:

- Community Development Block Grant (CDBG)
- HOME Investment Partnership Program (HOME)
- Emergency Solutions Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA)
- McKinney-Vento Homeless Assistance grants

Most community development projects are implemented by OCD, with internal monitoring via the Integrated Disbursement and Information System (IDIS) project reports, and strong internal procedures. For these projects and others implemented by City departments (such as public works), the OCD staff fully understands and incorporates program requirements. The OCD staff also undergoes an annual performance audit, to insure compliance with HUD regulations.

A comprehensive system has been developed by OCD for sub-recipients in order to insure compliance with program and budget requirements. These sub-recipients are usually implementing a social service or housing program.

OPED has contractual agreements with subrecipients of the program funds that require compliance with programmatic statutes and regulations. OPED is responsible for ensuring that subrecipients comply with all regulations governing their administrative, financial and programmatic operations and confirm that the subrecipients are achieving their performance objectives within the contractual schedule and budget and performance measurement system. Per HUD's recommendation, OPED utilizes a coordinated project monitoring process, including coordinated fiscal and program on-site monitoring visits.

Main program files for CDBG-funded programs and projects are maintained within OCD's central file system, but the programs and projects are managed by program delivery staff within their respective departments.

The Community Development Director of Administration and Finance has primary responsibility for long-term compliance with program and comprehensive planning requirements. In addition, CD staff oversees the fiscal monitoring of all activities funded through CDBG, HOME, ESG and HOPWA. OCD monitors CDBG contracts with organizations, and inter-departmental agreements with other City departments.

The monitoring process includes these essential components:

a. Progress Reports

All sub recipients are required to submit status reports to their Program Monitor. Reports are reviewed by Program Monitors to ensure that sub recipients are undertaking the activities contained within the Scope of Service and that they have achieved or are making diligent efforts to achieve the goals and objectives contained within the contract.

b. Invoicing

Requests for payment are submitted on a reimbursement basis. The Sub recipient submits a Requisition Form accompanied by all source documentation totaling the amount of the request. Source documentation includes: time sheets, invoices, canceled checks, purchase orders, and other sufficient documentation to justify the expenditures. In addition to source documentation, all requests for payment must include a status/progress report.

The OCD Administrative Division will review the request for payment to determine it is reasonable, appropriate and in accordance with the contract. If source documentation and monitoring are satisfactory, the request will be scheduled for payment. If deficiencies are found, the Sub recipient is notified immediately.

OCD is unable to process any requests for payment that do not include source documentation and a current progress report. Payment is contingent on: 1) expenditures being in accordance with the contract; and 2) satisfactory monitoring with no other outstanding issues.

c. Monitoring Schedule

The OCD Administration Division maintains a master contract schedule to track the dates and results of monitoring for all sub recipients and inter-departmental contracts. The schedule measures each contract against six risk factors.

- RISK FACTOR 1: Sub recipient is new to the program
- RISK FACTOR 2: Turnover of key staff
- RISK FACTOR 3: Prior compliance or performance problems
- RISK FACTOR 4: Sub recipient is carrying out a high risk activity (e.g. economic development)
- RISK FACTOR 5: Multiple CDBG Contracts for the first time
- RISK FACTOR 6: Reports not turned in on time

Any contract not included in the program monitoring schedule is subject to "bench monitoring." This process involves contract scope review and review of monthly report forms and monthly narratives submitted by the sub recipient.

d. On-Site Monitoring

A notification letter is sent to the sub recipient confirming the date and the scope of the monitoring and a description of the information that will be required at the visit.

At the visit, the monitor will review project files to verify: (1) that the activities undertaken by the sub recipient are appropriate to satisfy the contractual obligations; (2) the accuracy of the information contained within the monthly progress reports; and (3) that the sub recipient is properly administering and implementing the program within federal guidelines. In addition, the Monitor ensures that the sub recipient is achieving or making diligent efforts to achieve the goals and objectives stated in the contract.

e. Follow-up

As a follow-up to a monitoring visit, the monitor will send a determination of compliance letter notifying the sub recipient of the monitoring results. The letter will detail the purpose of the visit, provide feedback, and address areas for improvement, if necessary. This letter will be reviewed by the appropriate party prior to being sent to the sub recipient.

If the monitor identifies findings, corrective action will be recommended to the sub recipient. If the monitor has any concerns, specific recommendations will be provided to the sub recipient. The sub recipient will be required to provide to CD a written response describing how the sub recipient will resolve any findings and correct any deficiency identified in the letter.

Upon receipt of a sub recipient's response to identified findings or concerns, the Monitor will determine if a follow-up site visit is necessary to ensure that (1) corrective action was taken; and (2) the agency is now complying and performing in accordance with its contract.

f. Long Term Compliance

Projects that have long-term compliance requirements are monitored annually to ensure compliance with funding terms.

The City's monitoring policy requires unit inspections and tenant rent and income certifications of Federally-assisted properties every year. All rental units subsidized with CDBG, HOME and Lead Based Paint Hazard Control funds must be recertified to determine that the rent and/or income remains in compliance with the HUD rent and/or income limits for the project and that the units are occupied by income-eligible tenants. In addition, every Federally-assisted unit is inspected to determine compliance with HUD's Housing Quality Standard.

During the Restriction Commitment Period required by the particular loan documents, the City undertakes regular on-site monitoring visits to ensure that self-reporting on income and rent certification is accurate, and to ensure that all program requirements and policies are in compliance with federal requirements.

HOME INVESTMENT PARTNERSHIPS PROGRAM
DEVELOPER LOAN FOR HOMEOWNERSHIP PROJECT

DEED RIDER
(SINGLE-FAMILY)
(RECAPTURE)

(annexed to and made part of that certain deed [the "Deed"] from _____, ["Grantor"] to _____, ["Grantee"] dated _____, 2013).

BACKGROUND

The City of Springfield, acting by and through its Office of Housing (the "City"), has provided financing in the amount of \$_____ (the "HOME Investment Amount") to the Grantor in connection with the new construction of the property located at _____, Springfield, MA 011____, more particularly described in the Deed (the "Property"); which financing included funds that have reduced the Grantee's purchase price and/or closing costs in the amount of \$_____ (the "Assistance Amount");

As a result of such financial assistance, the Grantor is conveying the Property to the Grantee at a consideration which is less than the fair market value of the Property.

In consideration of the granting of such financial assistance, the City has required that the Grantor impose a deed restriction on the Grantee and any successor owner of the Property (each, an "Owner") providing for *recapture* of some or all of the financial subsidy.

NOW THEREFORE, as further consideration from the Grantee to the Grantor and to the City for the financial assistance, the Grantee hereby agrees that the Property shall be subject to the following rights and restrictions which are hereby imposed for the benefit of, and shall be enforceable by the City or their successors, assigns, agents and designees.

1. **Recapture:** If the Owner shall desire to sell, dispose of or otherwise convey the Property, or any portion thereof prior to the _____ anniversary of the date of this Deed Rider, *plus 90 days*, the Owner shall notify the City in writing of the Owner's intention so to convey the Property (the "Notice"). The Notice shall set forth the sale price of the Property, the amount of secured debt on the Property, any recording fees and brokers' commissions to be paid by the Owner in connection with the sale of the Property and the total amount of principal payments made by the Owner on the secured debt.

The Notice shall be accompanied by an appraisal of the fair market value of the Property (assuming the Property is free of all restrictions set forth herein) acceptable to the City

prepared by a real estate appraiser acceptable to the City and qualified to appraise property for secondary mortgage markets and recognized as utilizing accepted professional appraisal standards in Massachusetts.

In the case of a sale to a third party, the Grantee may convey the Property free of all restrictions set forth herein, provided, however, that the "Recapture Amount" shall be immediately and directly paid to the City. The "Recapture Amount" shall equal the Assistance Amount reduced by _____ for each full year elapsed from the date of this Deed Rider, *plus 90 days*, until the date of such sale or transfer. In no event, however, will the Recapture Amount be greater than the amount (the "**Net Proceeds**") by which the resale price of the Property exceeds the sum of the total amount of allowable secured debt on the Property plus broker's fees, recording costs and excise taxes incurred by the Grantee in connection with the sale of the Property. Upon receipt of the Recapture Amount, if any, the City shall issue to the purchaser a certificate in recordable form (the "**Compliance Certificate**") indicating the City's receipt of the Recapture Amount, if applicable, or indicating that no Recapture Amount is payable. This Compliance Certificate may be recorded in the appropriate Registry of Deeds or registered with the appropriate Registry District of the Land Court and such Compliance Certificate may be relied upon by third parties as constituting conclusive evidence that such Recapture Amount, if any, has been paid to the City, or that no Recapture Amount is payable, and that the rights, restrictions, agreements and covenants set forth herein are null and void, provided, that the consideration recited in the deed or other instrument conveying the Property upon such resale shall not be greater than the consideration stated in the Compliance Certificate.

2. Resale and Transfer Restrictions: Except as otherwise stated herein, the Property or any interest therein shall not at any time prior to the _____ anniversary of this Deed Rider, *plus 90 days*, be sold or transferred by the Grantee, and no attempted sale or transfer shall be valid, unless pursuant to Section 1, the Recapture Amount is paid by the Grantee to the City and the City shall execute and deliver a Compliance Certificate as described in Section 1.

Within ten (10) days of the closing of the conveyance of the Property from Grantor to Grantee, the Grantee shall deliver to the City a true and certified copy of the Deed of the Property as recorded, together with information as to the place of recording thereof in the public records. Failure of the Grantee to comply with the preceding sentence shall not affect the validity of such conveyance.

3. Principal Residence; Restrictions Against Leasing and Junior Encumbrances: **The Property shall be used as the principal residence of Grantee.** The Property shall not be rented, leased, refinanced, encumbered (voluntarily or otherwise) or mortgaged without the prior written consent of the City, provided, however that this provision shall not apply to a first mortgage granted in connection with this conveyance.

4. **Rights of Mortgagees:** Notwithstanding anything herein to the contrary, but subject to the next succeeding paragraph hereof, if the holder of record of a first mortgage granted to a state or national bank, state or federal savings and loan association, cooperative bank, mortgage company, trust company, insurance company or other institutional lender or its successors or assigns shall acquire the Property by reason of foreclosure or similar remedial action under the provisions of such mortgage or upon conveyance of the Property in lieu of foreclosure and provided that the holder of such mortgage has given the City not less than sixty (60) days' prior written notice of its intention to foreclose upon its mortgage or to accept a conveyance of the Property in lieu of foreclosure, the rights and restrictions herein contained shall not apply to such holder upon such acquisition of the Property, to any purchaser of the Property at a foreclosure sale conducted by such holder, or to any purchaser of the Property from such holder, and such Property shall, subject to the next two succeeding sentences, thereupon and thereafter be free from all such rights and restrictions. The rights and restrictions contained herein shall not lapse if the Property is acquired through foreclosure or deed in lieu of foreclosure by (i) Grantee, (ii) any person with a direct or indirect financial interest in Grantee, (iii) any person related to a person described in clause (ii) by blood, adoption or marriage, (iv) any person who is or at any time was a business associate of a person described in clause (ii), and (v) any entity in which any of the foregoing have a direct or indirect financial interest (each a "Related Party"). Furthermore, if the Premises are subsequently acquired by a Related Party during the period in which this Deed Rider would have remained in effect but for the provisions of this Section, this Deed Rider shall be revived and shall apply to the Property as though it had never lapsed.

In the event such holder conducts a foreclosure or other proceeding enforcing its rights under such mortgage and the Property is sold for a price in excess of the sum of the outstanding principal balance of the note secured by such mortgage plus all future advances, accrued interest and all reasonable costs and expenses which the holder is entitled to recover pursuant to the terms of the mortgage (the "Mortgagee Net Proceeds"), such excess up to the City Assistance Amount shall be paid to the City in consideration of the loss of the value and benefit of the rights and restrictions herein contained held by the City and released by the City pursuant to this Section in connection with such proceeding (provided, that in the event that such excess [up to the sum of the Assistance Amount] shall be so paid to the City by such holder, the City shall thereafter indemnify such holder against loss or damage to such holder resulting from any claim made by the mortgagor of such mortgage to the extent that such claim is based upon payment of such excess by such holder to the City in accordance herewith, provided that such holder shall give the City prompt notice of any such claim and shall not object to intervention by the City in any proceeding relating thereto). To the extent the Grantee possesses any interest in any amount which would otherwise be payable to the City under this paragraph, to the full extent permissible by law, the Grantee hereby assigns its interest in such amount to said holder for payment to the City.

5. **Covenants to Run With the Property:** Grantee, for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, hereby grants and assigns to the City and its agents, successors, designees and assigns the right to enforce the rights and restrictions, covenants and agreements set forth in this Deed Rider. Grantee

hereby grants to the City the right to enter upon the Property for the purpose of enforcing any and all of the restrictions, covenants and agreements herein contained. The rights hereby granted to the City shall be in addition to and not in limitation of any other rights and remedies available to the City for enforcement of the restrictions, rights, covenants and agreements set forth in this Deed Rider. It is intended and agreed that all of the agreements, covenants, rights and restrictions set forth above shall be deemed to be covenants running with the Property and shall be binding upon and enforceable against the Grantee, the Grantee's successors and assigns and any party holding title to the Property, for the benefit of and enforceable by the City and its agents, successors, designees and assigns pursuant to M.G.L. c. 184, §32, provided that this Deed Rider shall terminate (a) upon the recording of a Compliance Certificate or (b) upon the _____ anniversary of this Deed Rider, *plus 90 days*, provided that no violation of this Deed Rider has occurred prior thereto. Grantee hereby agrees that any and all requirements of the laws of The Commonwealth of Massachusetts to be satisfied in order for the provisions of this Deed Rider to constitute restrictions and covenants running with the land shall be deemed to be satisfied in full and that any requirements of privity of estate are also deemed to be satisfied in full.

This Deed Rider and all of the agreements, restrictions, rights and covenants contained herein shall be deemed to be an affordable housing restriction as that term is defined in M.G.L. c. 184, §31 and as that term is used in M.G.L. c. 184 §§ 26, 31, 32, and 33.

Without limitation on any other rights or remedies of the City and its agents, successors, designees and assigns, (x) any sale or other transfer or conveyance of the Property in violation of the provisions of this Deed Rider, shall, to the maximum extent permitted by law, be voidable by the City or its agents, successors, designees and assigns by suit in equity to enforce such rights, restrictions, covenants, and agreements and (y) any sale, transfer, conveyance or use of the Property in violation of the provisions of this Deed Rider shall give rise to an obligation on the part of Grantee to repay to the City the **entire HOME Investment Amount** without reduction..

6. Notice: Any notices, demands or requests that may be given under this Deed Rider shall be sufficiently served if given in writing and by hand delivery, sent by recognized overnight courier or posted in the United States mail by registered or certified mail (return receipt requested), if addressed to the Office of Housing, 1600 East Columbus Avenue, Springfield, Massachusetts 01103, Attention: Director of Housing, or if addressed to the Grantee, at the Property, or such other addresses as may be specified by any party by such notice. Any such notice, demand or request shall be deemed to have been given on the day it is hand delivered or three days after it is mailed or one day after it is deposited with an overnight courier.

7. Further Assurances: The Grantee agrees from time to time, as may be reasonably required by the City, to provide the City with a written statement, signed and, if requested, acknowledged, setting forth the occupancy of the Property and information concerning the resale of the Property.

8. Waiver: Nothing contained herein shall limit the rights of the City to release or waive, from time to time, in whole or in part, any of the rights, restrictions, covenants or agreements contained herein with respect to the Property. Any such release or waiver must be made in writing and must be executed by an authorized official of the City.

9. Severability: If any provisions hereof or the application thereof to any person or circumstance shall come, to any extent, to be invalid or unenforceable, the remainder hereof, or the application of such provision to persons or circumstances other than those as to which it is held invalid or unenforceable, shall not be affected thereby, and each provision hereof shall be valid and enforced to the fullest extent permitted by law.

Executed as a sealed instrument this ____ day of _____, 2013

Grantor:

By: _____

Grantee:

COMMONWEALTH OF MASSACHUSETTS

_____, 2013

Then personally appeared the above-named _____, _____ of the _____ and acknowledged the foregoing instrument to be his/her free act and deed and the free act and deed of said _____, before me.

Notary Public
My commission expires:

COMMONWEALTH OF MASSACHUSETTS

_____, 2013

Then personally appeared the above-named _____, and acknowledged the foregoing instrument to be his/her/their free act and deed, before me.

Notary Public
My commission expires:

Executed as a sealed instrument this _____ day of _____.

CITY OF SPRINGFIELD

By: _____
Name:
Title: Director of Office of Housing

COMMONWEALTH OF MASSACHUSETTS

HAMPDEN, ss.

Springfield, Massachusetts

On this _____ day of _____, before me, the undersigned notary public, personally appeared the above-named _____, proved to me through satisfactory evidence of identification, which was personal knowledge, to be the person whose name is signed on the preceding or attached document, and acknowledged to me that he/she signed it voluntarily for its stated purpose, and acknowledged to me that he/she executed the same as his/her free act and deed, and as the free act and deed of the City of Springfield.

Name:
Notary Public
My Commission Expires:

Executed as a sealed instrument this _____ day of _____.

CITY OF SPRINGFIELD

By: _____
Name:
Title: Mayor

COMMONWEALTH OF MASSACHUSETTS

HAMPDEN, ss.

Springfield, Massachusetts

On this _____ day of _____, before me, the undersigned notary public, personally appeared the above-named _____, proved to me through satisfactory evidence of identification, which was personal knowledge, to be the person whose name is signed on the preceding or attached document, and acknowledged to me that he/she signed it voluntarily for its stated purpose, and acknowledged to me that he/she executed the same as his/her free act and deed, and as the free act and deed of the City of Springfield.

Name:
Notary Public
My Commission Expires:

HOME INVESTMENTS PARTNERSHIP PROGRAM
DEVELOPER LOANS FOR HOMEOWNERSHIP PROJECTS
(SINGLE FAMILY)

DISCLOSURE STATEMENT

This Homebuyer Disclosure Statement describes the conditions and restrictions that apply to first-time homebuyers who wish to purchase a home constructed or rehabilitated using funds obtained under the HOME Investment Partnerships Program (the "Program"). Anyone intending to purchase a home under the Program is required to acknowledge at the time of closing that they have read this Homebuyer Disclosure Statement and understand the restrictions and conditions imposed on them on resale of their new home.

I. Program Overview

The HOME Program is designed to assist developers in constructing or rehabilitating housing for sale to low-income first-time homebuyers. The Program has been developed by the City of Springfield (the "City"). Housing constructed or rehabilitated under the Program will be made available to qualifying households whose incomes do not exceed levels set by the federal Department of Housing and Urban Development ("HUD"). A total of \$162,600.00 of Program funds (the "HOME Investment Amount") was used to assist North End Housing Initiative, Inc., (the "Developer") in developing the home you are purchasing. A portion of the HOME Investment Amount equal to 4,475.00 (the "Assistance Amount") reduced the price and/or closing costs of the dwelling you are purchasing.

II. Participation in the Program

Participation in the Program is limited to income-eligible first-time homebuyers. A first-time homebuyer is defined as an individual or an individual and his or her spouse who have not owned a home during the 3-year period before the purchase of a home under the Program, except that:

(1) Any individual who is a displaced homemaker (as defined by HUD) may not be excluded from consideration as a first-time homebuyer on the basis that the individual, while a homemaker, owned a home with his or her spouse or resided in a home owned by the spouse;

(2) Any individual who is a single parent (as defined by HUD) may not be excluded from consideration as a first-time homebuyer under this definition on the basis that the individual, while married, owned a home with his or her spouse or resided in a home owned by the spouse; and

(3) An individual may not be excluded from consideration as a first-time homebuyer on the basis that the individual owns or owned, as a principal residence during the 3-year period before the purchase of a home under the Program, a dwelling unit whose structure is:

(i) Not permanently affixed to a permanent foundation in accordance with local or other applicable regulations; or

(ii) Not in compliance with State, local, or model building codes, or other applicable codes, and cannot be brought into compliance with such codes for less than the cost of constructing a permanent structure.

III. Recapture

If you desire to sell your home within **5 years, plus 90 days**, after the date of the closing, you will be required to obtain and submit to the City an appraisal of your home (documenting the fair market value of your home as if it were free of any restrictions) and to notify the City and the Developer of your desire to sell. You may place your home on the market and sell to any third-party purchaser at a price that reflects the appraised value of your home. Any such sale is subject to the City's approval and will be subject to recapture as described below.

If you sell your home within **5 years of the closing, plus 90 days**, to a third party, you must pay back to the City an amount equal to the original **Assistance Amount** reduced by **one-fifth (1/5th)** for each full year, plus 90 days, elapsed since the closing. Except in the case of a violation of a Program restriction, you will not, however, be required to pay back an amount greater than the amount (the "**net proceeds**") by which the sale price for your home exceeds the sum of any approved mortgage loan on your home (based on the outstanding loan balance at the time of sale) plus any brokers' commissions paid by you in connection with the sale plus recording costs and deed stamps paid by you in connection with the sale plus the cost of the appraisal.

If you sell your home after **5 years, plus 90 days**, and you have not previously violated any of the Program restrictions, no recapture will be required.

If, however, you violate any of the restrictions or conditions of the Program during such **5 years**, you must repay the entire **HOME Investment Amount**, without reduction.

IV. Program Requirements and Restrictions

The Program requires that you sign a deed rider at the closing. This document will set out in detail the terms and conditions of your repayment and other obligations. Even if you are eligible to receive a public subsidy, you may be obligated to repay to the City the full Assistance Amount, subject to the forgiveness provisions described above, or the entire HOME Investment Amount in certain circumstances.

If the home you purchase is a multi-family dwelling containing one or more rental units, the deed rider will contain restrictions on who may occupy the rental units, the rent you may charge for the rental units and other terms of your arrangement with occupants of the rental units.

You are required to use the home you purchase under the program as your primary residence. It is also a requirement of the Program (as described above) that you repay all or a portion of the **Assistance Amount** if you sell or otherwise transfer your home within **5 years, plus 90 days**, after your purchase.

If, within **5 years, plus 90 days**, after the closing on your purchase, you violate any of the Program requirements as more fully set forth in the deed rider, you will be considered in default and you will be responsible for repayment of the entire **HOME Investment Amount**, without reduction.

V. Acknowledgments

I have read this Homebuyer Disclosure Statement and I understand the benefits and restrictions of the Program, including that I may be required to repay all or a portion of the Assistance Amount when I sell my home. I further acknowledge that I have read the deed rider and that I understand the obligations that I undertake by signing that document.

Witness

Homebuyer

Witness

Homebuyer

Dated: _____

City of Springfield

Neighborhood Revitalization Strategy Area Plan - NRSA

Introduction

The City of Springfield proposes to designate the North End-Metro Center area of the City as a **Neighborhood Revitalization Strategy Area (NRSA)**, as defined by the Department of Housing and Urban Development (HUD) CPD Notice 96-01.

These proposed areas include some of the most distressed residential neighborhoods in the city and qualifies for NRSA designation based on the high percentage of low- to moderate-income (LMI) residents, 87.14%. The selected boundaries of the proposed NRSA were selected following a collaborative planning effort by the Springfield Department of Community Development and a broad range of community stakeholders.

NRSA designation will enhance ongoing efforts in the North End-Metro Center area by using complementary strategies that prioritize the use of Community Development Block Grant (CDBG) resources. NRSA designation will encourage the development of innovative services and projects eligible for CDBG support, since a community with an approved NRSA is relieved of some regulatory requirements when undertaking economic development, housing, and public service activities with those funds. Future activities will function with fewer administrative requirements over the course of the five-year NRSA designation. City divisions, for-profit and non-profit groups will embark on programs and projects to improve neighborhood cohesion by alleviating economic and social disparity.

Each CDBG-funded activity in the NRSA will address one of the following objectives:

- Decent Housing
- Suitable Living Environment
- Economic Opportunity

The City has developed performance benchmarks for the North End-Metro Center NRSA, which are provided in this request for designation, and have been determined based on need and the feasibility of reaching goals in the short-term and long-term. Performance will be monitored over the five-year duration of the NRSA designation to ensure that satisfactory progress is made toward meeting the benchmarks. The implementation of certain strategies may continue beyond the five-year period and performance will be monitored accordingly. The City and community believe it is imperative that program initiatives have lasting effects.

The NRSA strategy and activities will be integrated into the One Year Action Plans and Consolidated Annual Performance and Evaluation Reports as a component of the city's Community Development Department's activities.

Purpose

A NRSA is established under HUD's CDBG Program to enhance a community's ability to engage in comprehensive revitalization strategies. The focus of the strategy for the NRSA must be economic empowerment of the LMI population of the area, defined as those earning less than

80% of area median income. CDBG regulations permit certain regulatory flexibilities and better coordination of resources in these areas. Partnerships among local government, the private sector, community organizations and neighborhood residents are formed to collectively pursue innovative ways to “reinvest” in human and economic capital to empower low-income residents. Successful neighborhood revitalization strategies are those that bring together neighborhood stakeholders to forge partnerships that:

- Obtain commitments to neighborhood building;
- Make neighborhoods attractive for investments, thereby creating a market for profit;
- Generate neighborhood participation to ensure that the benefits of economic activity are reinvested in the neighborhood for long-term community development;
- Support the use of neighborhood intermediary institutions to bridge the gaps between local government agencies, the business community, community groups, and residents; and
- Foster the growth of resident-based initiatives to identify and address their housing, economic, and human service’s needs.

Neighborhood Revitalization Strategy Guidelines

Benefits

The benefits are described in detail in amendments to the CDBG regulations at 24 CFR 570 published in the Federal Register on January 5, 1995, and updated in the Final Rule dated November 9, 1995:

1. **Job Creation/Retention as Low/Moderate Income Area Benefit:** Job creation/retention activities undertaken pursuant to the strategy may be qualified as meeting area benefit requirements, thus eliminating the need for a business to track the income of persons that take, or are considered for, such jobs (24 CFR 570.208(a)(1)(vii) and (d)(5)(i));
2. **Aggregation of Housing Units:** Housing units assisted pursuant to the strategy may be considered to be part of a single structure for purposes of applying the low- and moderate-income national objective criterion, thus providing greater flexibility to carry out housing programs that revitalize a neighborhood (24 CFR 570.208(a)(3) and (d)(5)(ii));
3. **Aggregate Public Benefit Standard Exemption:** Economic development activities carried out under the strategy may, at the grantee’s option, be exempt from the aggregate public benefit standards, thus increasing a grantee’s flexibility for program design as well as reducing its record-keeping requirements (24 CFR 570.209 (b)(2)(v)(L) and (M)); and
4. **Public Service Cap Exemption:** Public services carried out pursuant to the strategy by a Community-Based Development Organization may be exempt from the public service cap (24 CFR 570.204(b)(2)(ii)).

Requirements

CPD Notice 96-01 contains certain criteria directed to public agencies when applying for an NRSA designation. This application meets all expectations as stated below:

1. The NRSA must be submitted with the 5-Year Consolidated Plan, or it must be made an amendment to the existing Consolidated Plan;
2. Grantee must clearly identify the neighborhood's boundaries and the boundaries must be contiguous;
3. The designated area must be primarily residential and contain a percentage of low- to moderate-income residents equal to the grantee's "upper quartile percentage," as determined by the most recent decennial census, or 70%, whichever is less, but in any event, not less than 51%;
4. The strategy must be developed in consultation with the areas' stakeholders, residents, owners/operators of businesses and financial institutions, non-profit organizations, and community groups that are in or serve the neighborhood;
5. An economic assessment of the area must be completed to examine (a) the current economic and neighborhood conditions, (b) opportunities for improvement, and (c) problems that are likely to be encountered within the area;
6. The implementation plan must promote the area's economic progress with a focus on activities that will create meaningful jobs for the unemployed and low- to moderate-income residents of the area;
7. The plan must promote activities for the substantial revitalization of the neighborhood; and
8. The strategy must identify readily achievable performance benchmarks.

Strategy Development

The Springfield Metropolitan Area has been identified as one of the most segregated in the nation. Analysis of 2010 census data indicates that the metropolitan area is ranked #1 in the country for Hispanic-White segregation and #22 for Black-White segregation. Analysis completed by the Pioneer Valley Planning Commission as part of the HUD-funded Sustainable Communities Initiative Regional Planning Grant Program further identified that the majority of the region's persons of color live in the City of Springfield, and many live in very low-income neighborhoods.

Research indicates that living in a racially/ethnically concentrated area of poverty (R/ECAP) has negatives impact on resident outcomes for health, education and employment. R/ECAPs are areas where the poverty rate exceeds 40% and the non-white population is 50% or more.

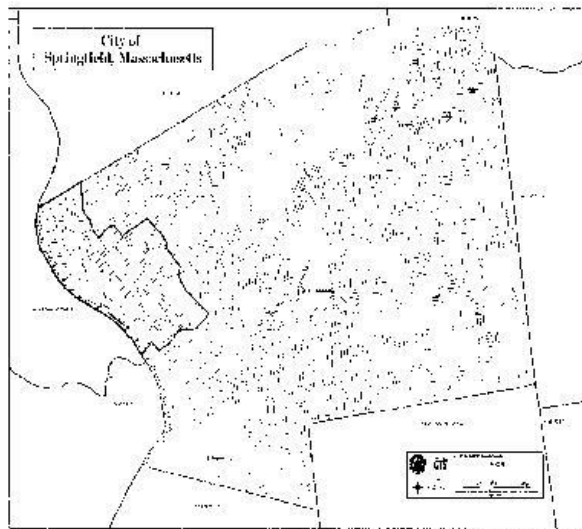
Springfield has identified a number of areas in the City that meet the definition of R/ECAP, and overall, it prioritizes these areas for redevelopment, economic development and jobs programs.

The City initially considered designation of all R/ECAPs as its NRSA, but received feedback that this area was too large to meet the focused intent of a NRSA.

Among the City's largest R/ECAPs, the primary areas are North End-Metro Center, South End, and Old Hill/Six Corners. The South End and Old Hill/Six Corners areas were severely damaged by a tornado in 2011, and the City is currently spending the majority of its CDBG-Disaster Recovery (CDBG-DR) funds, in the amount of \$21.9 million, to revitalize these areas. The City made the determination that, since it was otherwise focusing funding and strategies in those neighborhoods with a different funding source, it should designate the remaining area, not hit by the tornado, as its 2015-2019 NRSA. This enables the City to provide targeted investment throughout its R/ECAPs. The CDBG-DR funding is being used to foster similar positive impacts in the South End, Old Hill, and Six Corners.

A key benefit of NRSA designation is that a Community Based Development Organization (CBDO) in the zone is exempt from HUD's 15% cap on the amount of CDBG funds that can be spent for public service activities. The North End-Metro Center NRSA is served by the CBDO New North Citizens Council (NNCC). With the NRSA designation, the City will partner with NNCC to provide public services, including job training programs, to assist in bringing economic opportunity to neighborhood residents. The flexibility regarding job creation reporting will also enhance the ability to provide economic development assistance to the NRSA.

NEIGHBORHOOD REVITATIZATION STRATEGY AREA – NRSA-Map 1



**NEIGHBORHOOD REVITATIZATION STRATEGY AREA - RESIDENTIAL AREAS –
Map 2**



Boundaries

The NRSA comprises parts of nineteen census tracts and block groups. This area is made up of parts of the neighborhoods Brightwood, Memorial Square, and Metro Center.

Census Tract	Block Group	Census Tract	Block Group
8005	2	8009	3
8006	1	8011.01	1
8006	2	8011.02	1
8006	3	8011.02	2
8007	1	8012	1
8007	2	8012	2
8008	1	8012	3
8008	2	8019.02	1
8009	1	8019.02	2
8009	2		

Contiguous Census Tracts

The borders of the revitalization area are highlighted on Map 1, which shows that the census tracts and block groups form a contiguous border. These areas are primarily residential. Programs and projects will qualify for NRSA benefits if activities take place within, or serve the needs of residents of the defined area.

Low-to-moderate Income Analysis

An analysis of the 2006-2010 ACS demographic information for the proposed NRSA shows that the proposed NRSA exceeds the low-moderate-income requirements of HUD CPD Notice 96-01. The percentage of LMI residents within this area is above the 70.17% upper quartile percentage for the City of Springfield.

Tract	BlkGrp	LMI Population	Total Population	% LMI
8005	2	800	1,035	77.29%
8006	1	650	740	87.84%
8006	2	885	955	92.67%
8006	3	870	960	90.63%
8007	1	1,290	1,525	84.59%
8007	2	2,120	2,460	85.18%
8008	1	1,180	1,235	95.55%
8008	2	575	605	95.04%
8009	1	1,445	1,570	92.04%
8009	2	1,020	1,120	91.07%
8009	3	955	1,125	84.89%
8011.01	1	1,675	1,910	87.70%
8011.02	1	810	1,000	81.00%
8011.02	2	375	385	97.40%
8012	1	1,025	1,095	93.61%
8012	2	610	750	81.33%
8012	3	390	510	76.47%
8019.02	1	1,500	1,735	86.46%
8019.02	2	655	895	73.18%
TOTAL NRSA		18,830	21,610	87.14%

Demographic Characteristics

The North End-Metro Center NRSA has a 50% poverty rate and 22% unemployment rate. The Neighborhood is 86% non-white—it is 12% black and 74% Hispanic. 70% of households are female-headed single-parent families. In addition, 24% of the NRSA's population has a primary language other than English and speaks English "less than well."

Planning Process

Consultation for the NRSA included several planning efforts. In addition, this report and application to HUD is subject to community review as part of the 2015-2019 Consolidated Planning Process, and includes many elements of that larger plan.

The City of Springfield consults with many agencies in the City and region to understand local needs as it created its Consolidated Plan and NRSA. Springfield held two public hearings, community meetings and focus groups to obtain input from the citizens. The City distributed over 500 surveys to residents and organizations. The surveys were also available on survey monkey. The survey was used to determine and establish community goals, needs, and priorities for the next five years, 2015-2019. The results of the survey are used to determine these needs and priorities. The survey was completed by 1925 people.

The NRSA document was available for a 30 day public comment period beginning May 8, 2015 through June 6, 2015. A public hearing was held to receive citizen's comments on Tuesday, May 26, 2015. No comments were received. See attachment A.

Assessment

Residents in the NRSA take pride in their community, despite the presence of recognizable inadequacies including disproportionate levels of crime, vacant and deteriorating structures, and limited business activity. Over the years, residents have reached a consensus on key problems that pose a threat to neighborhood growth and stability and potential opportunities to reshape business districts and improve residential cohesiveness. Actions and improvement in public safety, housing, economic development, streets and sidewalks, and public infrastructure have followed concerted efforts of community stakeholders to effectively address problem areas by acting on opportunities and capitalizing on neighborhood attributes. Despite this, the housing crises and economic downturn has had a disproportionately negative impact on the safety and stability of these neighborhoods.

Economic Assessment

The North End-Metro Center NRSA includes some of the lowest income neighborhoods in both the City of Springfield and the Commonwealth of Massachusetts. The goal of establishing the NRSA in this district is to create targeted opportunities for residents for further education, skills training, quality housing opportunities, and ultimately sustained employment and increased income.

The district includes parts of the City's Metro Center, Memorial Square, and Brightwood neighborhoods, each of which have their own distinct attributes. Metro Center, while the

center of commerce and business for Springfield, is also home to a concentration of income restricted residential rental units and a median household income of under \$16,000. It is within Metro Center in the NRSA where the skills gap between the many high wage employment opportunities in the neighborhood and residents skills and education levels is most obvious. Of residents over 25 years old in the 2011.11 census tract which encompasses much of Metro Center, over 27% have an educational attainment of 9th grade or lower and over 47% do not have a high school diploma or equivalent. Just 9.4% have received a Bachelor's Degree or higher. The difference in earnings between these categories indicates the small percentage with a Bachelor's Degree is earning over two times as much annually as those without a high school diploma.

These trends of lower educational attainment play out throughout the NRSA district producing similar and worse gaps. Census tract 8006 in the Memorial Square neighborhood is host to 59.1% of all residents over 25 years of age without a high school diploma. Just 4.5% of residents in this tract have a Bachelor's Degree or higher. The correlation between education and income is stark, with those without high school diploma's earning just over \$13,000 per year on average.

The Memorial Square neighborhood is located adjacent to Baystate Medical Center, the largest employer in Western Massachusetts and one that has a constant flow of openings for a variety of jobs. Also nearby are two other major hospitals, Mercy Hospital and Shriners Hospital, as well as a significant amount of private medical development in the Main Street and Wason Street areas. The city worked with UMASS Amherst to complete a 2012 analysis of the Medical District, looking at trends of employees in the district – one of the clearest trends being a zip code analysis showing the highest wage employees live furthest from the district, and the lowest wage earners live in much of the NRSA.

The skills gap in neighborhoods like these grows greater as employers increase their qualifications for positions. For example, hospitals in Massachusetts are now moving towards requiring a Bachelor's Degree for all bedside positions, making it difficult to access any higher wage positions for most residents in the NRSA, which has many of these positions available. As greater competition for limited job openings occurs in all economic sectors, the skills gap continues to widen.

Although Springfield's unemployment has dropped from 11.6% in March, 2014 to 9.0% in March, 2015, it still ranks far higher than both Massachusetts (4.8%) and National (5.5%) levels. The city has focused its attention on creating job opportunities through significant projects such as MGM Springfield, a mixed-use entertainment complex that will create 3,000 new permanent jobs and 2,000 construction jobs.

In addition, CNR Railways announced a major new facility in the East Springfield neighborhood that will employ hundreds in construction and ultimately manufacturing of railcar vehicles for the MBTA. These new projects as well as many others will result in the need for a skilled workforce. The city has been investing in workforce training programs and has begun initial planning work around a Center of Excellence for workforce training and innovation on the campus of Springfield Technical Community College's Tech Park.

It will be essential to improve incomes and access to employment opportunities in the NRSA to make these important connections between education, skills training, and employment opportunities.

Housing Assessment

The North End-Metro Center NRSA includes 22,474 housing units. The vast majority—88%—are renter-occupied. The area has an extensive supply of public and subsidized housing.

The housing stock is aged, and in need of rehabilitation. The small numbers of owner-occupied houses are owned by very low-income people, many of whom need assistance with repair and maintenance. The neighborhood has experienced some housing abandonment, and has vacant lots where long-abandoned buildings have been demolished. These vacant lots provide opportunity for new infill housing and for creative lot reuse—such as community gardens or pocket parks.

Strategic Plan

The priorities and strategies for the revitalization area are based on public input as described in the assessments section. The 2015-2019 Consolidated Plan has identified priority needs based on the community development needs of the city and focused on its low- and moderate-income residents. The NRSA plan directly aligns with that plan and proportionately greater amount of CDBG funds will be used to implement programs, projects, and services for the benefits of the low- to moderate -income residents of the NRSA.

The goals and objectives below are designated to address the community development needs of the NRSA. However, the specific programs and projects that will best accomplish those goals will change based on changing economic and other circumstances. Therefore, the annual objectives for the NRSA will be developed as a part of the Annual Action Plan for each program year following approval, with corresponding strategies to achieve the benchmarks described below. Taking into account the current needs of the area, the strategic plan will empower the LMI residents of the NRSA by (1) providing decent affordable housing, (2) fostering a suitable living environment, and (3) expanding economic opportunities. The City will work to expand social services and encourage non-profits and neighborhood groups to do the same.

2015-2019 Consolidated Plan Goals

Economic Development: Over the next five years the City will expand job training, job development, and job readiness programs to effectively develop a competitive workforce. It will promote an environment that encourages entrepreneurship and small business growth, strengthens existing businesses, and expands economic opportunities. The City will support organizations that contribute to the revitalization of neighborhood commercial districts. In addition, Springfield will promote sustainability and smart growth development through improvements in transportation choices of all modes, brownfields remediation, and historic preservation.

Neighborhood Stabilization and Housing: The City will improve the quality of the City's housing stock and undertake coordinated development projects in order to revitalize its most distressed neighborhoods. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes.

Community Development: The City will work to improve the physical environment through enhancement of streets, parks, streetscapes, open space, and remediation of blight. It will strive to create and maintain appropriate community facilities, to provide support and increased opportunities for residents of Springfield with particular focus on City's youth, and to design and implement projects which will increase the City's resilience to natural disasters.

Homeless and Special Needs Populations: The City will continue to undertake coordinated strategies to end homelessness. It will support special needs populations with housing options, supportive services and facilities as appropriate.

Performance Measurers

Over the course of the 2015-2019 Consolidated Plan, the City of Springfield plans to use CDBG and HOME funding to accomplish its goals. The following are the performance measurers specifically within the boundaries of the NRSA.

Within NRSA:

Economic Development:

- Assisting Businesses: 25 Businesses
- Jobs Created: 10 Jobs
- Jobs Training: 100 persons trained
- Historic Preservation: 1 Housing Unit

Neighborhood Stabilization and Housing:

- Rental Units Rehabilitated: 10 Housing Units
- Homeowner Housing Added: 3 Housing Unit
- Homeowner Housing Rehabilitated: 20 Housing Units
- Direct Financial Assistance to Homebuyers: 50 Households Assisted

Community Development:

- Persons Assisted: 45,000 persons
- Clearance and Demolition: 10 Buildings/Housing Units
- Housing Code Enforcement/Foreclosed Property Care: 1200 Housing Units
- Public Facilities/Infrastructure Improvements: 15,000 Persons Assisted
- Energy Efficiency: 250 Housing Units
- Graffiti: 25 Buildings
- Capacity: 5 organizations

Homeless and Special Needs Populations:

- Tenant-based Rental Assistance/Rapid Rehousing: 100 Households Assisted
- Homeless Person Overnight Shelter: 1000 Persons Assisted
- Homelessness Prevention: 150 Persons Assisted

ATTACHMENT A

City of Springfield, MA
Proposed Neighborhood Revitalization Strategy Area (NRSA)
July 1, 2015

The City of Springfield, through the Office of Community Development, is proposing designation of the North End and Metro Center Neighborhoods as a Neighborhood Revitalization Strategy Area (NRSA).

The designation allows the area to be targeted for HUD funded development opportunities and community projects.

The NRSA will be effective as of July 1, 2015 pending the approval of the Department of Housing and Urban Development (HUD).

The NRSA document will be available for a 30-day public review period beginning May 8, 2015 through June 6, 2015.

Copies of the proposed NRSA will be available for public review at the following places:

- Office of Community Development, 1600 East Columbus Avenue
- Office of Housing, 1600 East Columbus Avenue
- Office of Planning & Economic Development, 70 Tapley Street
- Office of Neighborhood Services, 70 Tapley Street
- http://www.springfieldcityhall.com/cos/Services/dept_cd.htm

A public hearing will be held to receive citizen comment on the NRSA. The hearing will be held on Tuesday, May 26, 2015 at 5:00 PM, City Hall, Room 220.

Interested parties are invited to submit written comments concerning this document by 4:00pm on May 29, 2015. Questions or comments can be directed to Cathy Buono, Office of Community Development, 1600 East Columbus Avenue, Springfield, MA 01103 or to cbuono@springfieldcityhall.com.

Please contact the Office of Community Development at 787-6050 or TTY 787-6641 for additional information.

The City of Springfield is an EEO.

SAVE THE DATE...

A public hearing will be held on:

Tuesday, May 26, 2015 at 5:00 PM

City Hall, Room 220

To receive citizen comment on the

Proposed Neighborhood Revitalization Strategy Area (NRSA)

The NRSA document will be available for a 30-day public review period beginning on May 8, 2015-June 6, 2015 at:

- Office of Community Development,
1600 East Columbus Avenue
- Office of Housing, 1600 E Columbus Ave
- Office of Neighborhood Services, 70 Tapley Street
- Office of Planning & Economic Development, 70 Tapley St.
- http://www.springfieldcityhall.com/cos/Services/dept_cd.htm

Please contact the Office of Community Development at 787-6050 for additional information.

GUARDA LA FECHA...

**Una Audiencia Pública se llevara a cabo:
martes, 26 de mayo a las 5:00 de la tarde**

La Casa Alcaldía, Salón 220

**Para recopilar comentarios ciudadano referente a la
Propuesta Zona Estratégica para Revitalización de
Vecindades (NRSA)**

El documento de NRSA estará disponible por un periodo de reviso público de 30 días comenzando el 8 de mayo del 2015 – el 6 de junio del 2015 en los siguientes locales:

- Oficina del Desarrollo Comunitario, 1600 East Columbus Avenue
- Oficina de Vivienda, 1600 East Columbus Avenue
- Oficina de Servicios para Vecindades, 70 Tapley Street
- Oficina de Planificación y Desarrollo económico, 70 Tapley Street
- http://springfieldcityhall.com/cos/Services/dept_cd.htm

Para información adicional, favor de ponerse en contacto con la Oficina de Desarrollo Comunitario al 787-6050

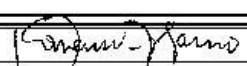
Grantee SF-424's and Certification(s)

DRAFT

Application for Federal Assistance SF-424		
*1. Type of Submission:		*2. Type of Application: * If Revision, select appropriate letter(s):
<input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		<input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision *Other (Specify): _____
*3. Date Received: Completed by Grants.gov user submission		4. Applicant Identifier:
5a. Federal Entity Identifier:		*5b. Federal Award Identifier:
State Use Only:		
6. Date Received by State:		7. State Application Identifier:
8. APPLICANT INFORMATION:		
*a. Legal Name: City of Springfield		
*b. Employer/Taxpayer Identification Number (EIN/TIN): 04-6001415		*c. Organizational DUNS: 073011921
d. Address:		
*Street 1:	36 Court Street	
Street 2:		
*City:	Springfield	
County/Parish:		
*State:	Massachusetts	
Province:		
*Country:	United States	
*Zip / Postal Code:	01103	
e. Organizational Unit: Community Development		
Department Name: Office of Community Development		Division Name: Development Services Division
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:	*First Name:	Cathy
Middle Name:		
*Last Name:	Buono	
Suffix:		
Title:		
Organizational Affiliation:		
*Telephone Number:	413-787-6082	Fax Number:
*Email: cbuono@springfieldcityhall.com		

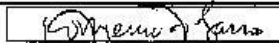
Application for Federal Assistance SF-424
9. Type of Applicant 1: Select Applicant Type:
C. City Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
*Other (Specify)
*10 Name of Federal Agency:
U.S. Department of HUD
11. Catalog of Federal Domestic Assistance Number:
14.218
CFDA Title: Community Development Block Grant Programs/Entitlement Grants
*12 Funding Opportunity Number:
14.218
*Title: Community Development Block Grant Programs/Entitlement Grants
13. Competition Identification Number:

Title: _____
14. Areas Affected by Project (Cities, Counties, States, etc.):
*15. Descriptive Title of Applicant's Project:
Community Development Block Grant Action Plan. Program and Budget detail for the year 2015-2016.
Attach supporting documents as specified in agency instructions.

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
*a. Applicant: 02	*b. Program/Project: MA
Attach an additional list of Program/Project Congressional Districts if needed.	
17. Proposed Project:	
*a. Start Date: 07/01/2015	*b. End Date: 06/30/2016
18. Estimated Funding (\$):	
*a. Federal	3,554,172
*b. Applicant	
*c. State	
*d. Local	
*e. Other	600,000
*f. Program Income	150,000
*g. TOTAL	4,304,172
*19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on _____ <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
*20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach.	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001) <input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix: _____	*First Name: Domenic _____
Middle Name: _____	
*Last Name: Samo	
Suffix: _____	
*Title: Mayor	
*Telephone Number: 413-787-6100	Fax Number: _____
* Email: dsamo@springfieldcityhall.com	
*Signature of Authorized Representative: 	*Date Signed: 5/14/15

Application for Federal Assistance SF-424		
*1. Type of Submission:		*2. Type of Application: * If Revision, select appropriate letter(s):
<input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		<input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision *Other (Specify): _____
*3. Date Received: Completed by Grants.gov upon subm sion		4. Applicant Identifier:
5a. Federal Entity Identifier:		*5b. Federal Award Identifier:
State Use Only:		
6. Date Received by State:		7. State Application Identifier:
3. APPLICANT INFORMATION:		
*a. Legal Name: City of Springfield		
*b. Employer/Taxpayer Identification Number (EIN/TIN): 04-6001415		*c. Organizational DUNS: 073011921
d. Address:		
*Street 1:	36 Court Street	
Street 2:		
*City:	Springfield	
County/Parish:		
*State:	Massachusetts	
Province:		
*Country:	United States	
*Zip / Postal Code:	01103	
e. Organizational Unit: Community Development		
Department Name: Office of Community Development		Division Name: Development Services Division
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:	*First Name: Cathy	
Middle Name:		
*Last Name:	Buono	
Suffix:		
Title:		
Organizational Affiliation:		
*Telephone Number:	413-787-6882	Fax Number:
*Email: cbuono@springfieldcityhall.com		

Application for Federal Assistance SF-424
9. Type of Applicant 1: Select Applicant Type: <input type="text" value="C. City Government"/>
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
*Other (Specify)
*10 Name of Federal Agency: <input type="text" value="U.S. Department of HUD"/>
11. Catalog of Federal Domestic Assistance Number: <input type="text" value="14.231"/> CFDA Title: Emergency Solutions Grant Program
*12 Funding Opportunity Number: <input type="text" value="14.231"/> *Title: <input type="text" value="Emergency Solutions Grant Program"/>
13. Competition Identification Number: _____ Title: _____
14. Areas Affected by Project (Cities, Counties, States, etc.):
*15. Descriptive Title of Applicant's Project: <input type="text" value="ESG Grant Action Plan. Program and Budget detail for the year 2015-2016."/>
Attach supporting documents as specified in agency instructions.

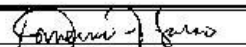
Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
*a. Applicant: <input type="text" value="02"/>	*b. Program/Project: MA <input type="text"/>
Attach an additional list of Program/Project Congressional Districts if needed.	
17. Proposed Project:	
*a. Start Date: <input type="text" value="07/01/2015"/>	*b. End Date: <input type="text" value="08/30/2016"/>
18. Estimated Funding (\$):	
*a. Federal	<input type="text" value="325,972"/>
*b. Applicant	<input type="text"/>
*c. State	<input type="text"/>
*d. Local	<input type="text"/>
*e. Other	<input type="text" value="0.00"/>
*f. Program Income	<input type="text" value="0.00"/>
*g. TOTAL	<input type="text" value="325,972"/>
*19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on _____. <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
*20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach.	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001) <input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an Internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix: _____	*First Name: <input type="text" value="Domenic"/>
Middle Name: _____	
*Last Name: <input type="text" value="Sarno"/>	
Suffix: _____	
*Title: <input type="text" value="Mayor"/>	
*Telephone Number: <input type="text" value="413-787-8100"/>	Fax Number: _____
* Email: <input type="text" value="dsarno@springfieldcityhall.com"/>	
*Signature of Authorized Representative: 	*Date Signed: <input type="text" value="5/16/15"/>

Application for Federal Assistance SF-424		
*1. Type of Submission:	*2. Type of Application:	* If Revision, select appropriate letter(s):
<input type="checkbox"/> Preapplication	X New	
x Application	<input type="checkbox"/> Continuation	*Other (Specify):
<input type="checkbox"/> Changed/Corrected Application	<input type="checkbox"/> Revision	_____
* 3. Date Received:	4. Applicant Identifier:	
Completed by Grants.gov upon submission		
5a. Federal Entity Identifier:	*5b. Federal Award Identifier:	
State Use Only:		
6. Date Received by State:	7. State Application Identifier:	
8. APPLICANT INFORMATION:		
*a. Legal Name:	City of Springfield	
*b. Employer/Taxpayer Identification Number (EIN/TIN):	04-6001415	*c. Organizational DUNS:
		073011921
d. Address:		
*Street 1:	38 Court Street	
Street 2:		
*City:	Springfield	
County/Parish:		
*State:	Massachusetts	
Province:		
*Country:	United States	
*Zip / Postal Code:	01103	
e. Organizational Unit: Community Development		
Department Name:	Office of Community Development	Division Name:
		Development Services Division
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:		*First Name: Cathy
Middle Name:		
*Last Name:	Buono	
Suffix:		
Title:		
Organizational Affiliation:		
*Telephone Number:	413-787-6082	Fax Number:
*Email:	cbuono@springfieldcityhall.com	

Application for Federal Assistance SF-424
9. Type of Applicant 1: Select Applicant Type:
C. City Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
*Other (Specify)
*10 Name of Federal Agency:
U.S. Department of HUD
11. Catalog of Federal Domestic Assistance Number:
14.239
CFDA Title: HOME Investment Partnership Program
*12 Funding Opportunity Number:
14.239
*Title:
HOME Investment Partnership Program
13. Competition Identification Number:

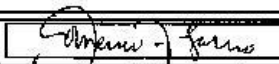
Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):
*15. Descriptive Title of Applicant's Project:
HOME Grant Action Plan. Program and Budget detail for the year 2015-2016.
Attach supporting documents as specified in agency instructions.

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
*a. Applicant: 02	*b. Program/Project: MA
Attach an additional list of Program/Project Congressional Districts if needed.	
17. Proposed Project:	
*a. Start Date: 07/01/2015	*b. End Date: 06/30/2016
18. Estimated Funding (\$):	
*a. Federal	1,036,526
*b. Applicant	
*c. State	
*d. Local	
*e. Other	175,000
*f. Program Income	2,000
*g. TOTAL	1,213,526
*19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on _____ <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
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<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach.	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001) <input checked="" type="checkbox"/> ** I AGREE ** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix: _____	*First Name: Domenic
Middle Name: _____	
*Last Name: Sarao	
Suffix: _____	
*Title: Mayor	
*Telephone Number: 413-787-6100	Fax Number: _____
* Email: dsarao@springfieldcityhall.com	
*Signature of Authorized Representative: 	*Date Signed: 6/14/15

Application for Federal Assistance SF-424		
*1. Type of Submission:		*2. Type of Application: * If Revision, select appropriate letter(s):
<input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		<input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision *Other (Specify): _____
*3. Date Received: Completed by Grants.gov user: submitson		4. Applicant Identifier:
5a. Federal Entity Identifier:		*5b. Federal Award Identifier:
State Use Only:		
6. Date Received by State:		7. State Application Identifier:
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*a. Legal Name: City of Springfield		
*b. Employer/Taxpayer Identification Number (EIN/TIN): 04-8001415		*c. Organizational DUNS: 073011921
d. Address:		
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Street 2:		
*City:	Springfield	
County/Parish:		
*State:	Massachusetts	
Province:		
*Country:	United States	
*Zip / Postal Code:	01103	
e. Organizational Unit: Community Development		
Department Name: Office of Community Development		Division Name: Development Services Division
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:	*First Name:	Cathy
Middle Name:		
*Last Name:	Buono	
Suffix:		
Title:		
Organizational Affiliation:		
*Telephone Number:	443-797-6082	Fax Number:
*Email:	cbuono@springfieldcityhall.com	

Application for Federal Assistance SF-424
9. Type of Applicant 1: Select Applicant Type: <input type="text" value="C. City Government"/> Type of Applicant 2: Select Applicant Type: Type of Applicant 3: Select Applicant Type: *Other (Specify)
*10 Name of Federal Agency: <input type="text" value="U.S. Department of HUD"/>
11. Catalog of Federal Domestic Assistance Number: <input type="text" value="14.241"/> CFDA Title: Housing Opportunities for Persons with AIDS
*12 Funding Opportunity Number: <input type="text" value="14.241"/> *Title: <input type="text" value="Housing Opportunities for Persons with AIDS"/>
13. Competition Identification Number: Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
*15. Descriptive Title of Applicant's Project: <input type="text" value="HOPWA Grant Action Plan. Program and Budget detail for the year 2015-2016."/>
Attach supporting documents as specified in agency instructions.

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
*a. Applicant: 02	*b. Program/Project: MA
Attach an additional list of Program/Project Congressional Districts if needed.	
17. Proposed Project:	
*a. Start Date: 07/01/2015	*b. End Date: 06/30/2016
18. Estimated Funding (\$):	
*a. Federal	450,059
*b. Applicant	
*c. State	
*d. Local	
*e. Other	0.00
*f. Program Income	0.00
*g. TOTAL	450,059
*19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on _____	
<input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review.	
<input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
*20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
If "Yes", provide explanation and attach.	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001)	
<input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an Internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix: _____	*First Name: Dominic
Middle Name: _____	
*Last Name: Sarno	
Suffix: _____	
*Title: Mayor	
*Telephone Number: 413-787-6100	Fax Number: _____
* Email: dsarno@springfieldcityhall.com	
*Signature of Authorized Representative: 	*Date Signed: 5/14/15

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

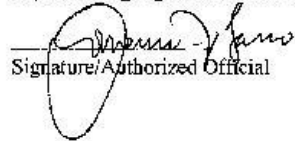
Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.


Signature/Authorized Official

Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation – It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan – Its consolidated housing and community development plan identifies community development and housing needs and specifics both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available;
2. **Overall Benefit.** The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) _____, _____ (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its


jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

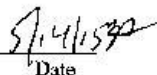
Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

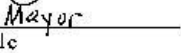
Compliance with Laws -- It will comply with applicable laws.



Signature/Authorized Official



Date

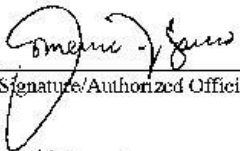


Title

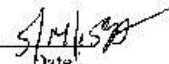
**OPTIONAL CERTIFICATION
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.



Signature/Authorized Official



Date

Mayor

Title

Specific HOME Certifications

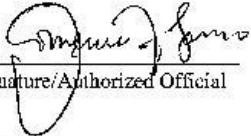
The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

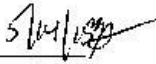
The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;



Signature/Authorized Official



Date

Mayor

Title

ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

Matching Funds – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

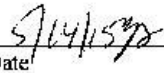
Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction's consolidated plan.

Discharge Policy – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.



Signature/Authorized Official



Date

Mayor

Title

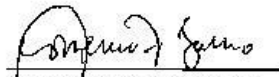
IOPWA Certifications

The IOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.



Signature/Authorized Official



Date

Mayor

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Appendix - Alternate/Local Data Sources

1	Data Source Name	Distressed Property Identification/Revitalization
	List the name of the organization or individual who originated the data set.	City of Springfield Office of Housing
	Provide a brief summary of the data set.	The data set is a spreadsheet of residential properties in the City of Springfield that are owned by banks after being foreclosed. Properties on the spreadsheet are cross-checked on a monthly basis to determine properties that are subject to code enforcement. The status of bank-owned is derived from foreclosure filings at the Registry of Deeds. Data regarding code enforcement action is from the City's Acela database, which records code enforcement and legal action on all City properties by address.
	What was the purpose for developing this data set?	The data is used for the City to identify and prioritize properties for enforcement action, including receivership, as part of the City's effort to reduce unoccupied REO and unmaintained properties in the City.
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?	The data set covers the entire geographic area of the City of Springfield.
	What time period (provide the year, and optionally month, or month and day) is covered by this data set?	The data numbers reported are for the date February 28, 2015. Data is updated monthly to reflect status on the last day of the month.
	What is the status of the data set (complete, in progress, or planned)?	Complete, with collection ongoing.
	2	Data Source Name
List the name of the organization or individual who originated the data set.		Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care (CoC)
Provide a brief summary of the data set.		An inventory of all emergency shelter, transitional housing and permanent supportive housing for people who are homeless.

	<p>What was the purpose for developing this data set?</p> <p>The CoC conducts this survey on an annual basis for the purpose of identifying gaps in the homeless housing/services delivery system. The CoC is required to conduct the survey and submit it to the U.S. Department of Housing and Urban Development.</p>
	<p>Provide the year (and optionally month, or month and day) for when the data was collected.</p> <p>January 29, 2015</p>
	<p>Briefly describe the methodology for the data collection.</p> <p>The CoC contacts all agencies that provide assistance to people who are homeless, and request that they certify the exact number of beds and units in all their programs.</p>
	<p>Describe the total population from which the sample was taken.</p> <p>N/a</p>
	<p>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</p> <p>The unit of measure is beds, which reflect the number of people who would be able to sleep or live in the location. Where families are served in units, the bed count is the number of beds that were actually in use in filled units on the night the count is conducted.</p>
3	<p>Data Source Name</p> <p>2015 Point-in-Time Count</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care (CoC)</p>
	<p>Provide a brief summary of the data set.</p> <p>A record of all people who are unsheltered, in emergency shelter, or in transitional housing on a single night, along with demographic data about these persons.</p>
	<p>What was the purpose for developing this data set?</p> <p>The CoC collects this data annually a part of its planning for homeless services and housing. The CoC is required to conduct the count and report results to the U.S. Department of Housing and Urban Development.</p>
	<p>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</p> <p>The data covers all of Hampden County.</p>
	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>January 29, 2015</p>
	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>Complete</p>

4	Data Source Name	2014 Annual Homeless Assessment Report (AHAR)
	List the name of the organization or individual who originated the data set.	The Springfield/Chicopee/Holyoke/Westfield/Hampden County Continuum of Care (CoC)
	Provide a brief summary of the data set.	Data collected over the course of a year in a systemic way by agencies serving people who are homeless. Each homeless person is asked a standard set of questions and entered into common Homeless Management Information System, allowing an annual report to be generated which de-duplicates persons served by more than one agency.
	What was the purpose for developing this data set?	The CoC collects this data as part of its planning for services and housing for persons who are homeless. The data collection is required by and submitted to the U.S. Department of Housing and Urban Development.
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?	The data covers homeless providers throughout all of Hampden County. Although more than 85% of providers submit data, some providers do not participate in the data collection system.
	What time period (provide the year, and optionally month, or month and day) is covered by this data set?	Oct. 1, 2013 through Sept. 30, 2014
	What is the status of the data set (complete, in progress, or planned)?	Complete
5	Data Source Name	2013 ACS 5-year estimates
	List the name of the organization or individual who originated the data set.	U.S Census Bureau
	Provide a brief summary of the data set.	American Community Survey 5-year estimates
	What was the purpose for developing this data set?	Regular U.S. Census reporting
	How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?	Covers City of Springfield
	What time period (provide the year, and optionally month, or month and day) is covered by this data set?	2009-2013

	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>Complete</p>
6	<p>Data Source Name</p> <p>Summary of Vacant Properties</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>City of Springfield</p>
	<p>Provide a brief summary of the data set.</p> <p>A list of vacant properties in the City of Springfield.</p>
	<p>What was the purpose for developing this data set?</p> <p>Use by the City's Vacant Properties Task Force</p>
	<p>Provide the year (and optionally month, or month and day) for when the data was collected.</p> <p>March 31, 2015</p>
	<p>Briefly describe the methodology for the data collection.</p> <p>The list was compiled from Code Enforcement records (properties coded as "vacant" in City's electronic records), records of properties targeted for demolition, and a list of City-owned properties, from which any inhabited properties were removed. Properties flagged as vacant lots (without buildings) was removed from the master list.</p>
	<p>Describe the total population from which the sample was taken.</p> <p>Properties within the City of Springfield</p>
	<p>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</p> <p>All units that have been identified by the City. Identification is by citizen report to the City, and by observation by Code Enforcement and Ordinance Squad officers, who have widespread coverage of the City and regularly report vacant buildings.</p>